To: Public Utilities

## SENATE BILL NO. 2296

AN ACT TO PROHIBIT TELEPHONE SOLICITATIONS TO RESIDENTIAL SUBSCRIBERS WHO HAVE GIVEN NOTICE OF THEIR OBJECTION TO SUCH CALLS 3 TO THE PUBLIC SERVICE COMMISSION; TO REQUIRE THE PUBLIC SERVICE COMMISSION TO ESTABLISH A DATABASE TO COLLECT SUCH OBJECTIONS; TO RESTRICT THE USE OF INFORMATION CONTAINED IN THE DATABASE; TO REQUIRE ALL TELEPHONE SOLICITORS TO REGISTER WITH THE PUBLIC 6 7 SERVICE COMMISSION PRIOR TO CONDUCTING TELEPHONIC SOLICITATION AND TO PROVIDE FEES THEREFOR; TO AUTHORIZE THE PUBLIC SERVICE COMMISSION TO PROMULGATE RULES NECESSARY TO EFFECTUATE THIS ACT; 8 9 TO PROVIDE CIVIL PENALTIES FOR VIOLATIONS OF THIS ACT; AND FOR 10 RELATED PURPOSES. 11

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 13 <u>SECTION 1.</u> This article shall be known and may be cited as 14 the "Mississippi Telephonic Solicitation Act."
- 15 <u>SECTION 2.</u> The use of the telephone to make all types of 16 solicitations to consumers is pervasive. This act gives consumers
- 17 a tool by which to object to telemarketing calls as these
- 18 communications can amount to a nuisance, an invasion of privacy,
- 19 and can create a health and safety risk for certain consumers who
- 20 maintain their phone service primarily for emergency medical
- 21 situations. Notwithstanding any other act or provisions of the
- 22 law to the contrary, this article shall control.
- 23 **SECTION 3.** For the purposes of this article, the following
- 24 words and terms shall have the meanings ascribed to them herein:
- 25 (a) "Consumer" means any person to whom has been
- 26 assigned in the State of Mississippi any residential telephone
- 27 line and corresponding telephone number, and who uses the
- 28 residential line for primarily residential purposes.
- 29 (b) "Caller Identification Service" means a type of
- 30 telephone service which permits telephone subscribers to see the
- 31 telephone number and name of incoming telephone calls.

- 32 (c) "Telephone solicitor" means any person, firm,
- 33 entity, organization, partnership, association, corporation,
- 34 charitable entity, or a subsidiary or affiliate thereof, who
- 35 engages in any type of telephone solicitation on his or her own
- 36 behalf or through representatives, independent contractors,
- 37 salespersons, agents, automated dialing machines or others.
- 38 (d) "Telephone solicitation" means any voice
- 39 communication over the telephone line for the purpose of
- 40 encouraging the purchase or rental of, or investment in property,
- 41 or for the purpose of soliciting a sale of any consumer goods or
- 42 services, but does not include communications:
- 43 (i) To any residential subscriber with that
- 44 subscriber's prior express invitation or permission;
- (ii) By or on behalf of any person or entity with
- 46 whom a residential subscriber has a current business relationship;
- 47 or
- 48 (iii) In connection with an existing debt or
- 49 contract, the payment of which has not been completed at the time
- 50 of the call.
- (e) "Commission" means the Mississippi Public Service
- 52 Commission.
- (f) "Doing business in this state" refers to businesses
- 54 which conduct telephonic sales calls from a location in the State
- of Mississippi or from other states or nations to consumers
- 56 located in this state.
- 57 **SECTION 4.** (1) No telephone solicitor may make or cause to
- 58 be made any telephone solicitation to any consumer in this state
- 59 unless the telephone solicitor has purchased the "no-calls"
- 60 database from the commission or the entity under contract with the
- 61 commission.
- 62 (2) No telephone solicitor may make or cause to be made any
- 63 telephone solicitation to any consumer in this state who has given
- 64 notice to the commission or the entity under contract with the

- 65 commission, of his or her objection to receiving telephone 66 solicitations.
- 67 (3) The commission, or an entity under contract with the
- 68 commission, shall establish and operate a "no-calls" database
- 69 composed of a list of telephone numbers of consumers who have
- 70 given notice of their objection to receiving telephone
- 71 solicitations. The "no-calls" database may be operated by the
- 72 commission or by another entity under contract with the
- 73 commission.
- 74 (4) Each local exchange company and each competing local
- 75 exchange carrier shall provide written notification on a
- 76 semiannual basis to each of its consumers, beginning July 1, 2001,
- 77 of the opportunity to provide notification to the commission or
- 78 the entity under contract with the commission, that the consumer
- 79 objects to receiving telephone solicitations. The notification
- 80 shall be disseminated at the option of the carrier, by television,
- 81 radio or newspaper advertisements, written correspondence, bill
- 82 inserts or messages, a publication in the consumer information
- 83 pages of the local telephone directory, or any other method not
- 84 expressly prohibited by the commission.
- 85 **SECTION 5.** All telephone solicitors shall register with the
- 86 commission prior to conducting any telephonic solicitations in the
- 87 State of Mississippi.
- 88 **SECTION 6.** The commission is authorized to promulgate rules
- 89 necessary to effectuate this article, including, but not limited
- 90 to, the following:
- 91 (a) Methods by which consumers may give notice to the
- 92 commission or its contractor of their objection to receive
- 93 solicitations or revocation of the notice;
- 94 (b) Methods by which a notice of objection becomes
- 95 effective and the effect of a change of telephone number on the
- 96 notice;

97		(C)	Metho	ods	by	which	objections	and	revocations	are
98	collected	and	added	to	the	datak	pase;			

- 99 (d) Methods by which a person or entity desiring to
  100 make telephone solicitation may obtain access to the database as
  101 required to avoid calling the telephone number of consumers
  102 included in the database;
- 103 (e) The process by which the database is updated, and 104 the frequency of updates;
- (f) The process by which telephone solicitors must register with the commission for the purpose of conducting telephonic solicitations in the state;
- (g) Establishment of fees to be charged by the
  commission or its contractor to telephone solicitors for access to
  or for paper or electronic copies of the database on an annual
  basis; and
- (h) All other matters relating to the database that the commission deems necessary.
- 114 <u>SECTION 7.</u> If the Federal Communications Commission
  115 establishes a single national database of telephone numbers of
  116 consumers who object to receiving telephone solicitations, the
  117 commission shall include the portion of the single national
  118 database that relates to the State of Mississippi in the database
  119 established under this article.
- pursuant to this article may be used and accessed only for the purpose of compliance with this article and shall not be otherwise subject to public inspection or disclosure.
- SECTION 9. All fees collected under the provisions of this
  article shall be deposited into a special fund in the State
  Treasury to be expended by the commission for the implementation
  and administration of this article. At the end of each fiscal
  year, unexpended monies remaining in the fund shall not revert to
  any other fund of the state, but shall remain available for

appropriations to administer this article. The Legislature shall annually appropriate from the fund the amount necessary for the administration of this article to the commission.

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SECTION 10. Any person or entity who makes a telephone solicitation to a consumer in this state who is not listed on the most current "no-calls" database shall, at the beginning of each call, announce clearly his or her name, the company he or she represents and the purpose of the call. Such calls may only be made between the hours of 8:00 a.m. and 9:00 p.m. No telephone solicitation shall be made on a Sunday.

No person or entity who makes a telephone solicitation to a consumer in this state may knowingly utilize any method which blocks or otherwise circumvents the use of Caller Identification Service by the consumer.

SECTION 11. The commission is authorized to investigate 144 alleged violations and to initiate proceedings relative to a 145 violation of this article or any rules and regulations promulgated 146 147 pursuant to this article. Such proceedings include, without limitation, proceedings to issue a cease and desist order, and to 148 149 issue an order imposing a civil penalty not to exceed Five 150 Thousand Dollars (\$5,000.00) for each violation. The commission 151 shall afford an opportunity for a fair hearing to the alleged 152 violator(s) after giving written notice of the time and place for said hearing. Failure to appear at any such hearing may result in 153 154 the commission finding the alleged violator(s) liable by default. Any telephone solicitor found to have violated this article, 155 156 pursuant to a hearing or by default, may be subject to a civil penalty not to exceed Five Thousand Dollars (\$5,000.00) for each 157 violation to be assessed and collected by the commission. Each 158 159 telephonic communication shall constitute a separate violation.

All penalties collected by the commission shall be deposited in the special fund created herein for the administration of this article. The commission may issue subpoenas, require the production of relevant documents, administer oaths, conduct hearings, and do all things necessary in the course of investigating, determining and adjudicating an alleged violation.

The remedies, duties, prohibitions and penalties set forth under this article shall not be exclusive and shall be in addition to all other causes of action, remedies and penalties provided by law, including, but not limited to, the penalties provided by Section 77-1-53.

SECTION 12. Any person who has received a telephone solicitation in violation of this article, or any rules and regulations promulgated pursuant to this article, may file a complaint with the commission. The complaint will be processed pursuant to complaint procedures established by the commission.

SECTION 13. It shall be a defense in any action or proceeding brought under Section 11 or 12 of this act that the defendant has established and implemented, with due care, reasonable practices and procedures to effectively prevent telephone solicitations in violation of this article.

SECTION 14. The commission is granted personal jurisdiction over any telephone solicitor, whether a resident or a nonresident, and even though they are deemed not to be a public utility, for the purpose of administering the provisions of this article. The commission is granted personal jurisdiction over any nonresident telephone solicitor, its executor, administrator, receiver, trustee or any other appointed representative of such nonresident as to an action or proceeding authorized by this article or any rules and regulations promulgated pursuant to this article as authorized by Section 13-3-57, and also upon nonresidents, his or her executor, administrator, receiver, trustee or any other appointed representative of such nonresident who have qualified under the laws of this state to do business herein. Service of summons and process upon the alleged violator of this article

- 196 shall be had or made as is provided by the Mississippi Rules of
- 197 Civil Procedure.
- 198 **SECTION 15.** Any party aggrieved by any final order of the
- 199 commission pursuant to this article, or any rules and regulations
- 200 promulgated pursuant to this article, shall have the right of
- 201 appeal to the Chancery Court of Hinds County, Mississippi, First
- 202 Judicial District.
- 203 **SECTION 16.** No provider of telephonic Caller Identification
- 204 Service, local exchange telephone company or long distance company
- 205 certificated by the commission may be held liable for violations
- 206 of this article committed by other persons or entities.
- 207 **SECTION 17.** If any section, paragraph, sentence, phrase or
- 208 any part of this article shall be held invalid or
- 209 unconstitutional, such holding shall not affect any other section,
- 210 paragraph, sentence, clause, phrase or part of this article which
- 211 is not in and of itself invalid or unconstitutional. Moreover, if
- 212 the application of this article, or any portion of it, to any
- 213 person or circumstance is held invalid, the invalidity shall not
- 214 affect the application of this article to other persons or
- 215 circumstances which can be given effect without the invalid
- 216 provision or application.
- 217 **SECTION 18.** This act shall be codified as a new article
- 218 within Chapter 3, Title 77, Mississippi Code of 1972.
- 219 **SECTION 19.** This act shall take effect and be in force from
- 220 and after July 1, 2002.