MISSISSIPPI LEGISLATURE

To: Judiciary B

HOUSE BILL NO. 914

AN ACT TO AMEND SECTION 31-3-1, MISSISSIPPI CODE OF 1972, TO 1 REMOVE FROM THE DEFINITION OF "CONTRACTOR" THE EXEMPTION ALLOWED 2 FOR ANY OWNER OF A DWELLING OR STRUCTURE TO BE CONSTRUCTED OR 3 IMPROVED AND WHICH IS NOT FOR SALE; TO AMEND SECTION 31-3-13, MISSISSIPPI CODE OF 1972, TO PROVIDE ADDITIONAL POWERS AND 4 5 RESPONSIBILITIES OF THE BOARD OF PUBLIC CONTRACTORS; TO AMEND 6 SECTION 31-3-21, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT IF A 7 CIVIL PENALTY OR ORDER OF ABATEMENT IMPOSED BY THE BOARD IS NOT 8 PAID OR COMPLIED WITH, THE BOARD MAY INSTITUTE A PROCEEDING TO 9 FORCE PAYMENT OR COMPLIANCE IN THE CHANCERY COURT OF THE FIRST 10 JUDICIAL DISTRICT OF HINDS COUNTY; TO AMEND SECTION 31-3-14, 11 MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED 12 PURPOSES. 13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 14 SECTION 1. Section 31-3-1, Mississippi Code of 1972, is 15 amended as follows: 16 31-3-1. The following words, as used in this chapter, shall 17 18 have the meanings specified below: "Board": The State Board of Contractors created under this 19 20 chapter. 21 "Contractor": Any person contracting or undertaking as prime contractor, subcontractor or sub-subcontractor of any tier to do 22 23 any erection, building, construction, reconstruction, repair, maintenance or related work on any public or private project; 24 however, * * * it is * * * provided that nothing herein shall 25 26 apply to: 27 (a) Any contract or undertaking on a public project by a prime contractor, subcontractor or sub-subcontractor of any tier 28 involving erection, building, construction, reconstruction, 29 repair, maintenance or related work where such contract, 30 31 subcontract or undertaking is less than Fifty Thousand Dollars (\$50,000.00);32

H. B. No. 914 01/HR07/R800 PAGE 1 (TB\HS) 33 (b) Any contract or undertaking on a private project by 34 a prime contractor, subcontractor or sub-subcontractor of any tier 35 involving erection, building, construction, reconstruction, 36 repair, maintenance or related work where such contract, 37 subcontract or undertaking is less than One Hundred Thousand 38 Dollars (\$100,000.00);

39 (c) Highway construction, highway bridges, overpasses 40 and any other project incidental to the construction of highways 41 which are designated as federal aid projects and in which federal 42 funds are involved;

(d) A residential project to be occupied by fifty (50)
or fewer families and not more than three (3) stories in height;
(e) A residential subdivision where the contractor is
developing either single-family or multi-family lots;

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48 (f) Erection of a microwave tower built for the purpose
49 of telecommunication transmissions;

50 (g) Any contract or undertaking on a public project by 51 a prime contractor, subcontractor or sub-subcontractor of any tier 52 involving the construction, reconstruction, repair or maintenance 53 of fire protection systems where such contract, subcontract or 54 undertaking is less than Five Thousand Dollars (\$5,000.00);

55 (h) Any contract or undertaking on a private project by 56 a prime contractor, subcontractor or sub-subcontractor of any tier 57 involving the construction, reconstruction, repair or maintenance 58 of fire protection systems where such contract, subcontract or 59 undertaking is less than Ten Thousand Dollars (\$10,000.00); or

60 <u>(i)</u> Any contract or undertaking on a private or public 61 project by a prime contractor, subcontractor or sub-subcontractor 62 of any tier involving the construction, reconstruction, repair or 63 maintenance of technically specialized installations if performed 64 by a Mississippi contractor who has been in the business of

H. B. No. 914 01/HR07/R800 PAGE 2 (TB\HS) installing fire protection sprinkler systems on or before July 1,2000.

67 "Certificate of responsibility": A certificate numbered and 68 held by a contractor issued by the board under the provisions of 69 this chapter after payment of the special privilege license tax 70 therefor levied under this chapter.

71 "Person": Any person, firm, corporation, joint venture or72 partnership, association or other type of business entity.

"Private project": Any project for erection, building,
construction, reconstruction, repair, maintenance or related work
which is not funded in whole or in part with public funds.

76 "Public agency": Any board, commission, council or agency of 77 the State of Mississippi or any district, county or municipality 78 thereof, including school, hospital, airport and all other types 79 of governing agencies created by or operating under the laws of 80 this state.

81 "Public funds": Monies of public agencies, whether obtained 82 from taxation, donation or otherwise; or monies being expended by 83 public agencies for the purposes for which such public agencies 84 exist.

85 "Public project": Any project for erection, building,
86 construction, reconstruction, repair, maintenance or related work
87 which is funded in whole or in part with public funds.

88 SECTION 2. Section 31-3-13, Mississippi Code of 1972, is 89 amended as follows:

90 31-3-13. (1) The board shall have the following powers and 91 responsibilities:

92 (a) To receive applications for certificates of
93 responsibility, to investigate and examine applicants for same by
94 holding hearings and securing information, to conduct
95 examinations, and to issue certificates of responsibility to such
96 contractors as the board finds to be responsible. * * * The board

H. B. No. 914 01/HR07/R800 PAGE 3 (TB\HS) 97 shall charge fees for the extension of certificates as <u>prescribed</u> 98 in Section 31-3-14.

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100 * * * All original certificates and renewals thereof issued 101 on or after July 1, 1980, shall expire one (1) year from the date 102 of issuance. No certificate or any renewal thereof shall be issued until the payment of the appropriate fees and taxes allowed 103 under this chapter. Application for renewal of certificates of 104 105 responsibility, together with the payment of a special privilege license tax as provided under this chapter, shall serve to extend 106 107 the current certificate until the board either renews the certificate or denies the application. 108

No certificate of responsibility or any renewal thereof shall be issued until the applicant furnishes to the board his Mississippi state sales tax number or Mississippi state use tax number and his state income tax identification numbers.

Additional fees may be required as provided in Section 31-3-14.

The board shall conduct an objective, standardized 115 116 examination of an applicant for a certificate to ascertain the ability of the applicant to make practical application of his 117 118 knowledge of the profession or business of construction in the category or categories for which he has applied for a certificate 119 of responsibility. The cost of the test and the cost of 120 121 administering the test shall be paid for by applicants for certificates of responsibility at the time applications are filed. 122 123 The board shall investigate thoroughly the past record of all applicants, which will include an effort toward ascertaining the 124 qualifications of applicants in reading plans and specifications, 125 estimating costs, construction ethics, and other similar matters. 126 127 The board shall take all applicants under consideration after 128 having examined him or them and go thoroughly into the records and examinations, prior to granting any certificate of responsibility. 129

H. B. No. 914 01/HR07/R800 PAGE 4 (TB\HS) 130 If the applicant is an individual, examination may be taken by his 131 personal appearance for examination or by the appearance for 132 examination of one or more of his responsible managing employees; 133 and if a copartnership or corporation or any other combination or 134 organization, by the examination of one or more of the responsible 135 managing officers or members of the executive staff of the 136 applicant's firm, according to its own designation.

(b) To conduct thorough investigations of all
applicants seeking renewal of their licenses and of all complaints
filed with the board concerning the performance of a contractor on
a public or private project.

(C) To obtain information concerning the responsibility 141 of any applicant for a certificate of responsibility or a holder 142 of a certificate of responsibility under this chapter. 143 Such information may be obtained by investigation, by hearings, or by 144 any other reasonable and lawful means. The board shall keep such 145 information appropriately filed and shall disseminate same to any 146 147 interested person. The board shall have the power of subpoena.

(d) To maintain a list of contractors to whom
certificates of responsibility are issued, refused, revoked or
suspended, which list shall be available to any interested person.
Such list shall indicate the kind or kinds of works or projects
for which a certificate of responsibility was issued, refused,
revoked or suspended.

154 (e) To revoke by order entered on its minutes a certificate of responsibility upon a finding by the board that a 155 particular contractor is not responsible, and to suspend such 156 certificate of responsibility in particular cases pending 157 investigation, upon cause to be stated in the board's order of 158 159 suspension. No such revocation or suspension shall be ordered without a hearing conducted upon not less than ten (10) days' 160 161 notice to such certificate holder by certified or registered mail, 162 wherein the holder of the certificate of responsibility shall be

H. B. No. 914 01/HR07/R800 PAGE 5 (TB\HS) 163 given an opportunity to present all lawful evidence which he may 164 offer.

(f) To adopt rules and regulations setting forth the 165 166 requirements for certificates of responsibility, the revocation or 167 suspension thereof, and all other matters concerning same; rules 168 and regulations governing the conduct of the business of the board and its employees; and such other rules and regulations as the 169 170 board finds necessary for the proper administration of this chapter, including those for the conduct of its hearings on the 171 revocation or suspension of certificates of responsibility. 172 Such 173 rules and regulations shall not conflict with the provisions of this chapter. 174

(g) * * * To classify the kind or kinds of works or projects that a contractor is qualified and entitled to perform under the certificate of responsibility issued to him. Such classification shall be specified in the certificate of responsibility.

180 The powers of the State Board of Contractors shall not extend to fixing a maximum limit in the bid amount of any contractor, or 181 182 the bonding capacity, or a maximum amount of work which a contractor may have under contract at any time, except as stated 183 184 in paragraph (a) of this section; and the Board of Contractors 185 shall not have jurisdiction or the power or authority to determine the maximum bond a contractor may be capable of obtaining. 186 The 187 board, in determining the qualifications of any applicant for an original certificate of responsibility or any renewal thereof, 188 shall, among other things, take into consideration the following: 189 (i) experience and ability, (ii) character, (iii) the manner of 190 performance of previous contracts, (iv) financial condition, (v) 191 equipment, (vi) personnel, (vii) work completed, (viii) work on 192 hand, (ix) ability to perform satisfactorily work under contract 193 194 at the time of an application for a certificate of responsibility or a renewal thereof, (x) default in complying with provisions of 195

H. B. No. 914 01/HR07/R800 PAGE 6 (TB\HS) this law, or any other law of the state, and (<u>xi</u>) the results of objective, standardized examinations. A record shall be made and preserved by the board of each examination of an applicant and the findings of the board thereon, and a certified copy of the record and findings shall be furnished to any applicant desiring to appeal from any order or decision of the board.

(h) <u>To</u> enter upon its minutes an order or decision
upon each application filed with it, and it may state in such
order or decision the reason or reasons for its order or decision.

205 Upon failure of the board to enter an order or decision upon 206 its minutes as to any application within one hundred eighty (180) 207 days from the date of filing such application, the applicant shall 208 have the right of appeal as otherwise provided by this chapter.

209 (i) To designate an employee or representative of the
 210 board to enter and inspect construction sites, at reasonable times
 211 and upon the presentation of credentials that identify the person
 212 as an employee or representative of the board.

213 (j) To require, at all construction sites where work or 214 activities under the jurisdiction of the board's regulation may 215 occur, the posting of signs identifying that a general contractor 216 is performing the construction.

217 (2) The holder of any valid certificate of responsibility 218 issued by the Board of Public Contractors prior to January 1, 219 1986, shall be automatically issued a certificate of 220 responsibility by the State Board of Contractors for the same 221 classification or classifications of work which the holder was 222 entitled to perform under the State Board of Public Contractors 223 Act.

224 SECTION 3. Section 31-3-14, Mississippi Code of 1972, is 225 amended as follows:

31-3-14. (1) * * * All holders of a certificate of responsibility shall pay a fee equal to One Hundred Dollars (\$100.00) at the time of application or renewal of certificates of

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responsibility. Any residential builder licensed under the 229 230 provisions of Section 73-59-1 et seq. shall be exempt from the fee 231 imposed under this section. The revenue derived from such 232 additional fees shall be deposited into the "Construction 233 Education Fund, " a special fund hereby created in the State Treasury, and distributed by the State Board of Contractors 234 created in Section 31-3-3, to public high schools and community 235 colleges that participate in the Mississippi Construction 236 Education Foundation's "school-to-work" program and state 237 238 universities that have construction technology programs and 239 certain construction educational trusts approved by the State Board of Contractors in the manner hereinafter provided to offer 240 241 courses for construction education and construction craft training to meet the needs of the construction industry of the State of 242 243 Mississippi.

The State Board of Contractors shall, on an annual (2) 244 245 basis, solicit from the Mississippi state institutions of higher 246 learning, all the public community and junior colleges, the Mississippi Construction Education Foundation, public high schools 247 248 that participate in the Mississippi Construction Education Foundation's "school-to-work" program and certain construction 249 250 educational trusts, applications for the use of such funds in 251 construction education and craft training programs in a manner 252 prescribed by the board. The board may appoint a technical 253 advisory committee to advise the board on the most needed areas of construction education and craft training, continuing education or 254 255 research relating to the construction education and craft training 256 in the state, based on significant changes in the construction industry's practices, economic development or on problems costing 257 public or private contractors substantial waste. The board shall 258 259 ensure that the monies distributed from this fund are properly 260 spent to promote construction education and craft training in programs in the state which are approved by the board. At least 261

H. B. No. 914 01/HR07/R800 PAGE 8 (TB\HS) seventy-five percent (75%) of the monies distributed by the board, pursuant to this section, must be used for construction craft training.

Each university, junior college, community college, the 265 (3) 266 Mississippi Construction Education Foundation, public high schools 267 that participate in the foundation's "school-to-work" program or 268 construction educational trust receiving funds pursuant to this 269 section for construction education or construction craft training programs shall utilize such funds only for construction education 270 and craft training curricula and program development, faculty 271 272 development, equipment, student scholarships, student assistantships, and for continuing education programs related to 273 274 construction education and craft training. Such funds shall not be commingled with the normal operating funds of the educational 275 institution, regardless of the source of such funds. 276

The State Board of Contractors shall ensure the 277 (4) distribution of reports and the availability of construction 278 279 education programs established pursuant to this section to all segments of the construction industry that are subject to the fee 280 281 provided under this section. The board shall cause a report to be made to the Legislature in October of each year, summarizing the 282 283 allocation of funds by institution or program and summarizing the new projects funded and the status of previously funded projects. 284

(5) All monies deposited into the "Construction Education Fund" shall be used exclusively for construction education and craft training and any unspent funds at the end of the fiscal year shall not revert to the General Fund of the State Treasury but shall be available for construction education and craft training in subsequent fiscal years.

(6) All expenditures from the "Construction Education Fund"
shall be by requisition to the State Auditor, signed by the
executive secretary of the board and countersigned by the chairman

H. B. No. 914 01/HR07/R800 PAGE 9 (TB\HS) 294 or vice chairman of the board, and the State Treasurer shall issue 295 his warrants thereon.

296 SECTION 4. Section 31-3-21, Mississippi Code of 1972, is 297 amended as follows:

298 31-3-21. (1) It shall be unlawful for any person who does not hold a certificate of responsibility issued under this 299 chapter, or a similar certificate issued by another state 300 recognizing such certificate issued by the State of Mississippi, 301 302 to submit a bid, enter into a contract, or otherwise engage in or continue in this state in the business of a contractor, as defined 303 304 in this chapter. Any bid which is submitted without a certificate of responsibility number issued under this chapter and without 305 306 that number appearing on the exterior of the bid envelope, as and 307 if herein required, at the time designated for the opening of such bid, shall not be considered further, and the person or public 308 309 agency soliciting bids shall not enter into a contract with a contractor submitting a bid in violation of this section. 310 In 311 addition, any person violating this section by knowingly and willfully submitting a bid for projects without holding a 312 313 certificate of responsibility number issued under this chapter, as and if herein required, at the time of the submission or opening 314 315 of such bid shall be guilty of a misdemeanor and, upon conviction, shall be punished by a fine of not more than One Thousand Dollars 316 (\$1,000.00), or by imprisonment for not more than six (6) months, 317 318 or by both such fine and imprisonment.

All bids submitted for public or private projects where 319 (2) said bid is in excess of Fifty Thousand Dollars (\$50,000.00) with 320 respect to public projects and in excess of One Hundred Thousand 321 Dollars (\$100,000.00) with respect to private projects shall 322 323 contain on the outside or exterior of the envelope or container of such bid the contractor's current certificate number, and no bid 324 325 shall be opened or considered unless such contractor's current certificate number appears on the outside or exterior of said 326

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envelope or container, or unless there appears a statement on the 327 outside or exterior of such envelope or container to the effect 328 that the bid enclosed therewith did not exceed Fifty Thousand 329 330 Dollars (\$50,000.00) with respect to public projects or One 331 Hundred Thousand Dollars (\$100,000.00) with respect to private 332 projects. Any person violating the provisions of this subsection shall be guilty of a misdemeanor and, upon conviction, shall be 333 punished by a fine of not more than One Thousand Dollars 334 335 (\$1,000.00), or by imprisonment for not more than six (6) months, or by both such fine and imprisonment. 336

337 (3) In the letting of public contracts preference shall be given to resident contractors, and a nonresident bidder domiciled 338 339 in a state having laws granting preference to local contractors shall be awarded Mississippi public contracts only on the same 340 basis as the nonresident bidder's state awards contracts to 341 Mississippi contractors bidding under similar circumstances; and 342 resident contractors actually domiciled in Mississippi, be they 343 344 corporate, individuals, or partnerships, are to be granted preference over nonresidents in awarding of contracts in the same 345 346 manner and to the same extent as provided by the laws of the state 347 of domicile of the nonresident. When a nonresident contractor 348 submits a bid for a public project, he shall attach thereto a copy 349 of his resident state's current law pertaining to such state's treatment of nonresident contractors. As used in this section, 350 351 the term "resident contractors" includes a nonresident person, firm or corporation that has been qualified to do business in this 352 state and has maintained a permanent full-time office in the State 353 of Mississippi for two (2) years prior to January 1, 1986, and the 354 355 subsidiaries and affiliates of such a person, firm or corporation. 356 Any public agency awarding a contract shall promptly report to the State Tax Commission the following information: 357

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(a) The amount of the contract.

H. B. No. 914 01/HR07/R800 PAGE 11 (TB\HS) 359 (b) The name and address of the contractor reviewing360 the contract.

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(c) The name and location of the project.

362 (4) In addition to any other penalties provided in this 363 chapter, and upon a finding of a violation of this chapter, the State Board of Contractors may, after notice and hearing, issue an 364 365 order of abatement directing the contractor to cease all actions 366 constituting violations of this chapter until such time as the 367 contractor complies with Mississippi state law, and to pay to the board a civil penalty to be deposited into the State Board of 368 369 Contractors' Fund, created in Section 31-3-17, of not more than 370 three percent (3%) of the total contract being performed by the 371 contractor. The funds collected from civil penalty payments shall 372 be used by the State Board of Contractors for enforcement and education. 373

374 (5) If payment of a civil penalty assessed and levied by the
375 board is not paid when due, or if an order of abatement directing
376 a contractor to cease certain actions is not complied with, after
377 ten (10) days have elapsed from the payment due date or the order
378 of abatement, the board may institute a proceeding to force
379 payment or compliance in the Chancery Court of the First Judicial
380 District of Hinds County.

381 SECTION 5. Section 31-3-23, Mississippi Code of 1972, is 382 amended as follows:

383 31-3-23. Any person aggrieved by any order or decision of the board may appeal within ten (10) days from the date of 384 adjournment of the session at which the board rendered such order 385 or decision, and may embody the facts, order and decision in a 386 387 bill of exceptions which shall be signed by the person acting as chairman of the board. The executive secretary shall transmit the 388 bill of exceptions to the chancery court of the county of 389 390 residence of the appellant, unless the board has instituted a 391 proceeding under Section 31-3-21 (5) in which case the bill of

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exceptions shall be transmitted to the Chancery Court of the First 392 Judicial District of Hinds County. The court or chancellor shall 393 hear and determine the same either in termtime or in vacation, on 394 395 the case as presented by the bill of exceptions, as an appellate 396 court, and shall affirm or reverse the judgment. If the judgment be reversed, the chancery court or chancellor shall render such 397 order or judgment as the board ought to have rendered, and certify 398 the same to the board; and costs shall be awarded as in other 399 The board may employ counsel to defend such appeals, to be 400 cases. paid out of the funds in the State Board of Contractors Fund. 401

The remedies provided under this chapter for any aggrieved applicant shall not be exclusive, but shall be cumulative of and supplemental to any other remedies which he may otherwise have in law or in equity, whether by injunction or otherwise.

406 SECTION 6. This act shall take effect and be in force from 407 and after July 1, 2001.