By: Senator(s) Dearing, Johnson (38th)

To: Highways and Transportation

SENATE BILL NO. 2098 (As Sent to Governor)

AN ACT TO AMEND SECTION 55-13-35, MISSISSIPPI CODE OF 1972, TO MAKE IT CLEAR THAT THE HEIGHT RESTRICTIONS ON STRUCTURES WITHIN 3 1,000 FEET OF THE NATCHEZ TRACE PARKWAY APPLY TO ADVERTISING STRUCTURES AND TO REMOVE CERTAIN EXEMPTIONS FROM SUCH HEIGHT RESTRICTIONS; TO CREATE THE MISSISSIPPI SCENIC BYWAYS PROGRAM; TO DEFINE CERTAIN TERMS AS USED IN THE ACT; TO CREATE A SCENIC BYWAYS 7 ADVISORY COMMITTEE TO ASSIST THE DEPARTMENT IN THE DEVELOPMENT AND ADMINISTRATION OF THE MISSISSIPPI SCENIC BYWAYS PROGRAM, THE ADOPTION OF A CORRIDOR MANAGEMENT PLAN, THE REVIEW OF SCENIC BYWAY 8 9 10 APPLICATIONS AND THE SELECTION AND NOMINATION OF HIGHWAYS, ROADS 11 AND STREETS AS SCENIC BYWAYS; TO REQUIRE SCENIC BYWAY NOMINATIONS TO BE SUBMITTED TO THE LEGISLATURE AND ENACTED INTO LAW IN ORDER 12 TO BECOME OFFICIALLY DESIGNATED AS A SCENIC BYWAY; TO AUTHORIZE 13 THE MISSISSIPPI DEPARTMENT OF TRANSPORTATION TO ACCEPT DONATIONS, 14 BEQUESTS, GIFTS, GRANTS, APPROPRIATIONS OF MONEY, IN-KIND CONTRIBUTIONS AND THINGS OF VALUE FROM ANY SOURCE, PUBLIC OR 15 16 PRIVATE, INCLUDING INDIVIDUALS, ORGANIZATIONS AND FEDERAL, STATE AND LOCAL GOVERNMENTAL BODIES, FOR THE PURPOSE OF ESTABLISHING AND 17 18 MAINTAINING THE MISSISSIPPI SCENIC BYWAYS PROGRAM; TO CREATE A 19 20 SPECIAL FUND IN THE STATE TREASURY TO BE DESIGNATED AS THE "SCENIC BYWAYS DEVELOPMENT AND MAINTENANCE FUND" FOR THE DEPOSIT OF ALL 21 SUCH MONIES SO RECEIVED BY THE DEPARTMENT; TO PRESCRIBE THE 22 PURPOSES FOR WHICH MONIES IN THE SPECIAL FUND MAY BE EXPENDED; TO 23 REQUIRE THE ADVISORY COMMITTEE TO REVIEW PERIODICALLY EACH 2.4 25 DESIGNATED SCENIC BYWAY TO ENSURE THAT THE PROGRAM PARTICIPANTS ARE MEETING THEIR OBLIGATIONS UNDER THE PLAN AND THAT THE BYWAY CONTINUES TO POSSESS THE INTRINSIC QUALITIES AND MEET THE CRITERIA 26 27 WHICH SUPPORTED ITS INITIAL DESIGNATION; TO AUTHORIZE THE 28 LEGISLATURE, UPON RECOMMENDATION OF THE ADVISORY COMMITTEE TO 29 DE-DESIGNATE A SCENIC BYWAY THAT IS NOT BEING MAINTAINED PROPERLY 30 31 OR THAT HAS LOST ITS NECESSARY INTRINSIC QUALITIES; AND FOR 32 RELATED PURPOSES.

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 34 **SECTION 1.** Section 55-13-35, Mississippi Code of 1972, is
- 35 amended as follows:
- 36 55-13-35. (1) It shall be unlawful to construct or erect a
- 37 building, advertising structure or other structure, of more than
- 38 three (3) stories or thirty-five (35) feet in height, whichever is
- 39 lesser, within one thousand (1,000) feet of the outside boundary
- 40 of the Natchez Trace Parkway. Such restrictions on buildings and
- 41 structures shall apply notwithstanding that such area is located

- 42 inside or outside a municipality and notwithstanding any other
- 43 provisions of law to the contrary.
- 44 (2) It is the legislative intent of this section, in part,
- 45 that possession of a building permit on July 1, 1988, shall not
- 46 allow any construction after July 1, 1988, based on that permit.
- 47 This section shall not apply to any building in existence on July
- 48 1, 1988.
- 49 (3) The following buildings or structures are exempt from
- 50 the application of this section if they were constructed or under
- 51 construction prior to July 1, 2002:
- 52 (a) Silos, buildings and structures designed for
- 53 agricultural use;
- 54 (b) Churches; and
- (c) Any building or structure * * * on property
- 56 that * * * is owned by a public school district and used for
- 57 educational purposes * * *.
- 58 SECTION 2. Sections 2 through 8 of this act shall be known
- 59 and may be cited as the "Mississippi Scenic Byways Program."
- 60 **SECTION 3.** As used in Sections 2 through 8 of this act, the
- 61 following terms have the meanings ascribed to them in this section
- 62 unless the context clearly requires otherwise:
- (a) "Corridor" means a highway, road or street
- 64 right-of-way and the adjacent area that is visible from and
- extends along the highway, road or street;
- (b) "Department" means the Mississippi Department of
- 67 Transportation;
- (c) "Intrinsic qualities," as related to scenic byways,
- 69 include:
- 70 (i) Scenic: Beauty, whether natural or man-made.
- 71 The quality of the feature is measured by how memorable,
- 72 distinctive, unique, uninterrupted and unified a scenic byway is;
- 73 (ii) Natural: Minimal disturbance of the natural
- 74 ecological features that are associated with the region;

- 75 (iii) Historic: Landscapes, buildings, structures
- 76 or other visual evidence of the past other than just a site;
- 77 (iv) Cultural: Visual evidence of the unique
- 78 customs, traditions, folklore or rituals of a currently existing
- 79 human group;
- 80 (v) Archeological: Visual evidence of the unique
- 81 customs, traditions, folklores or rituals of a no longer existing
- 82 human group;
- 83 (vi) Recreational: Use of a scenic byway or its
- 84 corridor for recreational activities like jogging, biking,
- 85 roadside picnics or for direct access to recreational sites like
- 86 campgrounds, lakes, etc.;
- 87 (d) "Program" means the Mississippi Scenic Byways
- 88 Program created under the provisions of Sections 2 through 8 of
- 89 this act;
- 90 (e) "Scenic byway" means a public highway, road or
- 91 street, including the corridor through which it passes, that has
- 92 been designated as a scenic byway in order to develop, promote and
- 93 maintain its intrinsic qualities.
- 94 **SECTION 4.** The Mississippi Department of Transportation,
- 95 upon approval of the Mississippi Transportation Commission, may
- 96 administer a Mississippi Scenic Byways Program. Under the
- 97 program, the department, with assistance from the Scenic Byways
- 98 Advisory Committee created under Section 5 of this act, shall
- 99 develop, adopt and implement a scenic byways corridor management
- 100 plan for the state. The plan shall be consistent with the
- 101 provisions of Sections 2 through 8 of this act and with guidelines
- 102 established by federal law, and shall specify actions, procedures,
- 103 controls, operational practices and administrative strategies
- 104 necessary to govern the selection, nomination and declaration of
- 105 scenic byways and to ensure that highways, roads, streets and
- 106 corridors designated as scenic byways are properly managed and
- 107 that their intrinsic qualities are maintained.

108	SECTION 5. (1) There is created a Scenic Byways Advisory
109	Committee to assist the department in the development and
110	administration of the Mississippi Scenic Byways Program, the
111	adoption of a corridor management plan, the review of scenic byway
112	applications and the selection and nomination of highways, roads
113	and streets as scenic byways. The committee shall consist of:
114	(a) Two (2) members from each of the following
115	entities, with one (1) member from each entity being the executive
116	director of that entity, or his or her designee, and the other
117	member being a member of that entity selected by its executive
118	director:
119	(i) The Mississippi Department of Transportation;
120	(ii) The Mississippi Development Authority,
121	Division of Tourism Development;
122	(iii) The Keep Mississippi Beautiful/People
123	Against Litter Association;
124	(iv) The Mississippi Association of Supervisors;
125	(v) The Mississippi Outdoor Advertising
126	Association;
127	(vi) The Mississippi Retail Association;
128	(vii) The Mississippi Tourism Association; and
129	(viii) The Mississippi Municipal League; and
130	(b) Three (3) members to be selected by the Mississippi
131	Transportation Commission, one (1) from each commissioner's
132	district.
133	(2) The corridor management plan adopted by the committee
134	shall use best management practices to maintain the intrinsic
135	qualities of highways, roads and streets designated as scenic
136	byways while ensuring the rights of landowners, including riparian
137	owners, to continue existing agriculture, forestry, water supply,
138	recreational, residential, commercial and industrial uses, and any
139	other uses of land and water, identified in the plan. The
140	department may enter into agreements for the mutual management of
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scenic byways with counties, municipalities and other political 141 subdivisions of the state, state and federal agencies and private 142 landowners or businesses. The plan shall ensure that landowners 143 144 have input into management practices of any land or water that is 145 designated as a scenic byway or that is included within a scenic 146 byway corridor. Land placed in the program shall not be obtained by eminent domain. A landowner's decision to participate in the 147 program shall be entirely voluntary and a participating landowner 148 may terminate his participation at any time without liability, 149 criminally or civilly, for his subsequent failure to participate. 150 151 Counties, municipalities and other political subdivisions of the state may participate in the program as landowners in the same 152 153 manner as private landowners. For the purposes of carrying out the intent of Sections 2 through 8 of this act, counties, 154 municipalities and other political subdivisions of the state, in 155 156 addition to and supplemental to any other powers authorized by law for the acquisition of real property, may acquire by donation or 157 158 purchase, but not by eminent domain, interests in real property. The plan adopted under Sections 2 through 8 of this act 159 160 shall be in compliance with all applicable Federal Highway 161

- shall be in compliance with all applicable Federal Highway

 Administration rules, regulations and policies regarding outdoor

 advertising on or along a highway, road or street designated as a

 scenic byway. Nothing in Sections 2 through 8 of this act shall

 be interpreted as amending or limiting any county or municipal

 zoning or land use ordinance unless the county or municipality has

 authorized the amendment according to the procedure provided for

 in its ordinance.
- 168 (4) A corridor management plan may not become effective

 169 until a draft of the plan has been submitted for review and

 170 recommendation to the Transportation Committee of the House of

 171 Representatives and the Highways and Transportation Committee of

 172 the Senate.

SECTION 6. (1) The corridor management plan adopted under 173 Sections 2 through 8 of this act shall establish criteria, 174 policies and procedures that will permit county boards of 175 176 supervisors, municipal governing authorities and the Mississippi 177 Department of Transportation to submit to the advisory committee applications for highways, roads and streets under the 178 governmental entity's respective jurisdiction for nomination as a 179 scenic byway. Nothing in the corridor management plan shall be 180 181 interpreted as amending or limiting any county or municipal zoning or land use ordinances unless the county or municipality has 182 183 authorized the amendment according to the procedure provided for in its ordinance. The corridor management plan shall authorize 184 185 county boards of supervisors and municipal governing authorities to submit one or more plans for one or more highways, roads or 186 187 streets to be designated a scenic byway that may have management 188 requirements that are more strict than the department's corridor management plan. Such plans for a scenic byway submitted by a 189 190 county or municipality shall describe the additional management requirements proposed for application to the scenic byway and, if 191 192 approved by the department, shall apply only to the approved scenic byway. In carrying out the purposes of Sections 2 through 193 194 8 of this act and the specific plans for scenic byways, counties and municipalities may include in such specific plans for the 195 corridor (including, but not limited to, medians) provisions for 196 197 planting and replanting of trees, shrubs and flowers; vegetative buffers, design guidelines and limitations for landscaping, 198 199 signage and lighting; and noise guidelines and limitations. The 200 authority granted to counties and municipalities under this subsection is supplementary and in addition to any other authority 201 202 that a county or municipality may have under law. After receipt of an application, the advisory committee 203

shall hold a public meeting in the geographic area where the

proposed scenic byway is located to receive comments and

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recommendations from the public. Notice of the meeting, along 206 with a description of the highway, road or street proposed as a 207 scenic byway shall be given once each week for at least three (3) 208 209 consecutive weeks by publication in some newspaper having a 210 general circulation in the county where the proposed scenic byway is located. Following the public meeting, the committee may 211 nominate the highway, road or street as a scenic byway if it is 212 eligible and meets the guidelines established under the program. 213 A highway, road or street that has been nominated by the committee 214 as a scenic byway shall be submitted by the advisory committee to 215 216 the Legislature at the next regular session of the Legislature following its nomination. A highway, road or street that has been 217 218 nominated as a scenic byway may be designated as an official Mississippi Scenic Byway only by its introduction and passage as a 219 legislative bill. 220 The advisory committee shall review each designated 221 (3) 222

scenic byway not less often than once each two (2) years to make sure that the program participants are meeting their obligations under the plan and that the byway continues to possess the intrinsic qualities and meet the criteria which supported its initial designation. If the committee finds that a designated byway is not being maintained according to established standards or that it has lost its necessary intrinsic qualities, the committee shall report its findings to the Legislature and the Legislature, by legislation, may de-designate the byway.

SECTION 7. (1) The department may accept donations, bequests, gifts, grants, appropriations of federal money, in-kind contributions and things of value from any source, public or private, including individuals, organizations and federal, state and local governmental bodies, for the purpose of establishing and maintaining the Mississippi Scenic Byways Program. All such money so received by the department shall be deposited into a special fund that is created in the State Treasury to be designated as the

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- 239 "Scenic Byways Development and Maintenance Fund." Unexpended
- 240 amounts remaining in the fund at the end of a fiscal year shall
- 241 not lapse into the State General Fund, and any investment earnings
- 242 or interest earned on amounts in the fund shall be deposited to
- 243 the credit of the fund.
- 244 (2) Monies in the Scenic Byways Development and Maintenance
- 245 Fund may be expended, upon legislative appropriation, for the
- 246 following purposes:
- 247 (a) To plan, design and develop the Mississippi Scenic
- 248 Byways Program;
- 249 (b) To develop and implement a corridor management plan
- 250 for the purposes of maintaining the intrinsic qualities of scenic
- 251 byways and providing accommodation of increased tourism and
- 252 development of related amenities;
- 253 (c) To make safety improvements to Mississippi scenic
- 254 byways, a National Scenic Byway or an All-American Road to the
- 255 extent that the improvements are necessary to accommodate
- 256 increased traffic and changes in the types of vehicles using the
- 257 highway, road or street as a result of the designation;
- 258 (d) To construct along scenic byways facilities for use
- 259 by pedestrians and bicyclists, rest areas, turnouts, highway
- 260 shoulder improvements, passing lanes, overlooks and interpretive
- 261 facilities;
- (e) To make improvements to scenic byways that will
- 263 enhance access to recreation areas, including water-related
- 264 recreations;
- 265 (f) To protect the intrinsic qualities of areas
- 266 adjacent to scenic byways;
- 267 (g) To develop and provide tourist information to the
- 268 public, including interpretive information about scenic byways;
- 269 (h) To develop and implement scenic byway marketing
- 270 programs; and



272	government for the establishment and maintenance of the Scenic
273	Byways Program.
274	SECTION 8. (1) Sections 2 through 8 of this act shall not
275	prohibit, restrict or otherwise affect any existing or future
276	lawful use or activity in or related to a scenic byway area.
277	Sections 2 through 8 of this act also shall not prohibit, restrict
278	or otherwise affect the operation, maintenance or new construction
279	of any facility, road, railroad, bridge, utility, pipeline,
280	crossing or any other structure in or related to a scenic byway

area. If there is any conflict between this section and any other

provision of Sections 2 through 8 of this act, this section shall

(i) To match monies made available from the federal

- (2) Nothing in Sections 2 through 8 of this act shall
 mandate local governments to participate in the program, and a
 local governmental entity may terminate participation in the
 program at any time by resolution duly adopted and entered upon
 its minutes.
- 289 **SECTION 9.** This act shall take effect and be in force from 290 and after July 1, 2002.

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