MISSISSIPPI LEGISLATURE

REGULAR SESSION 2001

To: Public Utilities

By: Senator(s) Robertson, Gollott, Williamson, Hyde-Smith, King, Chaney, Burton, Tollison, Farris, Dearing, Walls, Jordan, Furniss, Chamberlin, Smith, Little, Dawkins, Hewes, Carmichael, Browning, Lee, Cuevas, Johnson (19th), Stogner, Canon, Harden, Gordon

SENATE BILL NO. 2362

AN ACT TO PROHIBIT TELEPHONE SOLICITATIONS TO RESIDENTIAL 1 SUBSCRIBERS WHO HAVE GIVEN NOTICE OF THEIR OBJECTION TO SUCH CALLS 2 TO THE PUBLIC SERVICE COMMISSION; TO REQUIRE THE PUBLIC SERVICE 3 COMMISSION TO ESTABLISH A DATABASE TO COLLECT SUCH OBJECTIONS; TO 4 RESTRICT THE USE OF INFORMATION CONTAINED IN THE DATABASE; TO 5 REQUIRE ALL TELEPHONE SOLICITORS TO REGISTER WITH THE PUBLIC 6 SERVICE COMMISSION PRIOR TO CONDUCTING TELEPHONIC SOLICITATION AND 7 TO PROVIDE FEES THEREFOR; TO AUTHORIZE THE PUBLIC SERVICE 8 COMMISSION TO PROMULGATE RULES NECESSARY TO EFFECTUATE THIS ACT; 9 TO PROVIDE CIVIL PENALTIES FOR VIOLATIONS OF THIS ACT; AND FOR 10 11 RELATED PURPOSES.

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 13 <u>SECTION 1.</u> This article shall be known and may be cited as 14 the "Mississippi Telephonic Solicitation Act."

15 SECTION 2. The use of the telephone to make all types of 16 solicitations to consumers is pervasive. This act gives consumers 17 a tool by which to object to telemarketing calls as these communications can amount to a nuisance, an invasion of privacy, 18 and can create a health and safety risk for certain consumers who 19 20 maintain their phone service primarily for emergency medical 21 situations. Notwithstanding any other act or provisions of the 22 law to the contrary, this article shall control.

23 <u>SECTION 3.</u> For the purposes of this article, the following 24 words and terms shall have the meanings ascribed to them herein: 25 (a) "Consumer" means any person to whom has been

26 assigned in the State of Mississippi any residential telephone 27 line and corresponding telephone number, and who uses the 28 residential line for primarily residential purposes. 29 (b) "Caller Identification Service" means a type of 30 telephone service which permits telephone subscribers to see the 31 telephone number and name of incoming telephone calls. 32 "Telephone solicitor" means any person, firm, (C) 33 entity, organization, partnership, association, corporation, 34 charitable entity, or a subsidiary or affiliate thereof, who 35 engages in any type of telephone solicitation on his or her own behalf or through representatives, independent contractors, 36 salespersons, agents, automated dialing machines or others. 37 38 (d) "Telephone solicitation" means any voice 39 communication over the telephone line for the purpose of encouraging the purchase or rental of, or investment in property, 40 or for the purpose of soliciting a sale of any consumer goods or 41 services, but does not include communications: 42 43 (i) To any residential subscriber with that subscriber's prior express invitation or permission; 44 45 (ii) By or on behalf of any person or entity with 46 whom a residential subscriber has a current business relationship; 47 or 48 (iii) In connection with an existing debt or 49 contract, the payment of which has not been completed at the time 50 of the call. "Commission" means the Mississippi Public Service 51 (e) 52 Commission. 53 (f) "Doing business in this state" refers to businesses which conduct telephonic sales calls from a location in the State 54 55 of Mississippi or from other states or nations to consumers located in this state. 56 57 (1) No telephone solicitor may make or cause to SECTION 4. be made any telephone solicitation to any consumer in this state 58 59 unless the telephone solicitor has purchased the "no-calls" 60 database from the commission or the entity under contract with the 61 commission. *SS02/R676* S. B. No. 2362 01/SS02/R676

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62 (2) No telephone solicitor may make or cause to be made any 63 telephone solicitation to any consumer in this state who has given 64 notice to the commission or the entity under contract with the 65 commission, of his or her objection to receiving telephone 66 solicitations.

67 (3) The commission, or an entity under contract with the 68 commission, shall establish and operate a "no-calls" database 69 composed of a list of telephone numbers of consumers who have 70 given notice of their objection to receiving telephone 71 solicitations. The "no-calls" database may be operated by the 72 commission or by another entity under contract with the 73 commission.

74 (4) Each local exchange company and each competing local 75 exchange carrier shall provide written notification on a 76 semiannual basis to each of its consumers, beginning July 1, 2001, of the opportunity to provide notification to the commission or 77 the entity under contract with the commission, that the consumer 78 79 objects to receiving telephone solicitations. The notification shall be disseminated at the option of the carrier, by television, 80 81 radio or newspaper advertisements, written correspondence, bill 82 inserts or messages, a publication in the consumer information 83 pages of the local telephone directory, or any other method not expressly prohibited by the commission. 84

85 <u>SECTION 5.</u> All telephone solicitors shall register with the 86 commission prior to conducting any telephonic solicitations in the 87 State of Mississippi.

88 <u>SECTION 6.</u> The commission is authorized to promulgate rules 89 necessary to effectuate this article, including, but not limited 90 to, the following:

91 (a) Methods by which consumers may give notice to the 92 commission or its contractor of their objection to receive 93 solicitations or revocation of the notice;

S. B. No. 2362 *SSO2/R676* 01/SS02/R676 PAGE 3 94 (b) Methods by which a notice of objection becomes 95 effective and the effect of a change of telephone number on the 96 notice;

97 (c) Methods by which objections and revocations are98 collected and added to the database;

99 (d) Methods by which a person or entity desiring to 100 make telephone solicitation may obtain access to the database as 101 required to avoid calling the telephone number of consumers 102 included in the database;

103 (e) The process by which the database is updated, and104 the frequency of updates;

105 (f) The process by which telephone solicitors must 106 register with the commission for the purpose of conducting 107 telephonic solicitations in the state;

108 (g) Establishment of fees to be charged by the 109 commission or its contractor to telephone solicitors for access to 110 or for paper or electronic copies of the database on an annual 111 basis; and

(h) All other matters relating to the database that thecommission deems necessary.

114 <u>SECTION 7.</u> If the Federal Communications Commission 115 establishes a single national database of telephone numbers of 116 consumers who object to receiving telephone solicitations, the 117 commission shall include the portion of the single national 118 database that relates to the State of Mississippi in the database 119 established under this article.

120 <u>SECTION 8.</u> Information contained in the database established 121 pursuant to this article may be used and accessed only for the 122 purpose of compliance with this article and shall not be otherwise 123 subject to public inspection or disclosure.

124 <u>SECTION 9.</u> All fees collected under the provisions of this 125 article shall be deposited into a special fund in the State 126 Treasury to be expended by the commission for the implementation S. B. No. 2362 *SSO2/R676* 01/SS02/R676 PAGE 4 127 and administration of this article. At the end of each fiscal 128 year, unexpended monies remaining in the fund shall not revert to 129 any other fund of the state, but shall remain available for 130 appropriations to administer this article. The Legislature shall 131 annually appropriate from the fund the amount necessary for the 132 administration of this article to the commission.

<u>SECTION 10.</u> Any person or entity who makes a telephone solicitation to a consumer in this state who is not listed on the most current "no-calls" database shall, at the beginning of each call, announce clearly his or her name, the company he or she represents and the purpose of the call. Such calls may only be made between the hours of 8:00 a.m. and 9:00 p.m. No telephone solicitation shall be made on a Sunday.

140 No person or entity who makes a telephone solicitation to a 141 consumer in this state may knowingly utilize any method which 142 blocks or otherwise circumvents the use of Caller Identification 143 Service by the consumer.

144 SECTION 11. The commission is authorized to investigate alleged violations and to initiate proceedings relative to a 145 146 violation of this article or any rules and regulations promulgated 147 pursuant to this article. Such proceedings include, without 148 limitation, proceedings to issue a cease and desist order, and to issue an order imposing a civil penalty not to exceed Five 149 Thousand Dollars (\$5,000.00) for each violation. 150 The commission 151 shall afford an opportunity for a fair hearing to the alleged 152 violator(s) after giving written notice of the time and place for 153 said hearing. Failure to appear at any such hearing may result in 154 the commission finding the alleged violator(s) liable by default. Any telephone solicitor found to have violated this article, 155 156 pursuant to a hearing or by default, may be subject to a civil 157 penalty not to exceed Five Thousand Dollars (\$5,000.00) for each 158 violation to be assessed and collected by the commission. Each 159 telephonic communication shall constitute a separate violation. *SS02/R676* S. B. No. 2362

01/SS02/R676 PAGE 5 All penalties collected by the commission shall be deposited in the special fund created herein for the administration of this article.

163 The commission may issue subpoenas, require the production of 164 relevant documents, administer oaths, conduct hearings, and do all 165 things necessary in the course of investigating, determining and 166 adjudicating an alleged violation.

167 The remedies, duties, prohibitions and penalties set forth 168 under this article shall not be exclusive and shall be in addition 169 to all other causes of action, remedies and penalties provided by 170 law, including, but not limited to, the penalties provided by 171 Section 77-1-53.

172 <u>SECTION 12.</u> Any person who has received a telephone 173 solicitation in violation of this article, or any rules and 174 regulations promulgated pursuant to this article, may file a 175 complaint with the commission. The complaint will be processed 176 pursuant to complaint procedures established by the commission.

177 <u>SECTION 13.</u> It shall be a defense in any action or 178 proceeding brought under Section 11 or 12 of this act that the 179 defendant has established and implemented, with due care, 180 reasonable practices and procedures to effectively prevent 181 telephone solicitations in violation of this article.

SECTION 14. The commission is granted personal jurisdiction 182 183 over any telephone solicitor, whether a resident or a nonresident, 184 and even though they are deemed not to be a public utility, for the purpose of administering the provisions of this article. The 185 186 commission is granted personal jurisdiction over any nonresident 187 telephone solicitor, its executor, administrator, receiver, 188 trustee or any other appointed representative of such nonresident as to an action or proceeding authorized by this article or any 189 190 rules and regulations promulgated pursuant to this article as 191 authorized by Section 13-3-57, and also upon nonresidents, his or 192 her executor, administrator, receiver, trustee or any other *SS02/R676* S. B. No. 2362 01/SS02/R676

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appointed representative of such nonresident who have qualified under the laws of this state to do business herein. Service of summons and process upon the alleged violator of this article shall be had or made as is provided by the Mississippi Rules of Civil Procedure.

198 <u>SECTION 15.</u> Any party aggrieved by any final order of the 199 commission pursuant to this article, or any rules and regulations 200 promulgated pursuant to this article, shall have the right of 201 appeal to the Chancery Court of Hinds County, Mississippi, First 202 Judicial District.

203 <u>SECTION 16.</u> No provider of telephonic Caller Identification 204 Service, local exchange telephone company or long distance company 205 certificated by the commission may be held liable for violations 206 of this article committed by other persons or entities.

207 SECTION 17. If any section, paragraph, sentence, phrase or 208 any part of this article shall be held invalid or unconstitutional, such holding shall not affect any other section, 209 210 paragraph, sentence, clause, phrase or part of this article which is not in and of itself invalid or unconstitutional. Moreover, if 211 212 the application of this article, or any portion of it, to any person or circumstance is held invalid, the invalidity shall not 213 214 affect the application of this article to other persons or 215 circumstances which can be given effect without the invalid 216 provision or application.

217 SECTION 18. This act shall be codified as a new article 218 within Chapter 3, Title 77, Mississippi Code of 1972.

219 SECTION 19. This act shall take effect and be in force from 220 and after July 1, 2001.

S. B. No. 2362 *SSO2/R676* 01/SS02/R676 ST: Telephone solicitations; prohibit for PAGE 7 subscribers who notify PSC.