By: Representative Bowles

To: Judiciary A; Appropriations

HOUSE BILL NO. 131

AN ACT TO CREATE A NEW SECTION TO BE CODIFIED AS SECTION 1 2 25-43-20, MISSISSIPPI CODE OF 1972, TO CREATE A JOINT STANDING LEGISLATIVE COMMITTEE TO BE KNOWN AS THE JOINT COMMITTEE ON 3 4 ADMINISTRATIVE REGULATION REVIEW, WHICH SHALL REVIEW ALL AGENCY RULES PROPOSED AFTER JUNE 30, 2001; TO PROVIDE FOR THE MEMBERSHIP, 5 APPOINTMENT AND MEETINGS OF THE COMMITTEE; TO REQUIRE EACH AGENCY 6 PROPOSING THE ADOPTION OF ANY RULE AFTER JUNE 30, 2001, TO GIVE NOTICE TO THE CHAIRMAN OF THE COMMITTEE AT LEAST 30 DAYS BEFORE THE AGENCY'S INTENDED ACTION; TO AUTHORIZE THE COMMITTEE TO HOLD 7 8 9 10 PUBLIC HEARINGS ON ANY PROPOSED RULE; TO PROVIDE THAT THE COMMITTEE SHALL NOTIFY THE AGENCY PROPOSING THE ADOPTION OF A RULE 11 IF IT OBJECTS TO THE PROPOSED RULE OR ANY PART THEREOF, AND SHALL 12 PROVIDE THE AGENCY WITH THE REASONS FOR ITS OBJECTIONS; TO PROVIDE 13 THAT THE COMMITTEE MAY MAKE RECOMMENDATIONS TO THE AGENCY FOR 14 SUGGESTED CHANGES TO BE MADE TO ANY PROPOSED RULE; TO PROVIDE THAT 15 IF THE AGENCY DOES NOT MAKE ANY OF THE SUGGESTED CHANGES TO THE 16 PROPOSED RULE, THE PROPOSED RULE SHALL TAKE EFFECT 30 DAYS AFTER THE COMMITTEE HAS CONCLUDED ITS MEETINGS TO REVIEW THE PROPOSED 17 18 RULE; TO PROVIDE THAT IF THE AGENCY MAKES ANY OF THE SUGGESTED 19 20 CHANGES TO THE PROPOSED RULE, THE PROPOSED RULE SHALL TAKE EFFECT 30 DAYS AFTER THE AGENCY HAS FILED A COPY OF THE REVISED PROPOSED 21 RULE WITH THE OFFICE OF THE SECRETARY OF STATE; TO AMEND SECTIONS 25-43-7 AND 25-43-9, MISSISSIPPI CODE OF 1972, IN CONFORMITY WITH 22 23 THE PRECEDING PROVISIONS; AND FOR RELATED PURPOSES. 2.4

25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 26 SECTION 1. The following shall be codified as Section 27 25-43-20, Mississippi Code of 1972:

25-43-20. (1) There shall be a joint standing legislative 28 committee to be known as the Joint Committee on Administrative 29 Regulation Review, which shall review all agency rules proposed 30 after June 30, 2001. The committee shall consist of ten (10) 31 members: five (5) members of the House of Representatives, one 32 33 (1) from each congressional district, to be appointed by the Speaker of the House, and five (5) members of the Senate, one (1) 34 from each congressional district, to be appointed by the 35 36 Lieutenant Governor. The Speaker and the Lieutenant Governor shall call an organizational meeting of the committee, and the 37 committee shall elect a chairman and such other officers as they 38 H. B. No. 131 G1/2

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deem necessary. The chairmanship shall alternate for twelve-month 39 periods between a House member and a Senate member, with the first 40 chairman being a House member. All actions of the committee shall 41 42 require a majority vote of the members of each house present and 43 voting. A quorum of the committee shall be three (3) House members and three (3) Senate members. The committee shall meet at 44 least once each month, and the chairman may call additional 45 meetings at such time as he deems necessary or advisable. The 46 chairman may name subcommittees to meet and review proposed rules 47 and report to the full committee. 48

49 (2) The committee shall review all agency rules that are proposed to be adopted, amended or repealed after June 30, 2001. 50 51 For the purposes of this section, any reference to a proposed rule or the proposed adoption of a rule includes a proposed amendment 52 53 or repeal of a rule. Any agency proposing the adoption of any rule after June 30, 2001, shall give notice to the chairman of the 54 committee at least thirty (30) days before the agency's intended 55 56 action. The agency shall furnish the committee with fifteen (15) copies of each proposed rule. If the agency has prepared an 57 58 economic impact statement regarding any proposed rule as provided by Section 25-43-6, the agency shall furnish the committee with 59 60 fifteen (15) copies of the economic impact statement along with the copies of the proposed rule. Any member of the House of 61 Representatives or Senate who requests a copy of a proposed rule 62 63 or an economic impact statement from the committee chairman shall be provided a copy. The language of a proposed rule as presented 64 65 to the committee shall be as follows: New language added to an existing rule shall be underlined, and language to be deleted from 66 an existing rule shall be lined through. The committee, in its 67 discretion, may hold public hearings on any proposed rule. 68 The committee shall notify the agency proposing the

(3) The committee shall notify the agency proposing the
adoption of a rule if it objects to the proposed rule or any part
thereof, and shall provide the agency with the reasons for its

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objections. The committee shall consider the criteria specified 72 in subsection (4) of this section in determining whether it should 73 object to any proposed rule. The committee may make 74 75 recommendations to the agency for suggested changes to be made to 76 any proposed rule. After the agency has received any objections 77 and recommendations for suggested changes from the committee, the agency may withdraw the proposed rule, make any of the suggested 78 79 changes to the proposed rule, or leave the proposed rule unchanged. If the agency does not make any of the suggested 80 changes to the proposed rule, it shall notify the committee of 81 82 that fact, and the proposed rule shall take effect thirty (30) days after the committee has concluded its meetings to review the 83 84 proposed rule, or on such later date as required by statute or specified in the proposed rule. If the agency makes any of the 85 suggested changes to the proposed rule, the proposed rule shall 86 take effect thirty (30) days after the agency has filed a copy of 87 the revised proposed rule with the Office of the Secretary of 88 89 State, or on such later date as required by statute or specified in the proposed rule. No proposed rule, except an emergency rule 90 91 adopted under Section 25-43-7(2), shall be effective any earlier than thirty (30) days after the committee has concluded its 92 93 meetings to review the proposed rule. Nothing in this section shall be construed as giving the committee any authority to veto, 94 nullify or amend any agency rule or proposed rule. 95 The 96 committee's authority is limited to reviewing, making objections to and making recommendations for suggested changes to proposed 97 rules. 98

99 (4) In determining whether to object to any proposed rule,
100 the committee shall consider, at a minimum, the following
101 criteria:

102 (a) Would the absence of the rule significantly harm or103 endanger the public health, safety, or welfare?

H. B. No. 131 01/HR03/R359 PAGE 3 (CJR\LH) (b) Is there a reasonable relationship between the state's police power and the protection of the public health, safety, or welfare?

107 (c) Is there another, less restrictive method of108 regulation available that could adequately protect the public?

109 (d) Does the rule have the effect of directly or 110 indirectly increasing the costs of any goods or services involved 111 and, if so, to what degree?

(e) Is the increase in cost, if any, more harmful to the public than the harm that might result from the absence of the rule?

(f) Are all facets of the rulemaking process designed solely for the purpose of, and do they have as their primary effect, the protection of the public?

(g) Any other criteria the committee may deemappropriate.

SECTION 2. Section 25-43-7, Mississippi Code of 1972, is amended as follows:

25-43-7. (1) Prior to the adoption, amendment or repeal of 122 any rule, the agency shall give at least thirty (30) days' notice 123 of its intended action. The notice shall include a statement of 124 either the terms or substance of the intended action or a 125 description of the subjects and issues involved, and the manner in 126 which interested persons may present their views thereon. 127 The 128 notice shall be filed with the Office of the Secretary of State and mailed by the agency to all persons who have made timely 129 request of the agency for advance notice of its rule-making 130 proceedings. The notice also shall be given by the agency to the 131 Chairman of the Joint Committee on Administrative Regulation 132 <u>Review as provided in Section 25-43-20.</u> The Secretary of State 133 shall furnish copies at the request of any person and shall be 134 135 reimbursed by the requesting person for the expense of providing 136 such service.

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If an agency finds that an imminent peril to the public 137 (2) health, safety or welfare requires adoption of a rule upon fewer 138 than thirty (30) days' notice and states in writing its reasons 139 140 for that finding, it may proceed without prior notice of hearing 141 or upon any abbreviated notice and hearing that it finds 142 practicable to adopt an emergency rule. The rule may be effective for a period of not longer than one hundred twenty (120) days, 143 renewable once for a period not exceeding ninety (90) days, but 144 the adoption of an identical rule under subsection (1) of this 145 section is not precluded. 146

147 (3) No rule hereafter adopted is valid unless adopted in 148 substantial compliance with this section. A proceeding to contest 149 any rule on the ground of noncompliance with the procedural 150 requirements of this section must be commenced within one (1) year 151 from the effective date of the rule.

152 SECTION 3. Section 25-43-9, Mississippi Code of 1972, is 153 amended as follows:

154 25-43-9. (1) Each agency shall file in the Office of the 155 Secretary of State a certified copy of each rule adopted by it, 156 including all rules existing on January 1, 1977. The Secretary of 157 State shall keep a permanent register of the rules open to public 158 inspection.

(2) Each rule hereafter adopted is effective thirty (30)
days after <u>the Joint Committee on Administrative Regulation Review</u>
<u>has concluded its meetings to review the proposed rule, or thirty</u>
(30) days after the agency has filed a copy of the revised
proposed rule with the Office of the Secretary of State, as
provided in Section 25-43-20(3), except that:

165 (a) If a later date is required by statute or specified166 in the rule, the later date is the effective date.

167 (b) Subject to applicable constitutional or statutory
168 provisions, an emergency rule becomes effective immediately upon
169 filing with the secretary of state, or at a stated date less than

H. B. No. 131 01/HR03/R359 PAGE 5 (CJR\LH) 170 thirty (30) days thereafter if the agency finds that this effective date is necessary because of imminent peril to the 171 public health, safety or welfare. The agency's finding and a 172 brief statement of the reasons therefor shall be filed with the 173 174 rule. The agency shall take appropriate measures to make emergency rules known to the persons who may be affected by them. 175 SECTION 4. This act shall take effect and be in force from 176 and after July 1, 2001. 177