MISSISSIPPI LEGISLATURE

By: Representative Ellington

To: Conservation and Water Resources; Ways and Means

## COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1029

AN ACT TO AMEND SECTION 51-11-53, MISSISSIPPI CODE OF 1972, 1 TO DEFINE NECESSARY IMPROVEMENTS, PROPERTY OR FACILITIES; TO AMEND 2 3 SECTION 51-11-57, MISSISSIPPI CODE OF 1972, TO CHANGE THE DURATION 4 OF THE TERMS OF THE BOARD OF DIRECTORS OF THE FLOOD CONTROL DISTRICTS; TO AMEND SECTION 51-11-59, MISSISSIPPI CODE OF 1972, TO 5 PROVIDE THAT SAND, DIRT AND GRAVEL SHALL NOT BE CONSIDERED 6 MINERALS WHEN THE FLOOD CONTROL DISTRICT ACQUIRES LAND BY 7 NEGOTIATION OR CONDEMNATION; TO AMEND SECTION 51-11-67, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT ELECTIONS BE HELD IN 8 9 VOTING PRECINCTS AND TO REMOVE THE REQUIREMENT THAT VOTING PLACES 10 BE PROVIDED WITHIN THE FLOOD CONTROL DISTRICTS AND THE ELECTION 11 DISTRICTS; TO AMEND SECTION 51-11-73, MISSISSIPPI CODE OF 1972, TO 12 PROVIDE FOR AN ALTERNATIVE MEANS OF LEVY AGAINST LAND OR PROPERTY 13 IN THE FLOOD CONTROL DISTRICT; AND FOR RELATED PURPOSES. 14 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 51-11-53, Mississippi Code of 1972, is 16 amended as follows: 17 51-11-53. For purposes of Sections 51-11-53 through 18 51-11-85, the following words shall have the meanings ascribed in 19 this section, unless the context clearly indicates otherwise: 20 "District" means any flood control district created 21 (a) under Sections 51-11-53 through 51-11-85. 22 23 (b) "Necessary improvements, property or facilities" mean any improvement, property or facility for a project which is 24 required by the project plan or which may increase the financial 25 or economic viability of a project. 26 "Project" means a general plan for and purposes of 27 (C) 28 the flood and drainage control improvements. (d) "Project area" means the physical location of any 29 levees, channels, drains, or related facilities, the area which is 30 31 necessary to be included in the district, and the area of the district as shown on the maps or plats provided under Section 32 33 51-11-55. H. B. No. 1029 G3/5

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34 (e) "Related facilities" mean any facilities which are
 35 correlated with or used in connection with the project.

36 SECTION 2. Section 51-11-57, Mississippi Code of 1972, is 37 amended as follows:

38 51-11-57. (1) All powers of a flood control district shall 39 be exercised by a board of directors, to be composed of the 40 following:

(a) If the flood control district is comprised of lands
lying partly in a municipality and partly outside the limits of a
municipality but wholly in one (1) county, the governing authority
of the municipality shall appoint two (2) directors, the board of
supervisors of the county in which the municipality lies shall
appoint two (2) directors and the board of directors of the Pearl
River Basin Development District shall appoint one (1) director.

(b) If the flood control district is comprised of lands 48 lying, in whole or in part, in one or more municipalities which 49 are in existence at the time of the creation of that district, and 50 51 in one or more counties and not falling within the description of (a) of this subsection, the governing authority of each 52 53 municipality shall appoint two (2) directors, the board of supervisors of each county in which part of the lands of the flood 54 55 control district lie shall appoint two (2) directors and the board of directors of the Pearl River Basin Development District shall 56 appoint one (1) director. If new municipalities are incorporated 57 58 within the flood control district after the organization of that district, the governing authority of each new municipality shall 59 appoint two (2) directors of the flood control district. 60

Each director appointed under this section, except the director appointed by the board of directors of the Pearl River Basin Development District, shall be either a resident or property owner in the district for which the director is appointed.

65 (2) Each director shall take and subscribe to the oath of
66 office required by Section 268 of the Constitution of the State of

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Mississippi, before a chancery clerk, that the director will
faithfully discharge the duties of the office. The oath shall be
filed with the chancery clerk.

(3) Each director shall receive a per diem as provided under Section 25-3-69 for attending each meeting of the board and for each day actually spent in attending to the necessary business of the flood control district and shall receive reimbursement for actual expenses, including travel expenses, as provided in Section 25-3-41 upon express authorization of the board.

The board of directors shall elect annually from its 76 (4)77 number a president and a vice president of the flood control district and any other officers deemed necessary. The president 78 shall be the chief executive officer of the flood control district 79 and the presiding officer of the board, and shall have the same 80 right to vote as any other director. The vice president shall 81 perform all the duties and exercise all powers conferred by this 82 article upon the president when the president is absent or fails 83 or declines to act, except the president's right to vote. 84 The board also shall appoint a secretary and a treasurer who may or 85 86 may not be members of the board, and it may combine these offices. The treasurer shall give bond in the sum of not less than Fifty 87 Thousand Dollars (\$50,000.00), as set by the board of directors, 88 and each director shall give bond in the sum of not less than Ten 89 Thousand Dollars (\$10,000.00). The premiums on the bonds shall be 90 an expense of the district. The condition of each bond shall be 91 that the treasurer or director will faithfully perform all duties 92 of office and account for all money which shall come into the 93 treasurer's or director's custody. 94

95 (5) The initial terms of the members of the board of
96 directors of the flood control district shall be: <u>one-third (1/3)</u>
97 <u>of the members shall serve for one (1) year, <u>one-third (1/3) of</u>
98 <u>the members shall serve for two (2) years, and <u>one-third (1/3) of</u>
99 the members shall serve for three (3) years. At the initial
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100 meeting of the board of directors, the members shall determine by 101 lot which of their members shall serve for only one (1), two (2), 102 and three (3) years. After the initial term, each member shall 103 hold office for a term of six (6) years or until a successor is 104 appointed and qualified.

105 SECTION 3. Section 51-11-59, Mississippi Code of 1972, is 106 amended as follows:

107 51-11-59. Each flood control district, through its board of108 directors, may:

Impound, divert, change, alter, or otherwise 109 (a) 110 control overflow water and the surface water of any river or its tributaries within the project area within its district in 111 112 accordance with the approved plan at any place or places and in any amount as approved by Permit Board, by the diversion of rivers 113 or their tributaries, by the construction of a dam or dams, a 114 115 levee or levees, a channel or channels, reservoir or reservoirs, works, pumps, plants, and any other necessary or useful related 116 117 facilities contemplated or described as a part of the project within the district. The district also may construct or otherwise 118 119 acquire within the project area all works, plants, or other facilities necessary or useful to the project for carrying out 120 121 Sections 51-11-53 through 51-11-85.

Cooperate with the United States of America in the 122 (b) construction of flood and drainage control improvements, for the 123 124 protection of property, controlling floods, reclaiming overflow lands, and preventing overflows in this state; and for the purpose 125 126 of operating and maintaining dams, reservoirs, channels, levees, pumps, and other flood control works and improvements which may be 127 constructed by the United States of America or any department or 128 agency of the United States of America. 129

(c) Furnish, without cost to the United States of
America, all lands, easements, and rights-of-way necessary for the
construction of the project or any part thereof, if the project or

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any part of the project is to be constructed by the United States 133 of America or any agency or department of the United States of 134 America; hold and save the United States free from damages due to 135 136 the construction; make, without cost to the United States, any 137 changes, alterations, or relocation of any public utilities, roads, highways, bridges, buildings, or local betterment made 138 necessary by the work; provide assurances to the United States of 139 America that encroachment on the levees, improved channels, and 140 pond areas will not be permitted; maintain and operate the 141 improvements after completion thereof in accordance with 142 143 regulations prescribed by the United States of America or any agency or department of the United States of America; contribute 144 145 in cash to the United States of America, or any agency or department of the United States of America, any sums of money as 146 shall be required by the United States of America, or any agency 147 or department of the United States of America, as a condition for 148 the construction of any improvements by the United States or any 149 150 agency or department; and generally, without being limited by any of the above, carry out and faithfully perform any obligations 151 152 required of the district as a condition to the construction of any flood control work, project, or improvements by the United States 153 154 of America, or any agency or department, and to give assurances to the United States of America that the district will so do. 155

(d) Construct, acquire, and develop all facilities
within the project area in accordance with the approved plan
deemed necessary or useful.

(e) Prevent or aid in the prevention of damage to
person or property from the waters of any river or any of its
tributaries.

(f) Acquire by purchase, lease, gift, or in any other manner (otherwise than by condemnation) and to maintain, use, and operate any and all property of any kind, real, personal, or mixed, or any interest in property within the project area within

H. B. No. 1029 01/HR40/R1314CS PAGE 5 (BS\BD) 166 the district, necessary for the project and convenient to the 167 exercise of the powers, rights, privileges, and functions 168 conferred upon the district by Sections 51-11-53 through 51-11-85.

169 Acquire by condemnation any and all property of any (q) 170 kind, real, personal, or mixed, or any interest in property within the project area within the district, necessary for the project 171 and the exercise of the powers, rights, privileges, and functions 172 conferred upon the district by Sections 51-11-53 through 51-11-85, 173 174 according to the procedure provided by law for the condemnation of lands or other property taken for rights-of-way or other purposes 175 176 by railroads, telephone, or telegraph companies. For the purposes of Sections 51-11-53 through 51-11-85, the right of eminent domain 177 178 of the flood control district shall be superior and dominant to the right of eminent domain of railroad, telegraph, telephone, 179 gas, power, and other companies or corporations, and shall be 180 181 sufficient to enable the acquisition of county roads, state highways, or other public property in the project area, and the 182 183 acquisition, or relocation, of the utility property in the project 184 area.

The amount and character of interest in land, other property, and easements to be acquired shall be determined by the board of directors. Their determination shall be conclusive and shall not be subject to attack in the absence of manifold abuse of discretion or fraud on the part of the board in making that determination. However,

(i) In acquiring lands, either by negotiation or
condemnation, the district shall not acquire minerals or royalties
within the project area, sand, dirt and gravel are not considered
as minerals within the meaning of this section; and
(ii) No person or persons owning the mining
rights, drilling rights, or the right to share in production shall

197 be prevented from exploring, developing, or producing sand,

198 gravel, oil, or gas with necessary rights-of-way for ingress,

H. B. No. 1029 01/HR40/R1314CS PAGE 6 (BS\BD) egress, pipe lines, and other means of transporting those products by reason of the inclusion of any lands or mineral interests within the project area, whether below or above the water line, but any activities shall be under reasonable regulations adopted by the board of directors to adequately protect the project; and (iii) In drilling and developing, those persons

are vested with a special right to have any mineral interest integrated and their lands developed in a drilling unit or units as the State Oil and Gas Board shall establish after due consideration of the rights of all of the owners to be included in the drilling unit.

Require the necessary relocation of bridges, roads, 210 (h) 211 and highways, railroad, telephone, and telegraph lines and properties, electric power lines, gas pipe lines and mains and 212 facilities in the project area, or to require the anchoring or 213 other protection of any of these, provided due compensation is 214 first paid the owners of the infrastructure, utilities or 215 216 facilities or agreement is had with the owners regarding the payment of the cost of the relocation. The district may also 217 218 acquire easements or rights-of-way in or outside of the project area for the relocation of any road, highway, railroad, telephone, 219 220 and telegraph lines and properties, electrical power lines, gas pipe lines and mains and facilities, and convey the easements or 221 rights-of-way to the owners in connection with the relocation as a 222 223 part of the construction of the project.

(i) Overflow and inundate any public lands and public
property, including sixteenth section lands and in lieu lands,
within the project area.

(j) Construct, extend, improve, maintain, and
reconstruct, to cause to be constructed, extended, improved,
maintained, and reconstructed, and use and operate any facilities
within the project area necessary or convenient to the project and
to the exercise of the powers, rights, privileges, and functions.

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(k) Sue and be sued in its corporate name.

233 (1) Adopt, use, and alter a corporate seal.

(m) Adopt bylaws for the management and regulation ofits affairs.

(n) Employ engineers, attorneys, fiscal agents,
advisors, and all necessary agents and employees to properly
finance, construct, operate, and maintain the project and the
facilities of the district and carry out Sections 51-11-53 through
51-11-85, and pay reasonable compensation for those services.

(o) Contract and execute instruments necessary or
convenient to the exercise of the powers, rights, privileges, and
functions conferred upon it by Sections 51-11-53 through 51-11-85.

(p) Conduct or cause to be conducted surveys and engineering investigations relating to the project, or related projects, for the information of the district to facilitate the accomplishment of the purposes for which it is created.

(q) Apply for and accept grants from the United States of America, or any corporation or agency created or designated by the United States of America, and ratify and accept applications made by voluntary associations to those agencies for grants to construct, maintain, or operate any project or projects which may be undertaken or contemplated by the district.

(r) Perform any other acts or things necessary or
convenient to the exercising of the powers, rights, privileges, or
functions conferred upon it by Sections 51-11-53 through 51-11-85
or any other law.

(s) Contract for the issuance of bonds as may benecessary to insure the marketability of those bonds.

(t) Operate and maintain within the project area, with
the consent of the governing body of any municipality, town or
county located within the district, any works, plants, or
facilities of that municipality, town, or county deemed necessary

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(u) Subject to the provisions of Sections 51-11-53
through 51-11-85, from time to time to lease, sell, or otherwise
dispose of any property of any kind, real, personal, or mixed, or
any interest in property within the project area or acquired
outside the project area as authorized in this article, for the
purpose of furthering the business of the district.

(v) Make any changes in location of levees, channels, drains, or related facilities, or other changes, alterations, or modifications in the plan filed with the petition creating the district, which may be necessary for the accomplishment of the general purposes of the district.

277 SECTION 4. Section 51-11-67, Mississippi Code of 1972, is 278 amended as follows:

51-11-67. The elections shall be held, as practicable, in 279 the same manner as elections are held in county bond elections. In 280 281 conducting the elections, the flood control district shall be divided into election precincts in accordance with existing 282 283 election precincts created under Section 23-15-281. There shall be one (1) voting place in each election precinct. The election 284 285 commissioners shall furnish at each voting place a list of the qualified electors residing in the flood control district who are 286 also qualified electors in the election district. 287 In the 288 election, all qualified electors residing in the flood control district may vote. The ballots used at the election shall have 289 printed on the ballot a brief statement of the amount and purpose 290 of the proposed bond issue and the words "FOR THE BOND ISSUE" and 291 "AGAINST THE BOND ISSUE." Each voter shall vote by placing a 292 293 cross (X) opposite the voter's choice on the proposition. SECTION 5. Section 51-11-73, Mississippi Code of 1972, is 294

295 amended as follows:

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51-11-73. To provide funds for the payment of the principal 296 of, interest on, and other charges in connection with bonds issued 297 under Sections 51-11-53 through 51-11-85, to provide funds for the 298 299 annual expenses of operations of the district, and to provide 300 funds for carrying out the purposes of Sections 51-11-53 through 51-11-85, the district may levy annually a special tax upon all 301 the taxable property within the flood control district on or 302 before the first Monday of September of each year. The board of 303 directors of the flood control district shall certify the levy to 304 the boards of supervisors of the various counties in the district. 305 306 The boards of supervisors of each county shall make the levy on each tract of land or other property in the flood control district 307 according to the assessed valuation of that land or property or, 308 in the discretion of the board of directors of the district, 309 according to the incremental flood protection or benefits received 310 for that land or property. The taxes shall be collected by the 311 tax collectors of the respective counties in the district, who 312 313 shall deposit the collected taxes in the depository selected by the board of directors of the district. The tax collector shall 314 315 receive a sum not greater than one-fifth of one percent (1/5 of 1%) of the amount collected for services in making the collection, 316 317 and that fee shall be paid into the county general fund. The board of directors of the flood control district shall levy a tax 318 sufficient to pay the bonds and the interest on the bonds as the 319 320 bonds and interest become due, to pay for the annual expense of operation of the district, and to provide funds for carrying out 321 Sections 51-11-53 through 51-11-85. 322

323 SECTION 6. The Attorney General of the State of Mississippi 324 shall submit Section 4 of this act, immediately upon approval by 325 the Governor, or upon approval by the Legislature subsequent to a 326 veto, to the Attorney General of the United States or to the 327 United States District Court for the District of Columbia in

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328 accordance with the provisions of the Voting Rights Act of 1965, 329 as amended and extended.

330 SECTION 7. This act, except Section 4, shall take effect and 331 be in force from and after its passage. Section 4 of this act 332 shall take effect and be in force from and after the date it is 333 effectuated under Section 5 of the Voting Rights Act of 1965, as 334 amended and extended.