By: Representatives Ford, Reynolds

To: Ways and Means

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 430

AN ACT TO AMEND SECTION 69-2-13, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE MISSISSIPPI DEVELOPMENT AUTHORITY TO DRAW \$20,000,000.00 FROM THE EMERGING CROPS FUND TO PROVIDE LOANS TO ANY AGRIBUSINESS ENTERPRISE ENGAGED IN BEEF PROCESSING FOR THE PURPOSE OF ENCOURAGING THE EXTENSION OF CONVENTIONAL FINANCING AND THE ISSUANCE OF LETTERS OF CREDIT TO SUCH AGRIBUSINESS ENTERPRISES BY PRIVATE INSTITUTIONS; TO EXTEND THE REPEALER ON MONIES MADE AVAILABLE TO THE AGRIBUSINESS AND NATURAL RESOURCE DEVELOPMENT CENTER AT ALCORN STATE UNIVERSITY FROM THE EMERGING CROPS FUND; AND FOR RELATED PURPOSES.

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 12 **SECTION 1.** Section 69-2-13, Mississippi Code of 1972, is
- 13 amended as follows:
- 14 69-2-13. (1) There is hereby established in the State
- 15 Treasury a fund to be known as the "Emerging Crops Fund," which
- 16 shall be used to pay the interest on loans made to farmers for
- 17 nonland capital costs of establishing production of emerging crops
- 18 on land in Mississippi, and to make loans and grants which are
- 19 authorized under this section to be made from the fund. The fund
- 20 shall be administered by the Mississippi Development Authority. A
- 21 board comprised of the directors of the authority, the Mississippi
- 22 Cooperative Extension Service, the Mississippi Small Farm
- 23 Development Center and the Mississippi Agricultural and Forestry
- 24 Experiment Station, or their designees, shall develop definitions,
- 25 guidelines and procedures for the implementation of this chapter.
- 26 Funds for the Emerging Crops Fund shall be provided from the
- issuance of bonds or notes under Sections 69-2-19 through 69-2-37
- 28 and from repayment of interest loans made from the fund.
- 29 (2) (a) The Mississippi Development Authority shall develop
- 30 a program which gives fair consideration to making loans for the
- 31 processing and manufacturing of goods and services by

- 32 agribusiness, greenhouse production horticulture, and small
- 33 business concerns. It is the policy of the State of Mississippi
- 34 that the Mississippi Development Authority shall give due
- 35 recognition to and shall aid, counsel, assist and protect, insofar
- 36 as is possible, the interests of agribusiness, greenhouse
- 37 production horticulture, and small business concerns. To ensure
- 38 that the purposes of this subsection are carried out, the
- 39 Mississippi Development Authority shall loan not more than One
- 40 Million Dollars (\$1,000,000.00) to finance any single
- 41 agribusiness, greenhouse production horticulture, or small
- 42 business concern. Loans made pursuant to this subsection shall be
- 43 made in accordance with the criteria established in Section
- 44 57-71-11.
- 45 (b) The Mississippi Development Authority may, out of
- 46 the total amount of bonds authorized to be issued under this
- 47 chapter, make available funds to any planning and development
- 48 district in accordance with the criteria established in Section
- 49 57-71-11. Planning and development districts which receive monies
- 50 pursuant to this provision shall use such monies to make loans to
- 51 private companies for purposes consistent with this subsection.
- 52 (c) The Mississippi Development Authority is hereby
- authorized to engage legal services, financial advisors,
- 54 appraisers and consultants if needed to review and close loans
- 55 made hereunder and to establish and assess reasonable fees
- 56 including, but not limited to, liquidation expenses.
- 57 (3) (a) The Mississippi Development Authority shall, in
- 58 addition to the other programs described in this section, provide
- 59 for a program of loans to be made to agribusiness or greenhouse
- 60 production horticulture enterprises for the purpose of encouraging
- 61 thereby the extension of conventional financing and the issuance
- of letters of credit to such agribusiness or greenhouse production
- 63 horticulture enterprises by private institutions. Monies to make
- 64 such loans by the Mississippi Development Authority shall be drawn

- 65 from the Emerging Crops Fund. The amount of a loan to any single
- 66 agribusiness or greenhouse production horticulture enterprise
- 67 under this paragraph (a) shall not exceed twenty percent (20%) of
- 68 the total cost of the project for which financing is sought or Two
- 69 Hundred Thousand Dollars (\$200,000.00), whichever is less. No
- 70 interest shall be charged on such loans, and only the amount
- 71 actually loaned shall be required to be repaid. Repayments shall
- 72 be deposited into the Emerging Crops Fund.
- 73 (b) The Mississippi Development Authority shall, in
- 74 addition to the other programs described in this section, provide
- 75 for a program of loans to be made to any agribusiness enterprise
- 76 engaged in beef processing for the purpose of encouraging thereby
- 77 the extension of conventional financing and the issuance of
- 78 letters of credit to such agribusiness enterprises by private
- 79 institutions. Monies to make such loans by the Mississippi
- 80 Development Authority shall be drawn from the Emerging Crops Fund
- 81 and shall not exceed Twenty Million Dollars (\$20,000,000.00) in
- 82 the aggregate. The amount of a loan to any single agribusiness
- 83 enterprise under this paragraph (b) shall not exceed the total
- 84 cost of the project for which financing is sought or Twenty
- Million Dollars (\$20,000,000.00), whichever is less. The interest
- 86 charged on a loan made under this paragraph (b) shall be at a rate
- 87 determined by the Mississippi Development Authority. All
- 88 repayments of any loan made under this paragraph (b) shall be
- 89 deposited into the Emerging Crops Fund. Assistance received by an
- 90 agribusiness enterprise under this paragraph (b) shall not
- 91 disqualify the agribusiness enterprise from obtaining any other
- 92 assistance under this chapter.
- 93 (4) (a) Through June 30, 2003, the Mississippi Development
- 94 Authority may loan or grant to qualified planning and development
- 95 districts, and to small business investment corporations,
- 96 bank-based community development corporations, the Recruitment and
- 97 Training Program, Inc., the City of Jackson Business Development

- 98 Loan Fund, the Lorman Southwest Mississippi Development
- 99 Corporation, the West Jackson Community Development Corporation,
- 100 the East Mississippi Development Corporation, and other entities
- 101 meeting the criteria established by the Mississippi Development
- 102 Authority (all referred to hereinafter as "qualified entities"),
- 103 funds for the purpose of establishing loan revolving funds to
- 104 assist in providing financing for minority economic development.
- 105 The monies loaned or granted by the Mississippi Development
- 106 Authority shall be drawn from the Emerging Crops Fund and shall
- 107 not exceed Twenty-three Million Dollars (\$23,000,000.00) in the
- 108 aggregate. Planning and development districts or qualified
- 109 entities which receive monies pursuant to this provision shall use
- 110 such monies to make loans to minority business enterprises
- 111 consistent with criteria established by the Mississippi
- 112 Development Authority. Such criteria shall include, at a minimum,
- 113 the following:
- 114 (i) The business enterprise must be a private,
- 115 for-profit enterprise.
- 116 (ii) If the business enterprise is a
- 117 proprietorship, the borrower must be a resident citizen of the
- 118 State of Mississippi; if the business enterprise is a corporation
- or partnership, at least fifty percent (50%) of the owners must be
- 120 resident citizens of the State of Mississippi.
- 121 (iii) The borrower must have at least five percent
- 122 (5%) equity interest in the business enterprise.
- 123 (iv) The borrower must demonstrate ability to
- 124 repay the loan.
- 125 (v) The borrower must not be in default of any
- 126 previous loan from the state or federal government.
- 127 (vi) Loan proceeds may be used for financing all
- 128 project costs associated with development or expansion of a new
- 129 small business, including fixed assets, working capital, start-up

- 130 costs, rental payments, interest expense during construction and
- 131 professional fees related to the project.
- 132 (vii) Loan proceeds shall not be used to pay off
- 133 existing debt for loan consolidation purposes; to finance the
- 134 acquisition, construction, improvement or operation of real
- 135 property which is to be held primarily for sale or investment; to
- 136 provide for, or free funds, for speculation in any kind of
- 137 property; or as a loan to owners, partners or stockholders of the
- 138 applicant which do not change ownership interest by the applicant.
- 139 However, this does not apply to ordinary compensation for services
- 140 rendered in the course of business.
- 141 (viii) The maximum amount that may be loaned to
- 142 any one (1) borrower shall be Two Hundred Fifty Thousand Dollars
- 143 (\$250,000.00).
- 144 (ix) The Mississippi Development Authority shall
- 145 review each loan before it is made, and no loan shall be made to
- 146 any borrower until the loan has been reviewed and approved by the
- 147 Mississippi Development Authority.
- (b) For the purpose of this subsection, the term
- 149 "minority business enterprise" means a socially and economically
- 150 disadvantaged small business concern, organized for profit,
- 151 performing a commercially useful function which is owned and
- 152 controlled by one or more minorities or minority business
- 153 enterprises certified by the Mississippi Development Authority, at
- 154 least fifty percent (50%) of whom are resident citizens of the
- 155 State of Mississippi. For purposes of this subsection, the term
- 156 "socially and economically disadvantaged small business concern"
- 157 shall have the meaning ascribed to such term under the Small
- 158 Business Act (15 USCS, Section 637(a)), or women, and the term
- 159 "owned and controlled" means a business in which one or more
- 160 minorities or minority business enterprises certified by the
- 161 Mississippi Development Authority own sixty percent (60%) or, in
- 162 the case of a corporation, sixty percent (60%) of the voting

stock, and control sixty percent (60%) of the management and daily business operations of the business.

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From and after July 1, 2003, monies not loaned or granted by the Mississippi Development Authority to planning and development districts or qualified entities under this subsection, and monies not loaned by planning and development districts or qualified entities, shall be deposited to the credit of the sinking fund created and maintained in the State Treasury for the retirement of bonds issued under Section 69-2-19.

(c) Notwithstanding any other provision of this subsection to the contrary, if federal funds are not available for commitments made by a planning and development district to provide assistance under any federal loan program administered by the planning and development district in coordination with the Appalachian Regional Commission or Economic Development Administration, or both, a planning and development district may use funds in its loan revolving fund, which have not been committed otherwise to provide assistance, for the purpose of providing temporary funding for such commitments. If a planning and development district uses uncommitted funds in its loan revolving fund to provide such temporary funding, the district shall use funds repaid to the district under the temporarily funded federal loan program to replenish the funds used to provide the temporary funding. Funds used by a planning and development district to provide temporary funding under this paragraph (c) must be repaid to the district's loan revolving fund no later than twelve (12) months after the date the district provides the temporary funding. A planning and development district may not use uncommitted funds in its loan revolving fund to provide temporary funding under this paragraph (c) on more than two (2) occasions during a calendar year. A planning and development district may provide temporary funding for multiple commitments on each such occasion. The maximum aggregate amount of uncommitted

funds in a loan revolving fund that may be used for such purposes during a calendar year shall not exceed seventy percent (70%) of the uncommitted funds in the loan revolving fund on the date the district first provides temporary funding during the calendar year.

201 (d) If the Mississippi Development Authority determines that a planning and development district or qualified entity has 202 provided loans to minority businesses in a manner inconsistent 203 204 with the provisions of this subsection, then the amount of such loans so provided shall be withheld by the Mississippi Development 205 206 Authority from any additional grant funds to which the planning and development district or qualified entity becomes entitled 207 208 under this subsection. If the Mississippi Development Authority 209 determines, after notifying such planning and development district or qualified entity twice in writing and providing such planning 210 and development district or qualified entity a reasonable 211 212 opportunity to comply, that a planning and development district or 213 qualified entity has consistently failed to comply with this subsection, the Mississippi Development Authority may declare such 214 215 planning and development district or qualified entity in default under this subsection and, upon receipt of notice thereof from the 216 217 Mississippi Development Authority, such planning and development district or qualified entity shall immediately cease providing 218 loans under this subsection, shall refund to the Mississippi 219 220 Development Authority for distribution to other planning and development districts or qualified entities all funds held in its 221 222 revolving loan fund and, if required by the Mississippi Development Authority, shall convey to the Mississippi Development 223 Authority, all administrative and management control of loans 224 provided by it under this subsection. 225

(e) If the Mississippi Development Authority

determines, after notifying a planning and development district or

qualified entity twice in writing and providing copies of such

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notification to each member of the Legislature in whose district 229 230 or in a part of whose district such planning and development district or qualified entity is located and providing such 231 232 planning and development district or qualified entity a reasonable 233 opportunity to take corrective action, that a planning and development district or qualified entity administering a revolving 234 loan fund under the provisions of this subsection is not actively 235 engaged in lending as defined by the rules and regulations of the 236 Mississippi Development Authority, the Mississippi Development 237 Authority may declare such planning and development district or 238 239 qualified entity in default under this subsection and, upon receipt of notice thereof from the Mississippi Development 240 241 Authority, such planning and development district or qualified entity shall immediately cease providing loans under this 242 subsection, shall refund to the Mississippi Development Authority 243 244 for distribution to other planning and development districts or qualified entities all funds held in its revolving loan fund and, 245 246 if required by the Mississippi Development Authority, shall convey to the Mississippi Development Authority all administrative and 247 248 management control of loans provided by it under this subsection. The Mississippi Development Authority shall develop a 249 250 program which will assist minority business enterprises by 251 guaranteeing bid, performance and payment bonds which such minority businesses are required to obtain in order to contract 252 253 with federal agencies, state agencies or political subdivisions of the state. Monies for such program shall be drawn from the monies 254 allocated under subsection (4) of this section to assist the 255 financing of minority economic development and shall not exceed 256 257 Three Million Dollars (\$3,000,000.00) in the aggregate. 258 Mississippi Development Authority may promulgate rules and 259 regulations for the operation of the program established pursuant

to this subsection. For the purpose of this subsection (5) the

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- term "minority business enterprise" has the meaning assigned such term in subsection (4) of this section.
- The Mississippi Development Authority may loan or grant 263 264 to public entities and to nonprofit corporations funds to defray 265 the expense of financing (or to match any funds available from other public or private sources for the expense of financing) 266 projects in this state which are devoted to the study, teaching 267 and/or promotion of regional crafts and which are deemed by the 268 269 authority to be significant tourist attractions. The monies loaned or granted shall be drawn from the Emerging Crops Fund and 270
- shall not exceed Two Hundred Fifty Thousand Dollars (\$250,000.00)
 in the aggregate.

 (7) Through June 30, 1998, the Mississippi Development
 Authority shall make available to the Mississippi Department of
 Agriculture and Commerce funds for the purpose of establishing
 loan revolving funds and other methods of financing for
- Agribusiness Council Act of 1993. The monies made available by
 the Mississippi Development Authority shall be drawn from the
 Emerging Crops Fund and shall not exceed Seven Hundred Thousand
 Dollars (\$700,000.00) in the aggregate. The Mississippi

agribusiness programs administered under the Mississippi

auditing procedures for use of these funds. These funds will be
used primarily for quick payment to farmers for vegetable and
fruit crops processed and sold through vegetable processing plants

Department of Agriculture and Commerce shall establish control and

- associated with the Department of Agriculture and Commerce and the
 Mississippi State Extension Service.
- 288 (8) From and after July 1, 1996, the Mississippi Development
 289 Authority shall make available to the Mississippi Small Farm
 290 Development Center One Million Dollars (\$1,000,000.00) to be used
 291 by the center to assist small entrepreneurs as provided in Section
 292 37-101-25, Mississippi Code of 1972. The monies made available by

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- the Mississippi Development Authority shall be drawn from the Emerging Crops Fund.
- available to the Agribusiness and Natural Resource Development

 Center through Alcorn State University an amount not to exceed Two
- 298 Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal year 2001

The Mississippi Development Authority shall make

- 299 and Two Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal
- 300 year 2002 from the cash balance of the Emerging Crops Fund to
- 301 support the development of a cooperative program for agribusiness
- 302 development, marketing and natural resources development. This
- 303 subsection (9) shall stand repealed on June 30, 2003.
- 304 (10) The Mississippi Development Authority shall make
- 305 available to the Small Farm Development Center at Alcorn State
- 306 University funds in an aggregate amount not to exceed Three
- 307 Hundred Thousand Dollars (\$300,000.00), to be drawn from the cash
- 308 balance of the Emerging Crops Fund. The Small Farm Development
- 309 Center at Alcorn State University shall use such funds to make
- 310 loans to producers of sweet potatoes and cooperatives anywhere in
- 311 the State of Mississippi owned by sweet potato producers to assist
- 312 in the planting of sweet potatoes and the purchase of sweet potato
- 313 production and harvesting equipment. A report of the loans made
- 314 under this subsection shall be furnished by January 15 of each
- 315 year to the Chairman of the Senate Agriculture Committee and the
- 316 Chairman of the House Agriculture Committee.
- 317 (11) The Mississippi Development Authority shall make
- 318 available to the Mississippi Department of Agriculture and
- 319 Commerce "Make Mississippi Mine" program an amount not to exceed
- 320 One Hundred Fifty Thousand Dollars (\$150,000.00) to be drawn from
- 321 the cash balance of the Emerging Crops Fund.
- 322 **SECTION 2.** This act shall take effect and be in force from
- 323 and after its passage.

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(9)