Adopted AMENDMENT No. 1 PROPOSED TO

Senate Bill NO. 2318

By Representative(s) Committee

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

25 <u>SECTION 1.</u> This act shall be known and may be cited as the 26 "Local System Road Program."

SECTION 2. For the purposes of this act, the term "local 27 system road" means a road that is included on the county road 28 29 system as designated under Section 65-7-4 that (a) is functionally 30 classified as a local rural road in accordance with policies on 31 geometric design of highways and streets adopted and published by 32 the American Association of State Highway and Transportation Officials; (b) provides access to the state aid system, the 33 34 federal aid system or the designated state highway system; and (c) has an average daily traffic count of four hundred (400) vehicles 35 36 or less. The term "local system road" includes all drainage 37 related structures except bridges that are included on the National Bridge Inspection Inventory maintained by the Office of 38 39 State Aid Road Construction. The term "local system road" does not include a road or highway on the designated state highway 40 system or on the state aid road system. 41

42 <u>SECTION 3.</u> (1) There is established a Local System Road 43 Program which shall be administered by the State Aid Engineer for 44 the purpose of assisting the counties of this state in the 45 construction, reconstruction and paving of local system roads. 46 (2) Routes on which projects are performed under this act

47 are not eligible for inclusion on the state aid system except in 48 accordance with the provisions of Section 65-9-1 et seq.

49 <u>SECTION 4.</u> The Local System Road Program shall be 50 administered by the State Aid Engineer. In administering the 51 program, the State Aid Engineer shall have the following powers 52 and duties:

53 (a) To supervise the use of all funds made available
54 for the purposes of this act for use on local system roads in the
55 State of Mississippi;

(b) To allocate to each county that county's share of all monies made available under the provisions of this act but only when the county has complied with the provisions of this act and only when the county is eligible for the allocation of monies under the Local System Road Program;

61 (c) To keep and compile records of all expenditures on
62 local system roads to which money is disbursed under the
63 provisions of this act, which records must be kept separate and
64 apart from other state aid records;

(d) To approve the construction of local system roads,
including roadbeds, grades and drainage, before authorizing the
release of funds under this act;

(e) To establish such rules and regulations as the
State Aid Engineer determines as necessary to implement the
provisions of the Local System Road Program; and

To report to the Legislature, no later than January

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(f)

1 of each year, on the Local System Road Program. Such report shall include what projects were approved and constructed, the number of miles constructed or improved and the cost per mile for such construction and improvement.

76 SECTION 5. (1) The State Aid Engineer shall allocate 77 annually the amount of the state aid road allocation of a county 78 that is requested by such county for use in the construction, 79 reconstruction and paving of local system roads in the county if 80 the county has met the requirements of this act; provided, 81 however, that the State Aid Engineer shall not allocate more than 82 twenty-five percent (25%) of the annual state aid road allocation 83 of a county for such purposes.

84 (2) The State Aid Engineer shall allocate annually the
85 amount of the Local System Bridge Replacement and Rehabilitation
86 Program allocation of a county that is requested by such county
87 for use in the construction, reconstruction and paving of local
88 system roads in the county if:

(a) The State Aid Engineer has certified, pursuant to
Section 65-37-7, that all the local system bridges within the
county have a sufficiency rating of greater than fifty (50) or
that all such bridges within the county with a sufficiency rating
of fifty (50) or less are currently under contract for replacement
or rehabilitation; and

95 The county has met the requirements of this act. (b) The State Aid Engineer shall establish specific designs 96 (3) 97 and standards to be followed by such counties in the construction, reconstruction and paving of local system roads. The specific 98 designs and standards shall be based upon policies on geometric 99 100 design of local rural roads, highways and streets adopted and 101 published by the American Association of State Highway and

102 Transportation Officials.

103 <u>SECTION 6.</u> (1) In order for a county to be eligible to 104 utilize its Local System Bridge Replacement and Rehabilitation 105 Program allocation or any of its state aid road funds for the 106 Local System Road Program, a county must meet the following 107 conditions:

108 The county has employed a county engineer, together (a) 109 with such other technical assistance as is necessary to carry out 110 the duties of this act, the same as provided under the provisions 111 of Section 65-9-15, for its state aid road system and, through its 112 official minutes, has authorized the county engineer to perform 113 the necessary engineering services connected with the Local System 114 Road Program. The county engineer shall prepare the necessary 115 plans and designs for all construction projects, including state 116 aid projects and projects provided under this act. He also shall 117 provide engineering supervision for the construction of such 118 projects and shall approve all estimate payments made on the 119 projects. Engineering cost for any project performed under the 120 Local System Road Program may be paid from any funds allocated to a county under the program; however, the maximum fee paid to an 121 122 engineer shall not exceed twelve percent (12%) of the final 123 construction cost. No such cost shall be reimbursed to the county 124 before the letting of the project; and

(b) The county has presented a plan for the construction, reconstruction and paving of a local system road which plan has been made and approved by the county engineer of the county, showing the specific road or project to be improved, stating the condition of the existing roadbed, drainage and bridges and outlining the type of construction or reconstruction to be made and the designs and specifications therefor including

the paving of the road and the sources of revenue to be used and the sources and types of material to be used thereon. The plan shall be presented to the State Aid Engineer for the initial approval of the beginning of a project to receive monies.

136 (2) After the initial approval of the plan and plans as
137 specified in subsection (1)(b) of this section has been made by
138 the State Aid Engineer, the county shall be eligible to receive
139 all funds made available to the county under the Local System Road
140 Program to be used exclusively for the construction,

141 reconstruction or paving of the local system road. The project 142 may be done either by contract or by using county equipment and 143 employees. It shall be according to the original plan or any 144 amendments thereto which have been approved by the State Aid 145 Engineer. The board may use county equipment and employees if the 146 construction can be accomplished at a more reasonable cost than 147 can be achieved by contract.

148 <u>SECTION 7.</u> All rights-of-way and adjustments for utilities 149 necessary for Local System Road Program projects must be acquired 150 or performed by the boards of supervisors in the manner provided 151 by law for the acquisition of rights-of-way, including gift, 152 purchase, deed, dedication and eminent domain; however, no part of 153 the cost of such rights-of-way may be paid from Local System Road 154 Program funds.

SECTION 8. Contracts for the construction of local system road projects must be advertised and let by the board of supervisors of the county in the manner required by law. Before advertising for bids, plans and specifications covering the proposed work shall be prepared by the county engineer and filed in the chancery clerk's office of the county. Copies of the plans and specifications shall be subject to inspection during regular

162 office hours and shall be made available to all prospective 163 bidders upon such terms and conditions as may be required by the 164 board and its county engineer.

SECTION 9. It shall be the duty of the several boards of 165 supervisors to properly maintain all local system roads in their 166 167 respective counties after construction of any such roads under 168 Sections 1 through 9 of Senate Bill No. 2318, 2001 Regular 169 Session. It shall be the duty of the State Aid Engineer and his 170 assistants to make annual maintenance inspections of completed 171 projects, and such other periodic maintenance inspections as the 172 State Aid Engineer shall deem necessary. If essential maintenance 173 is not properly and regularly carried on, in the opinion of the 174 State Aid Engineer, then notice thereof shall be given in writing 175 to the board in default, and if such maintenance is not done and 176 continued within sixty (60) days from date of such notice, then, 177 and in such event, the State Aid Engineer may proceed to have done 178 the necessary maintenance and repair work on such road and charge the same to any funds allocated to such county under the 179 180 provisions of the Local System Road Program. If such failure to 181 maintain continues, then such county shall be no longer eligible 182 for monies under the Local System Road Program until proper 183 maintenance is resumed by it, and notice of such withdrawal of 184 local system road funds shall be duly given the State Auditor and 185 State Treasurer; however, such ineligibility shall not affect 186 payment under the Local System Road Program of progress or final 187 estimates on contracts awarded before notice of such 188 ineligibility.

Local system roads that have been hard surfaced through the use of local system road funds shall be eligible for local system road funds to provide one or more seal courses, as required.

192 Local system roads in which the grading and drainage structures 193 were constructed under the Local System Road Program and which 194 have been subsequently hard surfaced by the county through the use 195 of county funds under the supervision of the county engineer shall 196 likewise be eligible for local system road funds to provide one or 197 more seal courses as required, provided that the hard surfacing and underlying base were constructed in accordance with the then 198 199 prevailing local system road standards and specifications. The 200 county shall furnish the State Aid Engineer with sufficient 201 engineering data, including borings and tests, if necessary, to 202 substantiate the required thickness and quality of the base and 203 surfacing. The correction of base defects and pavement breaks may 204 be made part of the plans and contract documents for each sealing 205 project.

206 Local system roads that were constructed in accordance with 207 the then prevailing local system road standards and specifications 208 shall be eligible for local system road funds for maintenance, repair and reconstruction, subject to the prior written approval 209 210 of such work by the State Aid Engineer and subject to the work 211 being completed in accordance with the prior written approval. 212 SECTION 10. Section 65-9-1, Mississippi Code of 1972, is 213 amended as follows:

214 65-9-1. The board of supervisors of each county, now having 215 full jurisdiction over all roads, ferries, and bridges in its 216 respective county not maintained as state highways, is hereby fully authorized and empowered to construct and maintain the same 217 218 (including designated state highways not yet taken over by the highway department); and all such roads under the jurisdiction of 219 the several boards of supervisors are hereby designated, defined, 220 221 and declared to be either (a) "feeder" or "local farm roads" or

222 (b) "state aid roads."

223 State aid roads are hereby defined as that group or class of 224 roads composing the main collector and distributor routes feeding into local trade areas or into the state highway network, which 225 226 are not designated as state highways by the Legislature, and 227 particularly those essential to the conservation and development 228 of natural resources, of economic and social value, and 229 encouraging desirable land utilization, having in addition the 230 following characteristics, to wit: roads (including bridges and 231 ferries) which

(a) Connect communities within the individual counties
and with those of adjoining counties and/or which also connect
with the state highway system to form a complete network of
secondary or collector routes.

(b) Carry heavy volumes of traffic serving most of thefollowing interests of the counties, to wit:

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(1) Agricultural

- 239 (2) Business
- 240 (3) Educational
- 241 (4) Industrial

242 The State Aid Engineer shall see that the criteria imposed 243 herein are explicitly followed in the designation and in the 244 construction of the state aid roads in each county. The State Aid 245 Engineer shall promulgate regulations pursuant to the 246 Administrative Procedures Act to require the development of a 247 network of intercounty roads and to provide for a review process within the state aid division for the designation of said state 248 249 aid roads. Such regulations shall also establish standards for 250 state aid route designation. The State Aid Engineer is hereby 251 authorized and directed to withhold funds from such counties until

252 the state aid roads therein are designated and constructed 253 according to the characteristics set forth herein.

All other roads under the jurisdiction of the several boards of supervisors are hereby declared to be "local farm roads" and not affected in anywise by this chapter.

257 State aid roads in the several counties shall be eligible for 258 state aid in the manner and under the terms and conditions 259 hereinafter set out. Local system roads (as defined in Section 2 260 of Senate Bill No. 2318, 2001 Regular Session) in the several 261 counties shall be eligible for state aid in the manner and under 262 the terms and conditions set out in the Local System Road Program 263 established in Sections 1 through 9 of Senate Bill No. 2318,2001 264 Regular Session. State aid, by way of funds to be expended on 265 state aid roads and local system roads (as defined in Section 2 of 266 Senate Bill No. 2318, 2001 Regular Session), shall consist of any 267 sum or sums provided by the Legislature to supplement funds 268 furnished by the several counties for the purpose of constructing, 269 improving, widening, straightening, surfacing, or reconstructing 270 roads on the state aid system or for the purpose of the construction, reconstruction and paving of roads on the Local 271 272 System Road Program, and shall be available to the several 273 counties in such proportion as may be fixed and determined by law. 274 SECTION 11. Section 65-9-17, Mississippi Code of 1972, is 275 amended as follows:

276 65-9-17. (1) When any county shall have met the 277 requirements of this chapter and shall have become eligible for 278 state aid, the State Aid Engineer, as soon as practicable, shall 279 notify such county in writing of such eligibility and that its 280 proportionate part of any state funds allocated to it for state 281 aid may be utilized for construction in the manner provided by

282 law, and such notice shall also be given in writing to the 283 Department of Finance and Administration and to the State 284 Treasurer.

(2) State aid funds shall be allocated to each county for
use on state aid system roads <u>or roads on the Local System Road</u>
<u>Program</u> in accordance with the provisions of Section 27-65-75.

(3) State aid funds may be credited to a county in advance
of the normal accrual to finance certain state aid improvements,
subject to the approval of the State Aid Engineer and subject
further to the following limitations:

(a) That the maximum amount of state aid funds that may be advanced to any county shall not exceed ninety percent (90%) of the state aid funds estimated to accrue to such county during the remainder of the term of office of the board of supervisors of such county.

(b) That no advance credit of funds will be made to any county when the unobligated balance in the State Aid Road Fund is less than One Million Dollars (\$1,000,000.00).

300 (c) That such advance crediting of funds be effected by
301 the State Aid Engineer at the time of the approval of the plans
302 and specifications for the proposed improvements.

303 It is the intent of this provision to utilize to the fullest 304 practicable extent the balance of state aid funds on hand at all 305 times.

306 (4) State aid funds shall be available to such county to the 307 following extent and in the following manner:

308 (a) On state aid projects, other than those on or off 309 the federal aid secondary system to be partially financed with 310 federal funds, state aid funds credited to such county in the 311 State Aid Road Fund shall be available to cover the cost of such

312 project. Upon the awarding of a contract for such state aid 313 project, the board of supervisors of any county will, by an 314 official order of the board, authorize the State Aid Engineer to set up the project fund for such project from that county's state 315 aid fund in the State Treasury. The amount of the project fund 316 317 will cover the estimated cost of the project, including the 318 contractor's payments and any other costs authorized under this 319 chapter to be paid from state aid funds. Withdrawals from the 320 project fund will be made by requisitions prepared by the State 321 Aid Engineer, based on estimates and other supporting statements 322 and documents prepared or approved by the county engineer, such 323 requisitions, accompanied by such estimates and statements, to be 324 directed to the Department of Finance and Administration, which 325 will issue warrants in payment thereof. Requisitions may be drawn 326 to cover the final cost of the project accepted by the boards of 327 supervisors of the counties affected and the State Aid Engineer, 328 even though such cost exceeds the aforesaid estimated project Whenever, in the opinion of the State Aid Engineer, it 329 fund. should appear that any such estimate or statement of account has 330 331 been improperly allowed or that any road construction project is 332 not proceeding in accordance with the plans, specifications and 333 standards set up therefor, then, in such event, due notice in 334 writing shall be given the board of supervisors of such county and 335 the contractor on such project, if any, stating the reason why 336 such account should not have been allowed or why such project is 337 not progressing satisfactorily; and if, within thirty (30) days from the date of such notice in writing, such error or default is 338 not corrected to the satisfaction of the State Aid Engineer, all 339 340 state aid funds theretofore allocated to such eligible county 341 shall be immediately withdrawn and notice given the Department of

342 Finance and Administration and the State Treasurer that such 343 county has become ineligible therefor. Such county shall remain 344 ineligible until it again becomes eligible by satisfying the State 345 Aid Engineer as to its eligibility.

346 (b) On state aid projects on the federal aid secondary system which are to be partially financed with federal funds, 347 348 state aid funds credited to such county in the State Aid Road Fund 349 shall be available to cover the sponsor's share of the cost of 350 such project. At the same time, the State Treasurer, on order 351 from the board of supervisors, shall transfer an amount up to one hundred percent (100%) of such cost from the credit of such county 352 in the State Aid Road Fund to the credit of such county in the 353 354 State Highway Fund, earmarked for such project.

355 (c) State aid road funds credited to a county in the 356 State Aid Road Fund shall also be available to cover the sponsor's 357 cost of any other project of such county which is partially 358 financed with federal funds available through federal "safer off-system" road funds and/or other federal road funds allocated 359 to the counties as provided for in accordance with Section 360 361 65-9-29(2). On order from the board of supervisors of such 362 county, the State Treasurer shall transfer an amount up to one 363 hundred percent (100%) of such cost from the credit of such county 364 in the State Aid Road Fund to the credit of such county in the 365 State Highway Fund, earmarked for such project.

366 (d) Up to one-third (1/3) of state aid road funds
367 credited to a county in the State Aid Road Fund may be available
368 to match federal bridge replacement monies or other federal funds,
369 or both, to construct, replace, inspect or post bridges and to
370 conduct pavement management surveys on county roads which are not
371 on the state aid system. To implement such projects, the State

372 Treasurer shall, as requested in an order from the board of 373 supervisors of the county, make transfers out of the credit of 374 such county in the State Aid Road Fund.

375 (e) Up to twenty-five percent (25%) of the state aid 376 road funds credited to a county in the State Aid Road Fund may be available for projects authorized under the Local System Road 377 Program. Withdrawals from the fund for the Local System Road 378 379 Program will be made by requisitions prepared by the State Aid 380 Engineer, based on estimates and other supporting statements and 381 documents prepared or approved by the county engineer; such 382 requisitions, accompanied by such estimates and statements, to be directed to the Department of Finance and Administration, which 383 will issue warrants in payment thereof. Requisitions may be drawn 384 385 to cover the final cost of the local system road project accepted 386 by the boards of supervisors of the counties affected and the 387 State Aid Engineer even though such cost exceeds the aforesaid 388 estimated project fund. Whenever, in the opinion of the State Aid 389 Engineer, it should appear that any such estimate or statement of account has been improperly allowed or that any road construction 390 391 project is not proceeding in accordance with the plans, 392 specifications and standards set up therefor, then, in such event, 393 due notice in writing shall be given the board of supervisors of 394 such county and the contractor on such project, if any, stating 395 the reason why such account should not have been allowed or why 396 such project is not progressing satisfactorily; and if, within thirty (30) days from the date of such notice in writing, such 397 error or default is not corrected to the satisfaction of the State 398 Aid Engineer, all state aid funds theretofore allocated to such 399 400 eligible county shall be immediately withdrawn and notice given 401 the Department of Finance and Administration and the State

402 <u>Treasurer that such county has become ineligible therefor.</u> Such 403 <u>county shall remain ineligible until it again becomes eligible by</u> 404 <u>satisfying the State Aid Engineer as to its eligibility.</u>

(5) The State Treasurer is hereby authorized to continue to receive and deposit all funds from the federal government made available by it, either by existing law or by any law which may be passed hereafter, to the credit of the State Highway Fund, and the Treasurer shall notify the commission of the amounts so received.

All accounts against the above-mentioned funds shall be certified to by the Executive Director of the Mississippi Department of Transportation, who shall request the Department of Finance and Administration to issue its warrant on the State Treasurer for the amount of the accounts; and the Treasurer shall pay same if sufficient funds are available, all in the manner prescribed herein or as may be required by law.

417 (6) The board of supervisors of each county is hereby 418 authorized and empowered to pay funds into the State Treasury in the manner above set out, and to use and expend such funds for the 419 purposes set out in this chapter. For the purpose of providing 420 421 such funds, the board of supervisors is hereby authorized and 422 empowered to use and expend any county road and bridge funds, 423 including revenue received from any gasoline taxes paid to such 424 county, or any funds available in the General Fund, or to issue 425 road and bridge bonds of such county in any lawful amount in the 426 manner and method and subject to the restrictions, limitations and 427 conditions, and payable from the same sources of revenue, now 428 provided by law.

429 SECTION 12. Section 65-37-7, Mississippi Code of 1972, is 430 amended as follows:

431 65-37-7. (1) In order for a county to be eligible for the

432 expenditure of funds under the provisions of Sections 65-37-1 433 through 65-37-15, the board of supervisors of the county shall 434 meet the following conditions:

435 (a) On or before January 1, 1995, and on or before January 1 of each year thereafter, the board of supervisors shall 436 437 present to the State Aid Engineer on a form to be prepared by the 438 State Aid Engineer, a four-year plan of bridge replacement and 439 rehabilitation for the county. The plan shall identify the 440 project or projects and shall contain a detailed plan prepared and 441 approved by the engineer for the county. The plan shall specify 442 the condition of the existing bridges included in the project, the 443 drainage requirements, the type of replacement or rehabilitation 444 to be made and the design and specifications therefor. Four-year 445 plans may be modified each year or more often as necessary 446 provided that the modifications are submitted to the State Aid 447 Engineer.

(b) The county shall agree to employ a qualified engineer and such other technical experts as may be necessary to perform all engineering services required for the projects. The engineer shall be required to inspect the construction of the projects and to approve all estimate payments made on the projects.

(c) The county and municipalities shall agree to construct, at their own expense, the base and surface of all approaches providing necessary connections to each bridge project within their respective jurisdictions, including the base and surface for culvert projects whenever fill material is placed as part of the contract.

460 (d) The county and municipalities shall agree, at their461 own expense, to acquire all rights-of-way and relocate or make

462 adjustments to public utilities for each bridge project within 463 their respective jurisdictions as may be necessary in the manner 464 provided by law for the acquisition of rights-of-way and the uniform policy for accommodation of utility facilities within the 465 466 rights-of-way of state aid roads as adopted by the State Aid 467 Engineer under authority of Section 65-9-1 et seq. Rights-of-way 468 may be acquired by gift, purchase, deed, dedication or eminent 469 domain; however, no part of the costs of rights-of-way or utility 470 adjustments may be paid from funds provided under Sections 65-37-1 471 through 65-37-15.

472 (2) A county shall not be eligible for the expenditure of 473 monies allocated to it under Sections 65-37-1 through 65-37-15 and 474 the State Aid Engineer shall not certify the use or expenditure of 475 such monies on any bridge that has a sufficiency rating of greater 476 than fifty (50), as determined by National Bridge Inspection 477 standards, unless the State Aid Engineer certifies that all 478 bridges on the local road system within the county for which funds may be made available under Sections 65-37-1 through 65-37-15 have 479 a sufficiency rating of greater than fifty (50) or that all such 480 481 bridges in the county with a sufficiency rating of less than fifty 482 (50) are currently under contract for replacement or 483 rehabilitation. When the State Aid Engineer certifies that all 484 such bridges of a county have a sufficiency rating of greater than 485 fifty (50) or that all such bridges within the county with a 486 sufficiency rating of fifty (50) or less are currently under 487 contract for replacement or rehabilitation, then that county shall be eligible for the expenditure of funds allocated to it under 488 489 Sections 65-37-1 through 65-37-15 for:

490 (a) The maintenance and replacement of other drainage
 491 related structures in accordance with designs and standards

492 prescribed for such projects by the Office of State Aid Road 493 Construction, or

(b) The Local System Road Program established pursuant

- 495 to Sections 1 through 9 of Senate Bill No. 2318, 2001 Regular
- 496 <u>Session</u>.
- 497 SECTION 13. This act shall take effect and be in force from 498 and after July 1, 2001.