MISSISSIPPI LEGISLATURE

By: Representative Ford

To: Penitentiary

HOUSE BILL NO. 590 (As Sent to Governor)

AN ACT TO REENACT SECTIONS 47-5-701 THROUGH 47-5-729, 1 MISSISSIPPI CODE OF 1972, WHICH CREATE THE "PRISON OVERCROWDING EMERGENCY POWERS ACT"; TO AMEND SECTION 47-5-731, MISSISSIPPI CODE OF 1972, TO EXTEND THE REPEALER; AND FOR RELATED PURPOSES. 2 3 4 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 47-5-701, Mississippi Code of 1972, is 6 reenacted as follows: 7 47-5-701. Sections 47-5-701 through 47-5-729 shall be known 8 9 and may be cited as the "Prison Overcrowding Emergency Powers 10 Act." SECTION 2. Section 47-5-703, Mississippi Code of 1972, is 11 reenacted as follows: 12 47-5-703. For the purposes of Sections 47-5-701 through 13 47-5-729 the following words shall have the meaning ascribed 14 herein unless the context shall otherwise require: 15 "Inmate" means every person who at the time of the 16 (a) 17 declaration of a prison system overcrowding state of emergency, or at any time during the continuation of a state of emergency, is 18 incarcerated by the Mississippi Department of Corrections as a 19 result of a commitment to the department, including persons 20 committed to the department and incarcerated in local or county 21 jails or other facilities authorized to house state inmates. 22 "Operating capacity" means the total number of 23 (b) state inmates which can be safely and reasonably housed in 24 facilities operated by the Department of Corrections and in local 25 or county jails or other facilities authorized to house state 26 inmates as certified by the department, subject to applicable 27 federal and state laws and rules and regulations. 28 H. B. No. 590 G1/2 02/HR40/R905SG

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(c) "Parole eligibility date" means the date on which an inmate becomes eligible for release by parole under the provisions of Section 47-7-3, Mississippi Code of 1972. For the purposes of Sections 47-5-701 through 47-5-729, an inmate with a sentence of one (1) year shall be deemed to have a parole eligibility date which shall be the last day of his sentence.

35 (d) "Prison" means any correctional facility operated36 by the Mississippi Department of Corrections.

37 (e) "Prison system" means the prisons operated by the
38 Mississippi Department of Corrections and those local or county
39 jails or other facilities authorized to house state inmates.

40 (f) "Prison system population" means the total number
41 of state inmates housed in the prisons operated by the Mississippi
42 Department of Corrections and in those local or county jails or
43 other facilities authorized to house state inmates.

"Qualified inmate" means inmates who are not 44 (g) incarcerated for convictions of murder, kidnapping, arson, armed 45 robbery, rape, sexual offenses or any offense involving the use of 46 a deadly weapon and who are within that number of days of their 47 48 parole eligibility date at the time of the declaration of the state of emergency as is specified to be conditionally advanced 49 50 under the declaration of the state of emergency. An inmate sentenced as an habitual offender shall not be considered a 51 "qualified inmate." 52

(h) "State of emergency" means a prison system
overcrowding state of emergency as provided in Section 47-5-711.
SECTION 3. Section 47-5-705, Mississippi Code of 1972, is
reenacted as follows:

57 47-5-705. The requirements for the declaration of a prison 58 system overcrowding state of emergency are as follows:

(a) Prison system population in excess of ninety-five
percent (95%) of the prison system operating capacity for at least

H. B. No. 590 02/HR40/R905SG PAGE 2 (MS\BD) 61 thirty (30) consecutive days immediately preceding the declaration 62 of a state of emergency;

Full appropriate utilization by the Mississippi 63 (b) 64 Department of Corrections of powers which tend either to reduce 65 prison system population or expand operating capacity. Such 66 powers include but are not limited to earned time allowances as specified in Sections 47-5-138 and 47-5-139, Mississippi Code of 67 1972, review of offenders for purposes of reclassification, 68 reevaluation of persons eligible for consideration for work 69 70 release, supervised earned release or other release programs 71 authorized by law and arrangements for housing inmates of the Department of Corrections in local or county jails or other 72 73 facilities authorized to house state inmates; and

(c) Full appropriate utilization by the State Parole Board of those powers which tend to reduce the prison system population. Such powers include but are not limited to parole as provided in Section 47-7-3, Mississippi Code of 1972, the review of inmates who have had their parole revoked and the reevaluation of inmates previously denied parole.

80 SECTION 4. Section 47-5-707, Mississippi Code of 1972, is 81 reenacted as follows:

47-5-707. Whenever the prison system population exceeds 82 ninety-five percent (95%) of operating capacity, the Commissioner 83 of Corrections shall immediately notify the Governor and the State 84 85 Parole Board of this fact. The notice shall include the current prison system population and the prison system operating capacity. 86 87 A report must be made within ten (10) days after the thirtieth day of operating in excess of ninety-five percent (95%) of operating 88 capacity. The report shall include the prison system operating 89 capacity, the prison system population during the relevant time 90 91 period, and may include a recommended specific term of advancement 92 of the parole eligibility dates.

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93 SECTION 5. Section 47-5-709, Mississippi Code of 1972, is 94 reenacted as follows:

47-5-709. If the prison system population exceeds 95 96 ninety-five percent (95%) of operating capacity for thirty (30) 97 consecutive days, the State Parole Board shall meet to determine 98 whether there has been full appropriate exercise of the powers of the State Parole Board which tend to reduce the prison system 99 population. The State Parole Board shall report its findings to 100 101 the Governor within ten (10) days after the thirtieth day of operating in excess of ninety-five percent (95%) of prison 102 103 operating capacity. The report shall include the determination of the State Parole Board regarding its utilization of powers 104 105 described in paragraph (c) of Section 47-5-705.

106 SECTION 6. Section 47-5-711, Mississippi Code of 1972, is 107 reenacted as follows:

108 47-5-711. Upon receipt of the report from the Commissioner 109 of Corrections and the report of the State Parole Board, the 110 Governor has the power to:

(a) Determine to be in error the determination that there had been full appropriate exercise of powers which tends to reduce prison population, in which case no state of emergency shall commence;

(b) Determine that commencement of a state of emergency would be injurious to the public good, or raises the potential of threatening the safety of the public in the state as a whole or in a particular community, in which case no state of emergency shall commence; or

(c) Determine that the reports establish the existence
of the conditions for a declaration of a prison system
overcrowding state of emergency as described in Section 47-5-705
and declare a state of emergency, specifying an amount of
advancement of parole eligibility dates from thirty (30) to ninety
(90) days.

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126 If fourteen (14) days after the receipt of the reports to the 127 Governor pursuant to Sections 47-5-707 and 47-5-709 the Governor 128 has not exercised any of the powers specified in paragraphs (a), 129 (b) and (c) of this section, action under Sections 47-5-701 130 through 47-5-729 is considered terminated.

131 If the Governor exercises a power under paragraphs (a) or (b) 132 of this section, he shall state the reasons for the exercise of 133 such power in the notification of his action to the Commissioner 134 of Corrections and the State Parole Board.

135 SECTION 7. Section 47-5-713, Mississippi Code of 1972, is 136 reenacted as follows:

47-5-713. Upon the declaration of a state of emergency, the 137 138 parole eligibility dates of qualified inmates shall be conditionally advanced. The amount of advancement of parole 139 eligibility dates must be specified in the declaration by the 140 Governor. When the state of emergency has been terminated, the 141 parole eligibility dates which were conditionally advanced shall 142 143 be reset to the parole eligibility date set prior to the emergency for those inmates who were not released on parole under the 144 145 provisions of Sections 47-5-701 through 47-5-729.

146 SECTION 8. Section 47-5-715, Mississippi Code of 1972, is 147 reenacted as follows:

148 47-5-715. During the continuation of a state of emergency, 149 the Commissioner of the Department of Corrections shall weekly 150 certify to the Governor the prison system population for each day 151 of the preceding week. The Governor shall declare the state of 152 emergency terminated upon notification that the prison system 153 population has been at or below ninety-five percent (95%) of 154 operating capacity for seven (7) consecutive days.

155 If no declaration of termination is issued within seven (7) 156 days after the certification of conditions for termination of the 157 state of emergency, the state of emergency is considered 158 terminated as of the seventh day after the certification.

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159 **SECTION 9.** Section 47-5-717, Mississippi Code of 1972, is 160 reenacted as follows:

47-5-717. If sixty (60) days after the declaration of a 161 162 prison system overcrowding state of emergency or of an additional 163 advancement of the parole eligibility dates the prison system 164 population continues to be in excess of ninety-five percent (95%) of operating capacity, the Commissioner of Corrections shall 165 report to the Governor indicating whether an additional 166 167 advancement of the parole eligibility dates is necessary in order to reduce the prison system population to ninety-five percent 168 169 (95%) of operating capacity and indicating the amount of any recommended additional advancement of the parole eligibility 170 171 dates. The recommended amount must be no less than thirty (30) days nor more than ninety (90) days. The report shall include 172 those factors which would tend to indicate that the prison system 173 174 population is likely to increase above operating capacity within ninety (90) days. The report shall discuss the availability of 175 176 field supervisors, the currently existing supervision case loads, and the measures that could be taken and the resources that would 177 178 be needed to provide appropriate supervision of persons released early as a result of an additional advancement of the parole 179 180 eligibility dates.

181 SECTION 10. Section 47-5-719, Mississippi Code of 1972, is 182 reenacted as follows:

183 47-5-719. Upon receipt of the report from the Commissioner 184 of Corrections as provided in Section 47-5-717, the Governor has 185 the power to:

(a) Determine to be in error any conclusion of the
Commissioner of Corrections that an additional advancement of the
parole eligibility dates is necessary in order for the prison
system population to be reduced to ninety-five percent (95%) of
operating capacity, in which case no additional advancements of
the parole eligibility dates shall occur;

H. B. No. 590 02/HR40/R905SG PAGE 6 (MS\BD) (b) Determine that the ordering of additional advancements of the parole eligibility dates would be injurious to the public good or raises the potential of threatening the safety of the public in the state as a whole or in a particular community, in which case no additional advancement of parole eligibility dates shall occur; or

(c) Determine that an additional advancement of the parole eligibility dates is necessary in order for the prison system population to be reduced to ninety-five percent (95%) of operating capacity and order additional advancements specifying the amount of additional advancements, which shall be at least thirty (30) and not more than ninety (90) days.

204 If fourteen (14) days after the receipt of the report to the 205 Governor pursuant to Section 47-5-717 including a determination of the Commissioner of Corrections that an additional advancement of 206 the parole eligibility dates is not necessary in order for the 207 208 prison system population to be reduced to ninety-five percent 209 (95%) of operating capacity the Governor has not exercised the power provided in paragraph (c) of this section, action initiated 210 211 under Section 47-5-717 is considered terminated.

If the Governor exercises a power provided under paragraphs (a) or (b) of this section he shall state the reasons for the exercise of such power in the notification of his action to the Commissioner of Corrections and the State Parole Board.

If the Governor orders additional advancements of the parole eligibility dates under this section, the amount of advancement of the parole eligibility dates must be as ordered by the Governor.

219 **SECTION 11.** Section 47-5-721, Mississippi Code of 1972, is 220 reenacted as follows:

47-5-721. If at any time during a state of emergency the Governor determines that the continuation of the state of emergency is injurious to the public good or raises the potential of threatening the safety of the public in the state as a whole or

H. B. No. 590 02/HR40/R905SG PAGE 7 (MS\BD) in a particular community, he may order the state of emergency terminated.

227 **SECTION 12.** Section 47-5-723, Mississippi Code of 1972, is 228 reenacted as follows:

47-5-723. Revocation of the conditional advancement of the parole eligibility date is a permissible prison disciplinary action according to the same procedures governing the forfeiture of earned time allowances as a prison disciplinary action.

233 **SECTION 13.** Section 47-5-725, Mississippi Code of 1972, is 234 reenacted as follows:

235 47-5-725. The State Parole Board shall prescribe conditions of advancement of the parole eligibility date applicable prior to 236 237 an inmate's release. The State Parole Board shall prescribe conditions of supervision consistent with existing regulations 238 applicable after release on parole. When an inmate is released 239 under the provisions of Sections 47-5-701 through 47-5-729 he 240 shall be considered to be in the legal custody of the Department 241 242 of Corrections.

243 **SECTION 14.** Section 47-5-727, Mississippi Code of 1972, is 244 reenacted as follows:

47-5-727. Advancement of parole eligibility dates under Sections 47-5-701 through 47-5-729 shall occur independently of all other adjustments of the parole eligibility date, such as advancing the parole eligibility dates as a result of receiving earned time allowances.

250 **SECTION 15.** Section 47-5-729, Mississippi Code of 1972, is 251 reenacted as follows:

47-5-729. The Commissioner of Corrections shall within thirty (30) days after April 10, 1985, establish the operating capacities of the prison system, and shall at least quarterly certify existing operating capacities or establish changed or new operating capacities.

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257 **SECTION 16.** Section 47-5-731, Mississippi Code of 1972, is 258 amended as follows:

47-5-731. Sections 47-5-701 through 47-5-729, Mississippi
Code of 1972, which create the Prison Overcrowding Emergency
Powers Act, shall stand repealed from and after July 1, <u>2004</u>.
SECTION 17. This act shall take effect and be in force from
and after July 1, 2002.