By: Representative Scott (80th)

To: Judiciary B; Appropriations

HOUSE BILL NO. 1069

1	AN ACT TO BE KNOWN AS THE EMMITT LOUIS TILL VICTIMS'
2	COMPENSATION ACT; TO PRESCRIBE THE BASIS OF CLAIMS UNDER THE ACT;
3	TO EXPRESS THE LEGISLATIVE INTENT IN ESTABLISHING THIS ACT; TO
4	PROVIDE CONDITIONS AND EXCEPTIONS FOR AWARDS; TO PRESCRIBE A
5	PENALTY FOR FALSE CLAIMS; TO CREATE A SPECIAL FUND TO BE KNOWN AS
6	THE EMMITT LOUIS TILL VICTIMS' COMPENSATION FUND; TO AMEND
7	SECTIONS 99-41-7, 99-41-9 AND 99-41-11, MISSISSIPPI CODE OF 1972,
8	IN CONFORMITY WITH THE PROVISIONS OF THIS ACT; AND FOR RELATED
9	PURPOSES.

- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 11 $\underline{\text{SECTION 1.}}$ This act shall be known and may be cited as "The
- 12 Emmitt Louis Till Victims' Compensation Act."
- 13 <u>SECTION 2.</u> It is the intent of the Legislature to provide a
- 14 method of compensating those persons who are lawful survivors of
- 15 persons who were innocent victims of racially motivated criminal
- 16 acts evincing racial animus or hatred that were committed between
- 17 the years of 1945 and 1970. To this end, it is the Legislature's
- 18 intention to provide compensation for the lawful survivors of
- 19 victims of such acts, not to exceed One Hundred Thousand Dollars
- 20 (\$100,000.00) per group of claimants who are lawful survivors of a
- 21 single victim.
- 22 SECTION 3. As used in this act, unless the context otherwise
- 23 requires, the term:
- 24 (a) "Claimant" means any person applying for
- 25 compensation under this act who is a lawful survivor of a victim
- 26 as defined by this act;
- 27 (b) "Racially motivated criminal conduct" means an act
- 28 occurring within the geographical boundaries of this state between
- 29 the years of 1945 and 1970, inclusive, which act resulted in the

- 30 death of a victim, and includes, but is not limited to, lynching,
- 31 bombing, burning, shooting or hanging. The conduct must have
- 32 evinced racial animus or hatred;
- 33 (c) "Department" means the Department of Finance and
- 34 Administration;
- 35 (d) "Director" means the Victim Compensation Director
- 36 as prescribed in Section 99-41-7;
- 37 (e) "Lawful survivor" means the surviving spouse or any
- 38 direct descendant, per stirpes, of a victim;
- 39 (f) "Victim" means a person who suffered death in the
- 40 State of Mississippi between the years of 1945 and 1970 as a
- 41 result of racially motivated criminal conduct by Mississippi
- 42 citizens.
- 43 <u>SECTION 4.</u> (1) Compensation shall not be awarded under this
- 44 act:
- 45 (a) Unless the racially motivated criminal conduct
- 46 occurred between January 1, 1945, and December 31, 1970;
- 47 (b) Unless the claim has been filed with the Victim
- 48 Compensation Director within five (5) years from the date of this
- 49 act;
- 50 (c) Unless the racially motivated criminal conduct
- 51 resulted in death;
- 52 (d) If, following the filing of an application, the
- 53 claimant failed to take further steps as required by the director
- 54 to support the application, within ninety (90) days of such
- 55 request made by the director, or failed to otherwise cooperate
- 56 with requests of the director to determine eligibility unless
- 57 failure to provide information was beyond the control of the
- 58 claimant;
- (e) In excess of One Hundred Thousand Dollars
- 60 (\$100,000.00) in the aggregate for all the lawful survivors of a
- 61 single victim.

- (2) The director, on his own motion or on request of the
 claimant, may reconsider a decision granting or denying an award
 or determining its amount. An order of reconsideration of an
 award shall not require a refund of amounts previously paid unless
 the award was obtained by fraud. The right of reconsideration
 does not affect the finality of the decision concerning the amount
- (3) Claims shall be filed, hearings held, and appeals
 governed by Section 99-41-1 et seq., except where to do so would
 be inconsistent with this act.

of compensation for the purpose of judicial review.

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- 72 SECTION 5. (1) Claims shall be made under oath. of a false claim for compensation pursuant to this act shall 73 74 constitute a misdemeanor and shall be punishable by a fine not to 75 exceed One Thousand Dollars (\$1,000.00), or by imprisonment in the 76 county jail for a term not to exceed one (1) year, or by both such 77 fine and imprisonment, and the person convicted shall, as part of the sentence in either case, be required to repay to the Emmitt 78 79 Louis Till Victims' Compensation Fund the amount received pursuant 80 to the false claim.
- 81 (2) Any person who shall knowingly furnish any false information or knowingly fails or omits to disclose a material 82 83 fact or circumstance with the intent to defraud the department for compensation pursuant to this act shall be guilty of a misdemeanor 84 85 and shall be punished by a fine not to exceed One Thousand Dollars 86 (\$1,000.00), or by imprisonment in the county jail for a term not to exceed one (1) year, or both, and the person convicted shall, 87 88 as part of the sentence in either case, be required to repay to the Emmitt Louis Till Victims' Compensation Fund the total amount 89 received pursuant to the false claim. 90
- 91 (3) If a payment or overpayment of compensation is made
 92 because of clerical error, mistaken identity, innocent
 93 misrepresentation by or on behalf of the recipient of the
 94 compensation award or other circumstances of a similar nature not
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induced by fraud by or on behalf of the recipient, the recipient is liable for repayment of the compensation. The department may waive, decrease or adjust the amount of the repayment of the compensation.

SECTION 6. (1) From and after July 1, 2000, there is created in the State Treasury a special interest-bearing fund to be known as the Emmitt Louis Till Victims' Compensation Fund. The purpose of the fund shall be to provide for the payment of awards of compensation pursuant to this act and the payment of all necessary and proper expenses incurred by the department in the administration of this act. Expenditures from the fund shall be paid by the State Treasurer upon warrants issued by the Department of Finance and Administration, and upon requisitions signed by the executive director of the department or his duly designated representative in the manner provided by law. The fund shall be a continuing fund, not subject to fiscal-year limitations, and shall consist of: (a) monies appropriated by the Legislature for the purposes of compensating claimants under this act; (b) the interest accruing to the fund; (c) monies received from the federal government; and (d) monies received from such other sources as may be provided by law.

116 (2) No compensation payments shall be made which exceed the amount of money in the fund. The state shall not be liable for a 117 118 written order to pay compensation, except to the extent that 119 monies are available in the fund on the date the award is ordered. The department shall establish such rules and regulations as shall 120 121 be necessary to adjust awards and payments so that the total amount awarded does not exceed the amount of money on deposit in 122 123 the fund. Such rules and regulations may include, but shall not 124 be limited to, the authority to provide for suspension of payments and proportioned reduction of benefits to all claimants; however, 125 126 no such reductions as provided for shall entitle claimants to 127 future retroactive reimbursements in future years.

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- 128 SECTION 7. Section 99-41-7, Mississippi Code of 1972, is
- 129 amended as follows:
- 130 99-41-7. There is hereby created in the Department of
- 131 Finance and Administration the position of Victim Compensation
- 132 Director, hereafter referred to as "director." The duties of the
- 133 director shall include receipt, investigation, verification and
- 134 adjudication of a claim for compensation under the provisions of
- 135 this chapter and the Emmitt Louis Till Victims' Compensation Act.
- 136 The director shall be appointed by the executive director of the
- 137 department.
- SECTION 8. Section 99-41-9, Mississippi Code of 1972, is
- 139 amended as follows:
- 140 99-41-9. In addition to any other powers and duties
- 141 specified elsewhere in this chapter, the department is hereby
- 142 authorized to:
- 143 (a) Except as otherwise provided by this chapter,
- 144 regulate the procedures for the director to expedite his functions
- 145 and adopt rules and regulations for the position of director;
- 146 (b) Define any term not defined in this chapter in a
- 147 manner not inconsistent with this chapter;
- 148 (c) Prescribe forms necessary to carry out the purposes
- 149 of this chapter and make such forms available for use in making
- 150 applications for compensation;
- 151 (d) Authorize the director to take judicial notice of
- 152 general, technical and scientific facts within the director's
- 153 specialized knowledge;
- 154 (e) Publicize the availability of compensation and
- 155 information regarding the filing of claims and ask that public
- 156 officials and law enforcement agencies take reasonable care that
- 157 victims be informed about the availability of compensation and the
- 158 procedure for applying for compensation;
- (f) Apply for funds from and to submit all necessary
- 160 forms to any federal agency participating in a cooperative program

- 161 to compensate victims of crimes, and to apply for and accept any
- 162 gifts, bequests, grants, donations or funds from other sources,
- 163 public or private, for carrying out the provisions of this
- 164 chapter; * * *
- 165 (g) Adopt such rules and regulations as shall be
- 166 necessary for carrying out the provisions of this chapter; and
- 167 (h) Perform all the duties and possess all the powers
- 168 enumerated in this section in connection with the administration
- 169 of claims under the Emmitt Louis Till Victims' Compensation Act.
- SECTION 9. Section 99-41-11, Mississippi Code of 1972, is
- 171 amended as follows:
- 172 99-41-11. (1) The director shall award compensation for
- 173 economic loss arising from criminally injurious conduct if
- 174 satisfied by a preponderance of the evidence that the requirements
- 175 for compensation have been met.
- 176 (2) The director shall make such investigations, administer
- 177 such oaths or affirmations and receive such evidence as he deems
- 178 relevant and necessary to make a determination on any application
- 179 received. The director shall have the power to subpoena
- 180 witnesses, compel their attendance and require the production of
- 181 records and other evidence. Application to a court for aid in
- 182 enforcing a subpoena may be made in the name of the director. To
- 183 the extent that funds are appropriated or otherwise available, the
- 184 department may employ such personnel, including expert witnesses,
- 185 as may be required in connection with particular applications
- 186 before the director, and the director may take judicial notice of
- 187 general, technical and scientific facts within his specialized
- 188 knowledge.
- 189 (3) The director may settle a claim by stipulation, agreed
- 190 settlement, consent order or default.
- 191 (4) The director may request access to and obtain from
- 192 prosecuting attorneys or law enforcement officers, as well as
- 193 state and local agencies, any reports of investigations or other

- data necessary to assist the director in making a determination of eligibility for compensation under the provisions of this chapter.
- 196 (5) Notwithstanding any other provision of law, every law
 197 enforcement agency and prosecuting attorney in the state shall
 198 provide to the director, upon request, a complete copy of the
 199 report regarding the incident and any supplemental reports
- report regarding the incident and any supplemental reports
- 200 involving the crime or incident giving rise to a claim filed
- 201 pursuant to this chapter within thirty (30) days of such request.
- 202 (6) Any statute providing for the confidentiality of a
- 203 claimant or victim's court record shall not be applicable under
- 204 this chapter, notwithstanding the provisions of any other law to
- 205 the contrary; provided, however, any such record or report which
- 206 is otherwise protected from public disclosure by the provisions of
- 207 any other law shall otherwise remain subject to the provisions of
- 208 such law.
- 209 (7) The director may require that the claimant submit with
- 210 the application material substantiating the facts stated in the
- 211 application.
- 212 (8) After processing an application for compensation filed
- 213 under rules and regulations promulgated by the department, the
- 214 director shall enter an order stating:
- 215 (a) Findings of fact;
- 216 (b) The decision as to whether or not compensation
- 217 shall be awarded;
- 218 (c) The amount of compensation, if any, due under this
- 219 chapter;
- 220 (d) The person or persons to whom any compensation
- 221 should be paid;
- (e) The percentage share of the total of any
- 223 compensation award and the dollar amount each person shall
- 224 receive; and
- (f) Whether disbursement of any compensation awarded
- 226 shall be made in a lump sum or in periodic payments.

- 227 (9) The director on his own motion or on request of the 228 claimant may reconsider a decision granting or denying an award or 229 determining its amount. An order on reconsideration of an award 230 shall not require a refund of amounts previously paid unless the award was obtained by fraud.
- (10) If a claimant disagrees with the decision of the 232 director, he may contest such decision to the deputy director of 233 234 the department within fifteen (15) days after notification of 235 issuance of the decision. There shall be no appeal of a decision of the director except as set forth in this subsection. 236
 - In a contested case, all parties shall be afforded an opportunity for a hearing after reasonable notice pursuant to regulations promulgated pursuant to this chapter and may offer evidence and argument on any issue relevant to the claim and may examine witnesses and offer evidence in reply to any matter of an evidentiary nature relevant to the claim. The deputy director shall have the power to subpoena witnesses, compel their attendance and require the production of records and other evidence. The decision of the deputy director becomes the final decision of the department. A record of the hearing in a contested case shall be made and shall be transcribed upon request of any party who shall pay transcription costs unless otherwise ordered by the deputy director.
- 250 (12) The director shall award compensation for racially 251 motivated criminal conduct pursuant to Section 99-42-1 et seq., and shall exercise all the duties and privileges conferred by this 252 253 section in the conduct of that responsibility where not 254 inconsistent with the terms and conditions of awards from the 255 fund.
- 256 SECTION 10. This act shall take effect and be in force from 257 and after July 1, 2001.

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