MISSISSIPPI LEGISLATURE

By: Representative Brown

To: Appropriations

HOUSE BILL NO. 345 (As Passed the House)

AN ACT TO PROHIBIT ANY AGENCY, BOARD, COMMISSION, DEPARTMENT, OR INSTITUTION OF THE STATE OF MISSISSIPPI FROM PURCHASING NEW 1 2 3 EQUIPMENT, HIRING NEW EMPLOYEES, OR PROMOTING, RECLASSIFYING, 4 REALLOCATING OR REALIGNING PAY GRADES WITH REGARD TO ANY OF ITS EMPLOYEES OR JOB POSITIONS, DURING THE CURRENT FISCAL YEAR; TO 5 ESTABLISH AN APPEAL PROCEDURE TO THE STATE FISCAL OFFICER FOR 6 7 EMERGENCY PURCHASES OF EQUIPMENT OR HIRING OF NEW EMPLOYEES; TO SET FORTH THE DEMONSTRATION OF THE EMERGENCY THAT MUST BE MADE BY 8 THE AGENCY IN ITS APPEAL; TO PROVIDE THAT THE JOINT LEGISLATIVE BUDGET COMMITTEE SHALL BE NOTIFIED OF SUCH AN APPEAL AND THAT 9 10 COMMITTEE MEMBERS MAY ATTEND THE HEARING ON SUCH AN APPEAL; TO 11 ALLOW THE STATE FISCAL OFFICER, IN HIS DISCRETION, TO AUTHORIZE 12 THE ACTION SOUGHT IN THE APPEAL; <u>TO PROVIDE AN EXCEPTION TO THE</u> <u>PROHIBITED ACTIONS OF THIS ACT IF ALL OF THE FUNDS TO BE EXPENDED</u> BY AN AGENCY TO FUND THOSE ACTIONS ARE FEDERAL FUNDS, STATE-SOURCE 13 14 15 SPECIAL FUNDS OR A COMBINATION OF FEDERAL FUNDS AND STATE-SOURCE 16 SPECIAL FUNDS; TO AMEND SECTION 25-9-116, MISSISSIPPI CODE OF 17 18 1972, IN CONFORMITY THERETO; TO BRING FORWARD SECTIONS 27-104-13 AND 31-17-123, MISSISSIPPI CODE OF 1972, FOR PURPOSES OF POSSIBLE 19 20 AMENDMENT; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** (1) Except as otherwise provided in <u>subsections</u> (2) and (3), until June 30, 2002, due to the severe revenue shortfall during the current fiscal year, the following provisions shall apply:

26 (a) No state agency is authorized to purchase any27 equipment as defined in Section 31-7-1.

(b) No state agency is authorized to hire any new 28 employees, or promote, reclassify, reallocate or realign a pay 29 grade with regard to any of its employees or job positions. The 30 State Personnel Board shall immediately suspend all hirings, 31 promotions, reclassifications, reallocations and pay grade 32 realignments of employees or job positions in accordance with 33 34 Section 25-9-116. (2) If a state agency determines that it is necessary to 35

36 purchase any equipment or hire any new employees before July 1,

H. B. No. 345 02/HR40/R447PH PAGE 1 (RF\BD)

2002, the agency may appeal to the State Fiscal Officer. 37 The State Fiscal Officer shall immediately notify the Joint 38 Legislative Budget Committee of the state agency's appeal and the 39 date upon which the State Fiscal Officer will hold a hearing on 40 41 the appeal. The State Fiscal Officer shall grant a hearing to the 42 state agency on its appeal within fifteen (15) days after notice of the appeal is given to the State Fiscal Officer. The hearing 43 shall not be a public meeting; however, any member of the Joint 44 Legislative Budget Committee may attend the hearing. 45 At the hearing, the state agency must demonstrate to the satisfaction of 46 47 the State Fiscal Officer that a serious emergency exists of such magnitude that the essential mission of the agency cannot be 48 49 carried out without the immediate purchase of the equipment or the hiring of the new employees. If the state agency makes the 50 demonstration required by this subsection, the State Fiscal 51 Officer, in his discretion, may authorize the agency to purchase 52 53 some or all of the equipment or hire some or all of the new employees requested by the agency. 54

(3) A state agency may take any action that otherwise would 55 56 be prohibited under subsection (1) of this section if all of the funds to be expended to fund that action are federal funds, 57 state-source special funds or a combination of federal funds and 58 state-source special funds. For the purposes of this subsection, 59 the term "state-source special funds" means all revenues or income 60 from any source, other than federal funds or appropriations from 61 the State General Fund, that are received, collected by or 62 63 available for the support of or expenditure by a state agency. For purposes of this section, the term "state agency" 64 (4)means any agency, board, commission, department or institution of 65 the State of Mississippi. 66 SECTION 2. Section 25-9-116, Mississippi Code of 1972, is 67 68 amended as follows:

69 [Through June 30, 2002, this section will read as follows:] H. B. No. 345

02/HR40/R447PH PAGE 2 (RF\BD) 70 25-9-116. * * * The State Personnel Board <u>shall</u> institute an 71 immediate suspension of all hirings, promotions,

72 reclassifications, reallocations and pay grade realignments * * *.

73 However, that suspension does not prohibit an agency from hiring

74 <u>new employees, promoting employees, or reclassifying, reallocating</u>

75 or realigning a pay grade with regard to any of its employees or

76 job positions, if all of the funds to be expended to fund the

77 action taken by the agency are federal funds, state-source special

78 <u>funds or a combination of federal funds and state-source special</u>

79 funds. For the purposes of this section, the term "state-source

80 <u>special funds</u>" has the meaning provided in Section 1(3) of this

81 <u>act.</u>

82 [From and after July 1, 2002, this section will read as 83 follows:]

25-9-116. Upon recommendation of the State Fiscal <u>Officer</u>, after a determination that the state revenue and expenditure requires such action the State Personnel Board may institute an immediate suspension of all hirings, promotions,

88 reclassifications, reallocations and pay grade realignments until 89 such time as the State Fiscal <u>Officer</u> shall recommend that such 90 action is no longer required.

91 **SECTION 3.** Section 27-104-13, Mississippi Code of 1972, is 92 brought forward as follows:

27-104-13. The State Fiscal Officer shall have the right to 93 94 disapprove or reduce and revise such estimates of general funds and state-source special funds for any General Fund or special 95 96 fund agency, and for the "administration and other expenses" budget of the State Highway Department, in an amount not to exceed 97 five percent (5%) if he finds that funds will not be available 98 within the period for which the budget is drawn, or if he finds 99 that the requested expenditures, or any part thereof, are not 100 101 authorized by law, and such action shall be reported to the Legislative Budget Office. The State Fiscal Officer may, upon his 102

H. B. No. 345 02/HR40/R447PH PAGE 3 (RF\BD)

determination of need based upon a finding that funds will not be 103 available within the period for which the budget is drawn, 104 transfer funds as provided in Section 27-103-203, from the Working 105 106 Cash-Stabilization Reserve Fund to the General Fund to supplement 107 the General Fund revenue. In the event that the estimates of 108 general funds and state-source special funds of all General Fund and special fund agencies, and of the "administration and other 109 expenses" budget of the State Highway Department, have been 110 reduced by five percent (5%), additional reductions may be made 111 but shall consist of a uniform percentage reduction of general 112 113 funds and state-source special funds to all General Fund and special fund agencies, and to the "administration and other 114 115 expenses" budget of the State Highway Department. Any state-source special funds reduced under the provisions of this 116 section shall be transferred to the State General Fund upon 117 requisitions for warrants signed by the respective agency head and 118 said transfer shall be made within a reasonable period to be 119 120 determined by the State Fiscal Officer.

For the purpose of this section, "state-source special funds" 121 122 shall be construed to mean any special funds in any agency derived from any source, but shall not include the following special 123 124 funds: special funds derived from federal sources, from local or 125 regional political subdivisions, or from donations; special funds held in a fiduciary capacity for the benefit of specific persons 126 127 or classes of persons; self-generated special funds of the State Institutions of Higher Learning or the state junior colleges; 128 129 special funds of Mississippi Industries for the Blind, the State Port at Gulfport, Yellow Creek Inland Port, Pat Harrison Waterway 130 District, Pearl River Basin Development District, Pearl River 131 Valley Water Management District, Tombigbee River Valley Water 132 Management District, Yellow Creek Watershed Authority, or Coast 133 134 Coliseum Commission; special funds of the Department of Wildlife, Fisheries and Parks derived from the issuance of hunting or 135

H. B. No. 345 02/HR40/R447PH PAGE 4 (RF\BD) fishing licenses; and special funds generated by agencies whose primary function includes the establishment of standards and the issuance of licenses for the practice of a profession within the State of Mississippi.

140 SECTION 4. Section 31-17-123, Mississippi Code of 1972, is 141 brought forward as follows:

31-17-123. The intent of the Legislature is to authorize 142 borrowing funds under the provisions of Sections 31-17-101 through 143 31-17-123 to offset any temporary cash flow deficiencies and 144 should not be construed to authorize the borrowing of any funds in 145 146 an amount which cannot be repaid during the fiscal year in which such funds are borrowed. The State Tax Commission and University 147 Research Center, utilizing all available revenue forecast data, 148 shall annually develop a General Fund revenue estimate to be 149 adopted by the Legislative Budget Office as of the date of sine 150 die adjournment. If, at the end of October, or at the end of any 151 month thereafter of any fiscal year, the revenues received for the 152 153 fiscal year shall fall below ninety-eight percent (98%) of the Legislative Budget Office General Fund revenue estimate at the 154 155 date of sine die adjournment, the State Fiscal Officer shall reduce allocations of general funds and state-source special funds 156 157 to General Fund and special fund agencies and to the "administration and other expenses" budget of the State Highway 158 Department in an amount necessary to keep expenditures within the 159 160 sum of actual General Fund receipts including any transfers to the General Fund from the Working Cash-Stabilization Reserve Fund for 161 162 the fiscal year. The State Fiscal Officer may, upon his determination of need based on the revenue shortfall, transfer 163 funds as provided in Section 27-103-203, from the Working 164 165 Cash-Stabilization Reserve Fund to the General Fund to supplement 166 the General Fund revenue. State-source special funds in an amount 167 equal to any reduction made under the provisions of this section shall be transferred to the State General Fund upon requisitions 168

H. B. No. 345 02/HR40/R447PH PAGE 5 (RF\BD) for warrants signed by the respective agency head and such 169 transfer shall be made within a reasonable period to be determined 170 by the State Fiscal Officer. No agency's allocation shall be 171 172 reduced in an amount to exceed five percent (5%); however, in the 173 event that the allocations of general funds and state-source special funds to all General Fund and special fund agencies and to 174 the "administration and other expenses" budget of the State 175 Highway Department have been reduced by five percent (5%), any 176 additional reductions required to be made hereunder shall consist 177 of a uniform percentage reduction of general funds and 178 179 state-source special funds to all General Fund and special fund agencies, and to the "administration and other expenses" budget of 180 181 the State Highway Department. Any receipt from loans authorized by Sections 31-17-101 through 31-17-123 shall not be included as 182 revenue receipts. The State Fiscal Officer shall immediately send 183 notice of any action taken under authority of this section to the 184 Legislative Budget Office. 185

186 For the purpose of this section, "state-source special funds" shall be construed to mean any special funds in any agency derived 187 188 from any source, but shall not include the following special funds: special funds derived from federal sources, from local or 189 190 regional political subdivisions, or from donations; special funds held in a fiduciary capacity for the benefit of specific persons 191 or classes of persons; self-generated special funds of the State 192 193 Institutions of Higher Learning or the state junior colleges; special funds of Mississippi Industries for the Blind, the State 194 Port at Gulfport, Yellow Creek Inland Port, Pat Harrison Waterway 195 District, Pearl River Basin Development District, Pearl River 196 Valley Water Management District, Tombigbee River Valley Water 197 Management District, Yellow Creek Watershed Authority, or Coast 198 Coliseum Commission; special funds of the Department of Wildlife, 199 200 Fisheries and Parks derived from the issuance of hunting or 201 fishing licenses; and special funds generated by agencies whose

H. B. No. 345 02/HR40/R447PH PAGE 6 (RF\BD) 202 primary function includes the establishment of standards and the 203 issuance of licenses for the practice of a profession within the 204 State of Mississippi.

205 **SECTION 5.** This act shall take effect and be in force from 206 and after its passage.