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By: Representative McBride

To: Interstate Cooperation; Penitentiary

HOUSE BILL NO. 636

AN ACT TO AUTHORIZE THE GOVERNOR TO EXECUTE THE INTERSTATE

2 3 4 5 6 7	COMPACT FOR ADULT OFFENDER SUPERVISION; TO EXECUTE THE INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION; TO PRESCRIBE ITS PURPOSE; TO DEFINE CERTAIN TERMS; TO ESTABLISH THE COMPACT COMMISSION AND PRESCRIBE ITS POWERS AND DUTIES; TO CREATE A STATE COUNCIL FOR INTERSTATE ADULT OFFENDER SUPERVISION AND PRESCRIBE ITS POWERS AND DUTIES; TO PROVIDE FOR THE ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION; AND FOR RELATED PURPOSES.
8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
9	SECTION 1. The Governor on behalf of this state is hereby
10	authorized to execute a compact, in substantially the following
11	form, and the Legislature hereby signifies in advance its approval
12	and ratification of such compact:
13	THE INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION
14	ARTICLE I
15	PURPOSE
16	The compacting states to this interstate compact recognize
17	that each state is responsible for the supervision of adult
18	offenders in the community who are authorized pursuant to the
19	bylaws and rules of this compact to travel across state lines both
20	to and from each compacting state in such a manner as to: track
21	the location of offenders, transfer supervision authority in an
22	orderly and efficient manner, and when necessary return offenders
23	to the originating jurisdictions.
24	The compacting states also recognize that Congress, by
25	enacting the Crime Control Act, 4 USCS Section 112 (1965), has
26	authorized and encouraged compacts for cooperative efforts and
27	mutual assistance in the prevention of crime.

It is the purpose of this compact and the interstate commission created hereunder, through means of joint and

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cooperative action among the compacting states: to provide the 30 framework for the promotion of public safety and protect the 31 rights of victims through the control and regulation of the 32 33 interstate movement of offenders in the community; to provide for 34 the effective tracking, supervision, and rehabilitation of these 35 offenders by the sending and receiving states; and to equitably distribute the costs, benefits and obligations of the compact 36 37 among the compacting states.

In addition, this compact will: create an interstate 38 commission which will establish uniform procedures to manage the 39 40 movement between states of adults placed under community supervision and released to the community under the jurisdiction 41 of courts, paroling authorities, corrections or other criminal 42 justice agencies which will promulgate rules to achieve the 43 purpose of this compact; ensure an opportunity for input and 44 timely notice to victims and to jurisdictions where defined 45 offenders are authorized to travel or to relocate across state 46 47 lines; establish a system of uniform data collection, access to information on active cases by authorized criminal justice 48 49 officials, and regular reporting of compact activities to heads of state councils, state executive, judicial, and legislative 50 51 branches and criminal justice administrators; monitor compliance with rules governing interstate movement of offenders and initiate 52 interventions to address and correct noncompliance; and coordinate 53 54 training and education regarding regulations of interstate movement of offenders for officials involved in such activity. 55 56 The compacting states recognize that there is no "right" of

any offender to live in another state and that duly accredited officers of a sending state may at all times enter a receiving state and there apprehend and retake any offender under supervision subject to the provisions of this compact and bylaws and rules promulgated hereunder.

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65 ARTICLE II 66 DEFINITIONS 67 As used in this compact, the following words and terms have the following meanings, unless a different meaning clearly appears 68 from the context: 69 "Adult" means both individuals legally classified as 70 (A) adults and juveniles treated as adults by court order, statute, or 71 72 operation of law. 73 "Bylaws" mean those bylaws established by the interstate (B) 74 commission for its governance, or for directing or controlling the 75 interstate commission's actions or conduct. "Compact administrator" means the individual in each 76 (C) 77 compacting state appointed pursuant to the terms of this compact responsible for the administration and management of the state's 78 79 supervision and transfer of offenders subject to the terms of this compact, the rules adopted by the interstate commission and 80 81 policies adopted by the state council under this compact. "Compacting state" means any state which has enacted the 82 (D) 83 enabling legislation for this compact. "Commissioner" means the voting representative of each (E) 84 compacting state appointed pursuant to Article III of this 85 86 compact. (F) "Interstate commission" means the Interstate Commission 87 88 for Adult Offender Supervision established by this compact. "Member" means the commissioner of a compacting state or 89 (G) designee, who shall be a person officially connected with the 90

It is the policy of the compacting states that the activities

conducted by the interstate commission created herein are the

formation of public policies and are therefore public business.

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92 (H) "Noncompacting state" means any state which has not 93 enacted the enabling legislation for this compact.

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commissioner.

94 (I) "Offender" means an adult placed under, or subject, to 95 supervision as the result of the commission of a criminal offense 96 and released to the community under the jurisdiction of courts, 97 paroling authorities, corrections, or other criminal justice 98 agencies.

99 (J) "Person" means any individual, corporation, business100 enterprise, or other legal entity, either public or private.

101 (K) "Rules" mean acts of the interstate commission, duly 102 promulgated pursuant to Article VII of this compact, substantially 103 affecting interested parties in addition to the interstate 104 commission, which shall have the force and effect of law in the 105 compacting states.

(L) "State" means a state of the United States, the District
of Columbia and any other territorial possessions of the United
States.

(M) "State council" means the resident members of the respective state council for interstate adult offender supervision created by each state under Article III of this compact.

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ARTICLE III

THE COMPACT COMMISSION

The compacting states hereby create the "Interstate 114 (A) 115 Commission for Adult Offender Supervision." The interstate commission shall be a body corporate and joint agency of the 116 compacting states. The interstate commission shall have all the 117 118 responsibilities, powers and duties set forth herein, including the power to sue and be sued, and such additional powers as may be 119 120 conferred upon it by subsequent action of the respective legislatures of the compacting states in accordance with the terms 121 of this compact. 122

(B) The interstate commission shall consist of commissioners selected and appointed by resident members of a state council for interstate adult offender supervision for each state. While each member state may determine the membership of its own state

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council, its membership must include at least one (1) 127 representative from the legislative, judicial, and executive 128 branches of government, victims groups and compact administrators. 129 130 Each state council shall appoint as its commissioner the compact 131 administrator from that state to serve on the interstate 132 commission in such capacity under or pursuant to applicable law of the member state. Each compacting state retains the right to 133 determine the qualifications of the compact administrator who 134 135 shall be appointed by the state council or by the governor in consultation with the legislature and the judiciary. 136

In addition to appointment of its commissioner to the National Interstate Commission, each state council shall exercise oversight and advocacy concerning its participation in interstate commission activities and other duties as may be determined by each member state, including, but not limited to, development of policy concerning operations and procedures of the compact within that state.

144 (C) In addition to the commissioners who are the voting representatives of each state, the interstate commission shall 145 146 include individuals who are not commissioners, but who are members of interested organizations; such noncommissioner members must 147 148 include a member of the national organizations of governors, legislators, state chief justices, attorneys general and crime 149 victims. All noncommissioner members of the interstate commission 150 151 shall be ex officio (nonvoting) members. The interstate commission may provide in its bylaws for such additional, ex 152 153 officio (nonvoting) members as it deems necessary.

(D) Each compacting state represented at any meeting of the interstate commission is entitled to one (1) vote. A majority of the compacting states shall constitute a quorum for the transaction of business, unless a larger quorum is required by the bylaws of the interstate commission.

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(E) The interstate commission shall meet at least once each calendar year. The chairperson may call additional meetings and, upon the request of twenty-seven (27) or more compacting states, shall call additional meetings. Public notice shall be given of all meetings and meetings shall be open to the public.

The interstate commission shall establish an executive 164 (F) 165 committee which shall include commission officers, members and 166 others as shall be determined by the bylaws. The executive committee shall have the power to act on behalf of the interstate 167 commission during periods when the interstate commission is not in 168 169 session, with the exception of rule-making and/or amendment to the compact. The executive committee oversees the day-to-day 170 activities managed by the executive director and interstate 171 commission staff; administers enforcement and compliance with the 172 provisions of the compact, its bylaws and as directed by the 173 interstate commission; and performs other duties as directed by 174 commission or set forth in the bylaws. 175

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ARTICLE IV

POWERS AND DUTIES OF THE INTERSTATE COMMISSION

The interstate commission shall have the following powers: (1) To adopt a seal and suitable bylaws governing the management and operation of the interstate commission.

181 (2) To promulgate rules which shall have the force and
182 effect of statutory law and shall be binding in the compacting
183 states to the extent and in the manner provided in this compact.

184 (3) To oversee, supervise and coordinate the interstate
185 movement of offenders subject to the terms of this compact and any
186 bylaws adopted and rules promulgated by the compact commission.

187 (4) To enforce compliance with compact provisions,
188 interstate commission rules, and bylaws, using all necessary and
189 proper means, including, but not limited to, the use of judicial
190 process.

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(5) To establish and maintain offices.

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192 (6) To purchase and maintain insurance and bonds.
193 (7) To borrow, accept, or contract for services of
194 personnel, including, but not limited to, members and their
195 staffs.

196 (8) To establish and appoint committees and hire staff 197 which it deems necessary for the carrying out of its functions 198 including, but not limited to, an executive committee as required 199 by Article III which shall have the power to act on behalf of the 200 interstate commission in carrying out its powers and duties 201 hereunder.

(9) To elect or appoint such officers, attorneys,
employees, agents, or consultants, and to fix their compensation,
define their duties and determine their qualifications; and to
establish the interstate commission's personnel policies and
programs relating to, among other things, conflicts of interest,
rates of compensation, and qualifications of personnel.

(10) To accept any and all donations and grants of money, equipment, supplies, materials, and services, and to receive, utilize, and dispose of same.

(11) To lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve or use any property, real, personal or mixed.

(12) To sell, convey, mortgage, pledge, lease,
exchange, abandon, or otherwise dispose of any property, real,
personal or mixed.

217 (13) To establish a budget and make expenditures and218 levy dues as provided in Article IX of this compact.

219 (14) To sue and be sued.

(15) To provide for dispute resolution among compactingstates.

(16) To perform such functions as may be necessary orappropriate to achieve the purposes of this compact.

H. B. No. 636 02/HR40/R1160 PAGE 7 (TB\BD) (17) To report annually to the legislatures, governors, judiciary, and state councils of the compacting states concerning the activities of the interstate commission during the preceding year. Such reports shall also include any recommendations that may have been adopted by the interstate commission.

(18) To coordinate education, training and public
awareness regarding the interstate movement of offenders for
officials involved in such activity.

(19) To establish uniform standards for the reporting,collecting, and exchanging of data.

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ARTICLE V

235 ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION 236 Section A. Bylaws

The interstate commission shall, by a majority of the members, within twelve (12) months of the first interstate commission meeting, adopt bylaws to govern its conduct as may be necessary or appropriate to carry out the purposes of the compact, including, but not limited to:

(a) Establishing the fiscal year of the interstatecommission;

(b) Establishing an executive committee and such othercommittees as may be necessary;

(c) Providing reasonable standards and procedures: (i)
for the establishment of committees, and (ii) governing any
general or specific delegation of any authority or function of the
interstate commission;

(d) Providing reasonable procedures for calling and
conducting meetings of the interstate commission, and ensuring
reasonable notice of each such meeting;

(e) Establishing the titles and responsibilities of theofficers of the interstate commission;

255 (f) Providing reasonable standards and procedures for 256 the establishment of the personnel policies and programs of the

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interstate commission. Notwithstanding any civil service or other similar laws of any compacting state, the bylaws shall exclusively govern the personnel policies and programs of the interstate commission;

(g) Providing a mechanism for concluding the operations of the interstate commission and the equitable return of any surplus funds that may exist upon the termination of the compact after the payment and/or reserving of all of its debts and obligations;

(h) Providing transition rules for "start up"administration of the compact; and

268 (i) Establishing standards and procedures for269 compliance and technical assistance in carrying out the compact.

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Section B. Officers and Staff

The interstate commission shall, by a majority of the 271 (1) 272 members, elect from among its members a chairperson and a vice chairperson, each of whom shall have such authorities and duties 273 274 as may be specified in the bylaws. The chairperson or, in his or her absence or disability, the vice chairperson, shall preside at 275 276 all meetings of the interstate commission. The officers so 277 elected shall serve without compensation or remuneration from the interstate commission; provided that, subject to the availability 278 of budgeted funds, the officers shall be reimbursed for any actual 279 and necessary costs and expenses incurred by them in the 280 281 performance of their duties and responsibilities as officers of the interstate commission. 282

The interstate commission shall, through its executive 283 (2) committee, appoint or retain an executive director for such 284 period, upon such terms and conditions and for such compensation 285 286 as the interstate commission may deem appropriate. The executive director shall serve as secretary to the interstate commission, 287 288 and hire and supervise such other staff as may be authorized by 289 the interstate commission, but shall not be a member.

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Section C. Corporate Records of the Interstate Commission

The interstate commission shall maintain its corporate books and records in accordance with the bylaws.

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Section D. Qualified Immunity, Defense and Indemnification

294 (1)The members, officers, executive director and employees of the interstate commission shall be immune from suit and 295 liability, either personally or in their official capacity, for 296 any claim for damage to or loss of property or personal injury or 297 other civil liability caused or arising out of any actual or 298 alleged act, error or omission that occurred within the scope of 299 300 interstate commission employment, duties or responsibilities; provided, that nothing in this paragraph shall be construed to 301 protect any such person from suit and/or liability for any damage, 302 303 loss, injury or liability caused by the intentional or willful and 304 wanton misconduct of any such person.

The interstate commission shall defend the commissioner 305 (2)of a compacting state, or his or her representatives or employees, 306 307 or the interstate commission's representatives or employees, in any civil action seeking to impose liability, arising out of any 308 actual or alleged act, error or omission that occurred within the 309 scope of interstate commission employment, duties or 310 responsibilities, or that the defendant had a reasonable basis for 311 believing occurred within the scope of interstate commission 312 employment, duties or responsibilities; provided, that the actual 313 314 or alleged act, error or omission did not result from intentional wrongdoing on the part of such person. 315

(3) The interstate commission shall indemnify and hold the commissioner of a compacting state, the appointed designee or employees, or the interstate commission's representatives or employees, harmless in the amount of any settlement or judgement obtained against such persons arising out of any actual or alleged act, error or omission that occurred within the scope of interstate commission employment, duties or responsibilities, or

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that such persons had a reasonable basis for believing occurred within the scope of interstate commission employment, duties or responsibilities, provided, that the actual or alleged act, error or omission did not result from gross negligence or intentional wrongdoing on the part of such person.

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ARTICLE VI

ACTIVITIES OF THE INTERSTATE COMMISSION

The interstate commission shall meet and take such 330 (1)actions as are consistent with the provisions of this compact. 331 Except as otherwise provided in this compact and unless 332 (2) 333 a greater percentage is required by the bylaws, in order to constitute an act of the interstate commission, such act shall 334 have been taken at a meeting of the interstate commission and 335 shall have received an affirmative vote of a majority of the 336 337 members present.

Each member of the interstate commission shall have the 338 (3) 339 right and power to cast a vote to which that compacting state is 340 entitled and to participate in the business and affairs of the interstate commission. A member shall vote in person on behalf of 341 342 the state and shall not delegate a vote to another member state. However, a state council shall appoint another authorized 343 344 representative, in the absence of the commissioner from that state, to cast a vote on behalf of the member state at a specified 345 The bylaws may provide for members' participation in 346 meeting. 347 meetings by telephone or other means of telecommunication or electronic communication. Any voting conducted by telephone, or 348 other means of telecommunication or electronic communication shall 349 350 be subject to the same quorum requirements of meetings where 351 members are present in person.

352 (4) The interstate commission shall meet at least once
353 during each calendar year. The chairperson of the interstate
354 commission may call additional meetings at any time and, upon the

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355 request of a majority of the members, shall call additional 356 meetings.

(5) The interstate commission's bylaws shall establish 357 358 conditions and procedures under which the interstate commission 359 shall make its information and official records available to the 360 public for inspection or copying. The interstate commission may exempt from disclosure any information or official records to the 361 362 extent they would adversely affect personal privacy rights or 363 proprietary interests. In promulgating such rules, the interstate commission may make available to law enforcement agencies records 364 365 and information otherwise exempt from disclosure, and may enter 366 into agreements with law enforcement agencies to receive or 367 exchange information or records subject to nondisclosure and 368 confidentiality provisions.

(6) Public notice shall be given of all meetings and all 369 meetings shall be open to the public, except as set forth in the 370 rules or as otherwise provided in the compact. The interstate 371 372 commission shall promulgate rules consistent with the principles contained in the "Government in Sunshine Act," 5 USCS Section 373 374 552(b), as may be amended. The interstate commission and any of its committees may close a meeting to the public where it 375 376 determines by two-thirds (2/3) vote that an open meeting would be likely to: (a) relate solely to the interstate commission's 377 internal personnel practices and procedures; (b) disclose matters 378 379 specifically exempted from disclosure by statute; (c) disclosure trade secrets or commercial or financial information which is 380 381 privileged or confidential; (d) involve accusing any person of a crime, or formally censuring any person; (e) disclose information 382 of a personal nature where disclosure would constitute a clearly 383 384 unwarranted invasion of personal privacy; (f) disclose investigatory records compiled for law enforcement purposes; (g) 385 386 disclose information contained in or related to examination, 387 operating or condition reports prepared by, or on behalf of or for

H. B. No. 636 02/HR40/R1160 PAGE 12 (TB\BD) the use of, the interstate commission with respect to a regulated entity for the purpose of regulation or supervision of such entity; (h) disclose information, the premature disclosure of which would significantly endanger the life of a person or the stability of a regulated entity; (i) specifically relate to the interstate commission's issuance of a subpoena, or its participation in a civil action or proceeding.

395 (7) For every meeting closed pursuant to this provision, the interstate commission's chief legal officer shall publicly certify 396 that, in his or her opinion, the meeting may be closed to the 397 398 public, and shall reference each relevant exemptive provision. The interstate commission shall keep minutes which shall fully and 399 400 clearly describe all matters discussed in any meeting and shall 401 provide a full and accurate summary of any actions taken, and the 402 reasons therefor, including, a description of each of the views expressed on any item and the record of any roll call vote 403 (reflected in the vote of each member on the question). 404 All 405 documents considered in connection with any action shall be 406 identified in such minutes.

407 (8) The interstate commission shall collect standardized 408 data concerning the interstate movement of offenders as directed 409 through its bylaws and rules which shall specify the data to be 410 collected, the means of collection and data exchange and reporting 411 requirements.

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ARTICLE VII

RULE-MAKING FUNCTIONS OF THE INTERSTATE COMMISSION

(1) The interstate commission shall promulgate rules in order to effectively and efficiently achieve the purposes of the compact including transition rules governing administration of the compact during the period in which it is being considered and enacted by the states;

419 (2) Rule-making shall occur pursuant to the criteria set420 forth in this article and the bylaws and rules adopted pursuant

H. B. No. 636 02/HR40/R1160 PAGE 13 (TB\BD) thereto. Such rule-making shall substantially conform to the principles of the federal Administrative Procedure Act, 5 USCS Section 551 et seq., and the Federal Advisory Committee Act, 5 USCS App. 2, Section 1 et seq., as may be amended (hereinafter "APA").

426 (3) All rules and amendments shall become binding as of the427 date specified in each rule or amendment.

(4) If a majority of the legislatures of the compacting
states rejects a rule, by enactment of a statute or resolution in
the same manner used to adopt the compact, then such rule shall
have no further force and effect in any compacting state.

When promulgating a rule, the interstate commission 432 (5) shall: (a) publish the proposed rule stating with particularity 433 434 the text of the rule which is proposed and the reason for the proposed rule; (b) allow persons to submit written data, facts, 435 opinions and arguments, which information shall be publicly 436 available; (c) provide an opportunity for an informal hearing; and 437 438 (d) promulgate a final rule and its effective date, if appropriate, based on the rule-making record. 439

440 (6) Not later than sixty (60) days after a rule is 441 promulgated, any interested person may file a petition in the United States District Court for the District of Columbia or in 442 the Federal District Court where the interstate commission's 443 principal office is located for judicial review of such rule. 444 Ιf 445 the court finds that the interstate commission's action is not supported by substantial evidence, (as defined in the APA), in the 446 rule-making record, the court shall hold the rule unlawful and set 447 448 it aside.

(7) Subjects to be addressed within twelve (12) months after the first meeting must at a minimum include: (a) notice to victims and opportunity to be heard; (b) offender registration and compliance; (c) violations/returns; (d) transfer procedures and forms; (e) eligibility for transfer; (f) collection of restitution

H. B. No. 636 02/HR40/R1160 PAGE 14 (TB\BD) 454 and fees from offenders; (g) data collection and reporting; (h) 455 the level of supervision to be provided by the receiving state; 456 (i) transition rules governing the operation of the compact and 457 the interstate commission during all or part of the period between 458 the effective date of the compact and the date on which the last 459 eligible state adopts the compact; (j) mediation, arbitration and 460 dispute resolution.

The existing rules governing the operation of the previous compact superceded by this act shall be null and void twelve (12) months after the first meeting of the interstate commission created hereunder.

(8) Upon determination by the interstate commission that an emergency exists, it may promulgate an emergency rule which shall become effective immediately upon adoption, provided that the usual rule-making procedures provided hereunder shall be retroactively applied to said rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the rule.

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INTERSTATE COMMISSION

ARTICLE VIII

OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE

475 Section A. Oversight

(1) The interstate commission shall oversee the interstate
movement of adult offenders in the compacting states and shall
monitor such activities being administered in noncompacting states
which may significantly affect compacting states.

(2) The courts and executive agencies in each compacting state shall enforce this compact and shall take all actions necessary and appropriate to effectuate the compact's purposes and intent. In any judicial or administrative proceeding in a compacting state pertaining to the subject matter of this compact which may affect the powers, responsibilities or actions of the interstate commission, the interstate commission shall be entitled

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487 to receive all service of process in any such proceeding, and 488 shall have standing to intervene in the proceeding for all 489 purposes.

490 Section B. Dispute Resolution

(1) The compacting states shall report to the interstate
commission on issues or activities of concern to them, and
cooperate with and support the interstate commission in the
discharge of its duties and responsibilities.

495 (2) The interstate commission shall attempt to resolve any
496 disputes or other issues which are subject to the compact and
497 which may arise among compacting states and noncompacting states.

(3) The interstate commission shall enact a bylaw or
promulgate a rule providing for both mediation and binding dispute
resolution for disputes among the compacting states.

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Section C. Enforcement

502 The interstate commission, in the reasonable exercise of its 503 discretion, shall enforce the provisions of this compact using any 504 or all means set forth in Article XI, Section B, of this compact.

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FINANCE

ARTICLE IX

507 (1) The interstate commission shall pay or provide for the
508 payment of the reasonable expenses of its establishment,
509 organization and ongoing activities.

The interstate commission shall levy on and collect an 510 (2) 511 annual assessment from each compacting state to cover the cost of the internal operations and activities of the interstate 512 commission and its staff which must be in a total amount 513 sufficient to cover the interstate commission's annual budget as 514 approved each year. The aggregate annual assessment amount shall 515 516 be allocated based upon a formula to be determined by the interstate commission, taking into consideration the population of 517 518 the state and the volume of interstate movement of offenders in

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519 each compacting state and shall promulgate a rule binding upon all 520 compacting states which governs said assessment.

(3) The interstate commission shall not incur any obligations of any kind prior to securing the funds adequate to meet the same; nor shall the interstate commission pledge the credit of any of the compacting states, except by and with the authority of the compacting state.

The interstate commission shall keep accurate accounts 526 (4) of all receipts and disbursements. The receipts and disbursements 527 of the interstate commission shall be subject to the audit and 528 529 accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the interstate 530 commission shall be audited yearly by a certified or licensed 531 532 public accountant and the report of the audit shall be included in and become part of the annual report of the interstate commission. 533

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COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT

ARTICLE X

536 (1) Any state, as defined in Article II of this compact, is537 eligible to become a compacting state.

538 (2) The compact shall become effective and binding upon 539 legislative enactment of the compact into law by no less than thirty-five (35) of the states. The initial effective date shall 540 be the later of July 1, 2002, or upon enactment into law by the 541 thirty-fifth jurisdiction. Thereafter it shall become effective 542 543 and binding, as to any other compacting state, upon enactment of 544 the compact into law by that state. The governors of nonmember states or their designees will be invited to participate in 545 546 interstate commission activities on a nonvoting basis prior to 547 adoption of the compact by all states and territories of the 548 United States.

(3) Amendments to the compact may be proposed by the
interstate commission for enactment by the compacting states. No
amendment shall become effective and binding upon the interstate

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commission and the compacting states unless and until it is 552 enacted into law by unanimous consent of the compacting states. 553

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ARTICLE XI

WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL ENFORCEMENT 555 556 Section A. Withdrawal

Once effective, the compact shall continue in force and 557 (1) 558 remain binding upon each and every compacting state; provided, 559 that a compacting state may withdraw from the compact ("withdrawing state") by enacting a statute specifically repealing 560 the statute which enacted the compact into law. 561

562 (2) The effective date of withdrawal is the effective date 563 of the repeal.

The withdrawing state shall immediately notify the 564 (3) 565 chairperson of the interstate commission in writing upon the 566 introduction of legislation repealing this compact in the withdrawing state. 567

(4) The interstate commission shall notify the other 568 569 compacting states of the withdrawing state's intent to withdraw 570 within sixty (60) days of its receipt thereof.

The withdrawing state is responsible for all 571 (5) 572 assessments, obligations and liabilities incurred through the effective date of withdrawal, including any obligations, the 573 performance of which extend beyond the effective date of 574 withdrawal. 575

576 (6) Reinstatement following withdrawal of any compacting state shall occur upon the withdrawing state reenacting the 577 578 compact or upon such later date as determined by the interstate 579 commission.

Section B. 580 Default

581 (1) If the interstate commission determines that any compacting state has at any time defaulted ("defaulting state") in 582 583 the performance of any of its obligations or responsibilities 584 under this compact, the bylaws or any duly promulgated rules, the

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585 interstate commission may impose any or all of the following 586 penalties:

587 (a) Fines, fees and costs in such amounts as are deemed588 to be reasonable as fixed by the interstate commission;

589 (b) Remedial training and technical assistance as590 directed by the interstate commission;

591 Suspension and termination of membership in the (C) Suspension shall be imposed only after all other 592 compact. reasonable means of securing compliance under the bylaws and rules 593 have been exhausted. Immediate notice of suspension shall be 594 595 given by the interstate commission to the governor, the chief justice or chief judicial officer of the state; the majority and 596 minority leaders of the defaulting state's legislature, and the 597 state council. The grounds for default include, but are not 598 599 limited to, failure of a compacting state to perform such obligations or responsibilities imposed upon it by this compact, 600 interstate commission bylaws, or duly promulgated rules. 601 The 602 interstate commission shall immediately notify the defaulting 603 state in writing of the penalty imposed by the interstate 604 commission on the defaulting state pending a cure of the default. 605 The interstate commission shall stipulate the conditions and the 606 time period within which the defaulting state must cure its If the defaulting state fails to cure the default within 607 default. the time period specified by the interstate commission, in 608 609 addition to any other penalties imposed herein, the defaulting state may be terminated from the compact upon an affirmative vote 610 611 of a majority of the compacting states and all rights, privileges and benefits conferred by this compact shall be terminated from 612 the effective date of suspension. 613

(2) Within sixty (60) days of the effective date of
termination of a defaulting state, the interstate commission shall
notify the governor, the chief justice or chief judicial officer

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617 and the majority and minority leaders of the defaulting state's 618 legislature and the state council of such termination.

619 (3) The defaulting state is responsible for all assessments, 620 obligations and liabilities incurred through the effective date of 621 termination including any obligations, the performance of which 622 extends beyond the effective date of termination.

(4) The interstate commission shall not bear any costs
relating to the defaulting state unless otherwise mutually agreed
upon between the interstate commission and the defaulting state.

(5) Reinstatement following termination of any compacting
state requires both a reenactment of the compact by the defaulting
state and the approval of the interstate commission pursuant to
the rules.

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Section C. Judicial Enforcement

The interstate commission may, by majority vote of the 631 members, initiate legal action in the United States District Court 632 for the District of Columbia or, at the discretion of the 633 634 interstate commission, in the federal district where the interstate commission has its offices to enforce compliance with 635 636 the provisions of the compact, its duly promulgated rules and bylaws, against any compacting state in default. In the event 637 638 judicial enforcement is necessary the prevailing party shall be 639 awarded all costs of such litigation including reasonable attorneys fees. 640

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Section D. Dissolution of Compact

(1) The compact dissolves effective upon the date of the
withdrawal or default of the compacting state which reduces
membership in the compact to one (1) compacting state.

(2) Upon the dissolution of this compact, the compact
becomes null and void and shall be of no further force or effect,
and the business and affairs of the interstate commission shall be
concluded and any surplus funds shall be distributed in accordance

649 with the bylaws.

H. B. No. 636 02/HR40/R1160 PAGE 20 (TB\BD) 650 ARTICLE XII SEVERABILITY AND CONSTRUCTION 651 (1) The provisions of this compact shall be severable, and 652 653 if any phrase, clause, sentence or provision is deemed 654 unenforceable, the remaining provisions of the compact shall be enforceable. 655 656 (2) The provisions of this compact shall be liberally constructed to effectuate its purposes. 657 ARTICLE XIII 658 BINDING EFFECT OF COMPACT AND OTHER LAWS 659 660 Section A. Other Laws 661 Nothing herein prevents the enforcement of any other law (1)of a compacting state that is not inconsistent with this compact. 662 663 All compacting states' laws conflicting with this (2) compact are superseded to the extent of the conflict. 664 Section B. Binding Effect of the Compact 665 All lawful actions of the interstate commission, (1) 666 667 including all rules and bylaws promulgated by the interstate 668 commission, are binding upon the compacting states. 669 (2) All agreements between the interstate commission and the 670 compacting states are binding in accordance with their terms. 671 (3) Upon the request of a party to a conflict over meaning or interpretation of interstate commission actions, and upon a 672 majority vote of the compacting states, the interstate commission 673 674 may issue advisory opinions regarding such meaning or 675 interpretation. In the event any provision of this compact exceeds the 676 (4) 677 constitutional limits imposed on the legislature of any compacting state, the obligations, duties, powers or jurisdiction sought to 678 679 be conferred by such provision upon the interstate commission shall be ineffective and such obligations, duties, powers or 680 681 jurisdiction shall remain in the compacting state and shall be 682 exercised by the agency thereof to which such obligations, duties, H. B. No. 636

02/HR40/R1160 PAGE 21 (TB\BD) 683 powers or jurisdiction are delegated by law in effect at the time 684 this compact becomes effective.

685 **SECTION 2.** This act shall take effect and be in force from 686 and after July 1, 2002.