By: Senator(s) Furniss

To: Veterans and Military Affairs

## SENATE BILL NO. 2289

AN ACT TO AMEND SECTION 33-15-14, MISSISSIPPI CODE OF 1972,
TO REQUIRE LOCAL CIVIL DEFENSE DIRECTORS AND EMERGENCY MANAGEMENT
DIRECTORS TO BE TRAINED TO CARRY OUT THEIR RESPONSIBILITIES AND TO
BE DESIGNATED AS THEIR POLITICAL SUBDIVISION'S AGENT FOR WORKING
WITH THE MISSISSIPPI EMERGENCY MANAGEMENT AGENCY IN ALL NATURAL
DISASTERS; TO AMEND SECTION 33-15-25, MISSISSIPPI CODE OF 1972, TO
AUTHORIZE THE MISSISSIPPI EMERGENCY MANAGEMENT AGENCY TO WITHHOLD
FUNDS FROM ANY POLITICAL SUBDIVISION THAT OWES REFUNDS ON PAST
INCOMPLETE PROJECTS; AND FOR RELATED PURPOSES.

- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 11 SECTION 1. Section 33-15-14, Mississippi Code of 1972, is
- 12 amended as follows:
- 13 33-15-14. (1) The agency is responsible for maintaining a
- 14 comprehensive statewide program of emergency management. The
- 15 agency is responsible for coordination with efforts of the federal
- 16 government with other departments and agencies of state
- 17 government, with county and municipal governments and school
- 18 boards and with private agencies that have a role in emergency
- 19 management.
- 20 (2) In performing its duties under this article, the agency
- 21 shall:
- 22 (a) Work with Governor, or his representative, in
- 23 preparing a state comprehensive emergency management plan of this
- 24 state, which shall be integrated into and coordinated with the
- 25 emergency management plans of the federal government and of other
- 26 states to the fullest possible extent, and to coordinate the
- 27 preparation of plans and programs for emergency management by the
- 28 political subdivisions of the state, such local plans to be
- 29 integrated into and coordinated with the emergency plan and
- 30 program of this state. The plan must contain provisions to ensure

- 31 that the state is prepared for emergencies and minor, major and
- 32 catastrophic disasters, and the agency shall work closely with
- 33 local governments and agencies and organizations with emergency
- 34 management responsibilities in preparing and maintaining the plan.
- 35 The state comprehensive emergency management plan will be
- 36 operations oriented and:
- 37 (i) Include an evacuation component that includes
- 38 specific regional and interregional planning provisions and
- 39 promotes intergovernmental coordination of evacuation activities.
- 40 This component must, at a minimum: ensure coordination pertaining
- 41 to evacuees crossing county lines; set forth procedures for
- 42 directing people caught on evacuation routes to safe shelter; and
- 43 establish policies and strategies for emergency medical
- 44 evacuations.
- 45 (ii) Include a shelter component that includes
- 46 specific regional and interregional planning provisions and
- 47 promotes coordination of shelter activities between the public,
- 48 private and nonprofit sectors. This component must, at a minimum:
- 49 contain strategies to ensure the availability of adequate public
- 50 shelter space in each region of the state; establish strategies
- for refuge-of-last-resort programs; provide strategies to assist
- 52 local emergency management efforts to ensure that adequate
- 53 staffing plans exist for all shelters, including medical and
- 54 security personnel; provide for a postdisaster communications
- 55 system for public shelters; establish model shelter quidelines for
- operations, registration, inventory, power generation capability,
- 57 information management and staffing; and set forth policy guidance
- 58 for sheltering people with special needs.
- 59 (iii) Include a postdisaster response and recovery
- 60 component that includes specific regional and interregional
- 61 planning provisions and promotes intergovernmental coordination of
- 62 postdisaster response and recovery activities. This component
- 63 must provide for postdisaster response and recovery strategies

according to whether a disaster is minor, major or catastrophic. 64 65 The postdisaster response and recovery component must, at a establish the structure of the state's postdisaster 66 minimum: 67 response and recovery organization; establish procedures for 68 activating the state's plan; set forth policies used to guide 69 postdisaster response and recovery activities; describe the chain of command during the postdisaster response and recovery period; 70 71 describe initial and continuous postdisaster response and recovery actions; identify the roles and responsibilities of each involved 72 agency and organization; provide for a comprehensive 73 74 communications plan; establish procedures for monitoring mutual aid agreements; provide for rapid impact assessment teams; ensure 75 76 the availability of an effective statewide urban search and rescue program coordinated with the fire services; ensure the existence 77 of a comprehensive statewide medical care and relief plan 78 administered by the State Department of Health; and establish 79 80 systems for coordinating volunteers and accepting and distributing donated funds and goods. 81 Include additional provisions addressing 82 83 aspects of preparedness, response and recovery, as determined 84 necessary by the agency. (v) Address the need for coordinated and

85 expeditious deployment of state resources, including the 86 Mississippi National Guard. In the case of an imminent major 87 88 disaster, procedures should address predeployment of the Mississippi National Guard, and, in the case of an imminent 89 90 catastrophic disaster, procedures should address predeployment of the Mississippi National Guard and the United States Armed Forces. 91 This subparagraph (v) does not authorize the agency to call out 92 and deploy the Mississippi National Guard, which authority and 93 determination rests solely with the Governor. 94 95 (vi) Establish a system of communications and

warning to ensure that the state's population and emergency

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- 97 management agencies are warned of developing emergency situations
- 98 and can communicate emergency response decisions.
- 99 (vii) Establish guidelines and schedules for
- 100 annual exercises that evaluate the ability of the state and its
- 101 political subdivisions to respond to minor, major and catastrophic
- 102 disasters and support local emergency management agencies. Such
- 103 exercises shall be coordinated with local governments and, to the
- 104 extent possible, the federal government.
- 105 (viii) 1. Assign lead and support
- 106 responsibilities to state agencies and personnel for emergency
- 107 support functions and other support activities.
- 108 2. The agency shall prepare an interim
- 109 postdisaster response and recovery component that substantially
- 110 complies with the provisions of this paragraph (a). Each state
- 111 agency assigned lead responsibility for an emergency support
- 112 function by the state comprehensive emergency management plan
- 113 shall also prepare a detailed operational plan needed to implement
- 114 its responsibilities. The complete state comprehensive emergency
- 115 management plan shall be submitted to the Governor no later than
- 116 January 1, 1996, and on January 1 of every even-numbered year
- 117 thereafter.
- 118 (b) Adopt standards and requirements for county
- 119 emergency management plans. The standards and requirements must
- 120 ensure that county plans are coordinated and consistent with the
- 121 state comprehensive emergency management plan. If a municipality
- 122 elects to establish an emergency management program, it must adopt
- 123 a city emergency management plan that complies with all standards
- 124 and requirements applicable to county emergency management plans.
- 125 (c) Assist political subdivisions in preparing and
- 126 maintaining emergency management plans.
- 127 (d) Review periodically political subdivision emergency
- 128 management plans for consistency with the State Comprehensive

- Emergency Management Plan and standards and requirements adopted under this section.
- (e) Make recommendations to the Legislature, building
  code organizations and political subdivisions for zoning, building
  and other land use controls, safety measures for securing mobile
  homes or other nonpermanent or semipermanent structures; and other
  preparedness, prevention and mitigation measures designed to

eliminate emergencies or reduce their impact.

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- In accordance with the State Comprehensive 137 (f) Emergency Management Plan and program for emergency management, 138 139 ascertain the requirements of the state and its political subdivisions for equipment and supplies of all kinds in the event 140 141 of an emergency; plan for and either procure supplies, medicines, materials and equipment or enter into memoranda of agreement or 142 open purchase orders that will ensure their availability; and use 143 144 and employ from time to time any of the property, services and resources within the state in accordance with this article. 145
- 146 (g) Anticipate trends and promote innovations that will 147 enhance the emergency management system.
- (h) Prepare and distribute to appropriate state and local officials catalogs of federal, state and private assistance programs.
- (i) Implement training programs to improve the ability
  of state and local emergency management personnel to prepare and
  implement emergency management plans and programs, and require all
  local civil defense directors or emergency management directors to
  complete such training as a condition to their authority to
  continue service in their emergency management positions.
- (j) Review periodically emergency operating procedures
  of state agencies and recommend revisions as needed to ensure
  consistency with the State Comprehensive Emergency Management Plan
  and program.

| 161 | (k)             | Prepare, in a | dvance whenever | possible, such     |
|-----|-----------------|---------------|-----------------|--------------------|
| 162 | executive order | s, proclamati | ons and rules f | or issuance by the |
| 163 | Governor as are | necessary or  | appropriate fo  | r coping with      |
| 164 | emergencies and | disasters.    |                 |                    |

- (1) Cooperate with the federal government and any public or private agency or entity in achieving any purpose of this article.
- 168 (m) Assist political subdivisions with the creation and
  169 training of urban search and rescue teams and promote the
  170 development and maintenance of a state urban search and rescue
  171 program.
- (n) Delegate, as necessary and appropriate, authority
  vested in it under this article and provide for the subdelegation
  of such authority.
- 175 (o) Require each county or municipality to designate

  176 its civil defense director or emergency management director as its

  177 agent for working with the agency in the event of a natural

  178 disaster. If a county or a municipality does not have an

  179 emergency management director or a civil defense director, the

  180 county or municipality may designate any person who has completed

  181 training programs required of emergency management directors.
- (p) Report biennially to the Governor and the President of the Senate, and the Speaker of the House of Representatives, no later than January 1 of every odd-numbered year, the status of the emergency management capabilities of the state and its political subdivisions.
- (q) In accordance with Section 25-43-1 et seq., create, implement, administer, promulgate, amend and rescind rules, programs and plans needed to carry out the provisions of this article with due consideration for, and in cooperating with, the plans and programs of the federal government.
- 192 <u>(r)</u> Do other things necessary, incidental or 193 appropriate for the implementation of this article.

194 <u>(s)</u> In accordance with Section 33-15-15, create,
195 implement, administer, promulgate, amend and rescind rules
196 regarding the development of the Mississippi Disaster Reservist
197 Program.

198 SECTION 2. Section 33-15-25, Mississippi Code of 1972, is 199 amended as follows:

33-15-25. (a) The Governor of the State of Mississippi is authorized to enter into agreements with the federal government for the purpose of matching any federal funds that may be made available for emergency management purposes, which shall include purchasing emergency management equipment and supplies, to the state on a matching basis. Provided, that no agreement shall obligate the state for an amount greater than the appropriation available for such purpose. The state's portion of the purchase price of any emergency management equipment may be made available from any appropriation made for such purposes.

- (b) Any county board of supervisors or municipal governing body may enter into agreement with the federal government with approval of the State Director of Emergency Management for matching funds which may be made available for emergency management purposes, which shall include purchasing emergency management equipment and supplies, by such county or municipality in conjunction with any federal matching program and funds may be expended from the general fund of such county or municipality or from such other funds as may be available to such county or municipality for emergency management purposes in order to provide the county or municipal portion of funds necessary to carry out such matching agreement.
- 222 (c) The agency may withhold from any county board of
  223 supervisors, municipality or not-for-profit entity a portion or
  224 all of a subgrant whenever the agency determines that the county,
  225 municipality or not-for-profit entity owes a refund on any past
  226 subgrant project that was not completed as required.

227 SECTION 3. This act shall take effect and be in force from and after July 1, 2001. 228