Pending
AMENDMENT No. 1 PROPOSED TO

Senate Bill NO. 3343

By Senator(s) Committee

AN ACT TO AUTHORIZE THE GOVERNING AUTHORITIES OF THE 1 CITY OF HOLLANDALE TO CONSTRUCT A CORRECTIONAL FACILITY 2 LOCATED IN THE CITY OR WITHIN TWO MILES THEREOF TO HOUSE 3 FEMALE INMATES AND INMATES IN NEED OF ALCOHOL AND DRUG TREATMENT SERVICES AND REHABILITATION; TO AUTHORIZE THE CITY TO CONTRACT WITH THE MISSISSIPPI DEPARTMENT OF 6 CORRECTIONS, THE UNITED STATES AND ANY STATE OR POLITICAL SUBDIVISIONS THEREOF FOR THE HOUSING OF OFFENDERS IN THE 8 **CUSTODY OF THOSE JURISDICTIONS; TO AUTHORIZE THE CITY TO** CONTRACT WITH A PRIVATE ENTITY FOR THE OPERATION AND 10 MANAGEMENT OF THE CORRECTIONAL FACILITY; TO PRESCRIBE 11 OTHER POWERS AND DUTIES OF THE CITY; TO PRESCRIBE RULES AND REGULATIONS FOR THE OPERATION AND MANAGEMENT OF 13 THE FACILITY; TO REPEAL CHAPTER 987, LOCAL AND PRIVATE 14 LAWS OF 1997, WHICH AUTHORIZES THE CITY OF HOLLANDALE TO 15 CONSTRUCT A SPECIAL NEEDS CORRECTIONAL FACILITY; AND FOR 16 **RELATED PURPOSES.** 17

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF

MISSISSIPPI:

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SECTION 1. As used in this act, unless the context otherwise

requires:

- 22 (a) "American Correctional Association Standards" means
 23 standards promulgated by the American Correctional Association as in
 24 effect from time to time.
- **(b)** "County" means Washington County, Mississippi.
- (c) "Governing authorities" means the Mayor and Board of
 Aldermen of the City of Hollandale, Mississippi.
- 28 (d) "City" means the City of Hollandale, Mississippi.
- (e) "Developer" means any person, firm, corporation,

 partnership or other entity which enters into an agreement with the city

 whereby the developer agrees to construct or procure the construction

 of the facility.
- (f) "Equipment" means any personal property which the city

 determines is necessary or helpful for the operation of the facility.

- (g) "Facility" means a correctional facility or facilities
 located within the city or within two (2) miles thereof which is
 constructed, acquired or operated pursuant to this act for housing not
 to exceed a combined total of seven hundred fifty (750):
 - (i) Female inmates; and/or

- (ii) Male and/or female inmates in need of specialized
 facilities and services in connection with alcohol and drug treatment
 and rehabilitation.
- (h) "Management contract" means a contract between the
 city and a private contractor for the operation and management of the
 facility by a private contractor.
- 46 (i) "Private contractor" means a person or legal entity
 47 which leases or subleases the facility from the city or has entered into
 48 a management contract with the city pursuant to this act.

(j) "State" means the State of Mississippi.

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SECTION 2. The city shall have all the powers necessary or

convenient to effectuate and carry out the provisions of this act,

including the following powers, in addition to others granted in this

act:

- (a) To make and execute contracts and all other
 instruments necessary or convenient for the performance of its duties
 and the exercise of its powers under this act;
- (b) To employ architects, engineers, contractors,

 developers, attorneys, inspectors, accountants, financial advisors and

 any other advisors, consultants and agents as may be necessary, in its

 judgment, to carry out its powers under this act, and to fix their

 compensation;
 - (c) To procure insurance against any loss in connection

with its property and other assets, in amounts and from insurers as it
may deem advisable, and to pay premiums on any such insurance;

- or otherwise acquire, own, hold, improve or use the facility or any item
 of equipment, and to enter into agreements relating thereto, including,
 but not limited to, lease/purchase and/or the sale and issuance of
 certificates of participation, and provide for the consideration and
 other terms and conditions that are acceptable to the city and are not
 in conflict with the provisions of this act;
- (e) To lease for a term not to exceed twenty-five (25) years
 the facility or any item of equipment to a private contractor for rentals
 and upon the terms and conditions that are acceptable to the city and
 are not in conflict with the provisions of this act, without regard to any
 general laws of the state regulating the disposition or conveyance of

an interest in public property;

- (f) To operate and manage the facility in accordance with
 the provisions of this act and to take all actions necessary in

 connection therewith, or alternatively to contract for a primary term not
 to exceed twenty-five (25) years with a private contractor to operate
 and manage the facility in accordance with the provisions of this act;
- (g) To contract for a primary term not to exceed twenty-five
 (25) years with a public or private contractor to operate and manage
 the health care facilities and employees of the facility constructed,
 acquired or operated pursuant to this act;
- (h) To borrow money and issue its obligations therefor for
 the purpose of carrying out its powers under this act, at rates of
 interest and upon terms and conditions that are acceptable to the city
 and are not in conflict with the provisions of this act, without regard to

any general laws of the state regulating the borrowing of money or
issuance of obligations by public bodies, provided that any obligations
issued by the city under this act shall be payable solely out of
revenues received by the city in connection with the operation or lease
of the facility and shall never constitute a debt or obligation of the city,
the county or the state;

(i) In connection with borrowing money and the issuance of obligations as set forth in this act, the city may pledge or assign the facility and its assets and revenues, enter into trust indentures, deeds of trust, mortgages and security agreements, contract for bond insurance and other credit enhancement devices, and take any other action and enter into any other agreements as the city deems necessary or appropriate, all on terms and conditions that are acceptable to the city and are not in conflict with the provisions of this

act, without regard to any provision or rule of law which would otherwise be applicable thereto;

- (j) To make application to and contract with the United

 States or any department thereof for any grants or loans that may be

 applied to the costs of construction, operation or management of the

 facility, and to comply with the terms and conditions of such grants

 and loans;
- (k) The city and the state, by and through the Mississippi

 Department of Corrections, may enter into agreements providing for

 housing, use and control of female inmates who are in the custody of

 the state, and/or male and/or female inmates requiring alcohol- and

 drug-related health care, treatment and rehabilitation services who are

 in the custody of the state. Provided, however, the total number of

 inmates at the facility shall not exceed seven hundred fifty (750)

offenders. The Mississippi Department of Corrections may contract with the city for the purposes set out in this act for a period not to exceed twenty-five (25) years. The contract shall provide that the Department of Corrections pay a state inmate cost per day for each offender that is housed at a rate established pursuant to Section 47-5-1211. Said contract may further include a minimum level of occupancy of state inmates which shall not exceed eighty-five percent (85%), and, as an inflation factor, provide for a three percent (3%) annual increase in the per diem rate.

(I) To contract with the United States and its territories or any state or states or any political subdivision thereof to provide for housing, care and control in the facility of offenders in need of alcohol and drug treatment and rehabilitation services or who are otherwise confined who are in the custody of the jurisdiction, who do not have

histories of escape, and who are sentenced to terms of incarceration by a court of competent jurisdiction, to enter into agreements relating thereto which may extend for time periods that are acceptable to the parties, notwithstanding any provision or rule of law to the contrary, and to exercise all powers necessary or desirable in connection with the operation of the facility, including, but not limited to, the power to incarcerate offenders described above; and

(m) If the facility houses Mississippi inmates, the facility shall not displace Mississippi's inmate beds with federal or another state's inmate beds unless the facility has obtained prior written approval from the Commissioner of Corrections.

SECTION 3. The city may contract with a developer whereby the developer agrees to construct or procure the construction of the facility without regard to any laws of the state requiring public bids for

purchases, acquisitions and construction.

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SECTION 4. (1) The facility shall be designed, constructed, 148 operated and maintained in accordance with American Correctional 149 Association Standards, and shall comply with all constitutional 150 standards of the United States and the state and with all court orders 151 applicable to the facility. Inmates in need of treatment services and 152 rehabilitation shall be housed in separate facilities from other inmates 153 for the period of time that treatment services and rehabilitation are 154 necessary for such inmates. The facility shall meet the percentage of 155 standards required for accreditation of a facility by the American 156 Correctional Association, except where a contract with a private 157 contractor requires compliance with a higher percentage of 158 nonmandatory standards. 159

(2) Notwithstanding any provision of law to the contrary, the

construction, operation and management of a facility shall not require a certificate of need pursuant to the provisions of Title 41, Chapter 7, Mississippi Code of 1972.

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SECTION 5. (1) Any person who has been convicted of a felony under the laws of any jurisdiction shall not be employed by the facility.

(2) A person shall not be employed as a corrections officer at the 166 facility unless the person has been trained in the use of force and 167 firearms in accordance with American Correctional Association 168 Standards or has satisfactorily completed the training program of the 169 Mississippi Department of Corrections or the corrections training 170 program sponsored by the local community college. If a person is 171 employed as a corrections officer by a private contractor that is 172 operating the facility pursuant to a management contract, the private 173 contractor shall cause the required training to be provided. 174

- (3) A corrections officer employed at the facility shall not use force or firearms except while on the grounds of the facility or while transporting offenders of the facility and then only under the circumstances set forth in subsections (4) and (5) of this section.
 - (4) A corrections officer shall not use force except such nondeadly force as is reasonably necessary in the following situations:
- (a) To prevent the commission of a felony or misdemeanor, including escape;
 - (b) To defend himself or others against physical assault;
 - (c) To prevent serious damage to property;
 - (d) To enforce facility regulations and orders; and
- (e) To prevent or quell a riot.

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(5) A corrections officers shall not use firearms or other deadly
force except as a last resort when reasonably necessary to prevent the

commission of a violent felony, to prevent the escape of a convicted felon from custody, or to defend the officer or any other person from imminent danger of death or serious bodily injury.

(6) A private contractor shall have the same standing, authority, rights and responsibilities as the city in any agreement, formal or informal, with local law enforcement agencies concerning the latter's obligations in the event of a riot, escape or other emergency situation involving the facility. To the extend provided in any management contract, a private contractor may exercise the powers granted to the city under this act or powers pursuant to the general laws of the State of Mississippi insofar as they pertain to the incarceration of offenders.

SECTION 6. Any offense which would be a crime if committed within a correctional institution operated by the state shall be a crime if committed in the facility.

jurisdiction or custody of any federal offenders or offenders from other states or political subdivisions thereof who are incarcerated in the facility. Such offenders shall remain subject to the jurisdiction of the United States or another state or political subdivision, as applicable.

Neither the state nor the city shall be liable for loss or injury resulting from the acts of the offenders, nor shall the state or the city be liable for any injuries to the offenders.

- (2) Neither the state nor the city may be liable for any actions taken by a private contractor in connection with the facility, nor shall the state be liable for any debt incurred or obligations issued by the city.
- SECTION 8. (1) The facility may be operated and managed by a

 private contractor pursuant to a management contract. The terms and

conditions of a management contract shall be approved by the governing authorities, and, if state inmates are to be held pursuant to a contract, approved by the Mississippi Department of Corrections.

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- (2) A management contract may authorize a private contractor to 220 contract on behalf of the city for the incarceration of offenders in the 221 facility as set forth in Section (2)(1) of this act and shall grant the 222 private contractor any other powers that are necessary or convenient 223 for the operation and management of the facility and are consistent 224 with the provisions of this act, including, but not limited to, the power 225 to employ personnel who are needed for the operation and 226 management of the facility and to provide or cause to be provided the 227 appropriate training including the use of force and firearms required by 228 Section 5(2) of this act. 229
 - (3) A management contract shall provide that any sovereign

immunity of the state, any sovereign immunity of the county, any sovereign immunity of the city, or any public official immunity shall not extend to the private contractor. Neither the private contractor nor any insurer of the private contractor may plead the defense of sovereign immunity or public official immunity in any action arising out of or related to the performance of the management contract.

(4) A management contract shall provide that the private contractor shall be responsible for the reimbursement of all costs and expenses incurred by the state, the county or the city in connection with legal actions brought in the state by or on behalf of any offender incarcerated in the facility, including, but not limited to, court costs, sheriff's fees, witness fees, district attorney expenses, expenses of the Office of the Attorney General, indigent or public defender fees and expenses, judicial expenses, court reporter expenses and damage

awards.

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- (5) A management contract shall provide that the private 246 contractor shall indemnify and hold harmless the city, the county and 247 the state, and any officers, members, employees or agents of the 248 foregoing, for any claim or liability for damage or injury to any person 249 or property related to or arising from the operation and management of 250 a facility, including, but not limited to, liability for loss or injury 251 resulting from the acts of offenders incarcerated at the facility and 252 liability for any injuries to the offenders. 253
 - (6) A management contract may contain any other provisions the city deems necessary or appropriate, including, but not limited to, provisions that may be necessary to cause the management contract to comply with promulgations of the Internal Revenue Service applicable to the contract.

SECTION 9. The state, the county or the city, or any members, officers, employees or agents of the foregoing, shall not be liable for a private contractor's actions or failure to act while operating and managing a facility pursuant to a management contract.

SECTION 10. (1) The city may enter into lease agreements with a person or legal entity pursuant to which the city may agree to lease the facility or equipment for use by the city for a primary term not to exceed twenty-five (25) years. All lease agreements may contain terms and conditions as the governing authorities shall determine to be appropriate and in the public interest, including, but not limited to, any provision with a master lease-purchase agreement may contain pursuant to Section 31-7-10(5), Mississippi Code of 1972, may provide for the payment of lease payments which include an interest component computed at a rate or rates as shall be approved by the

governing authorities, may include an annual allocation dependency clause, may contain an option granting to the city the right to purchase the leased property upon the expiration of the primary term, or upon an earlier date that may be agreed upon by the parties at a price as set forth in or computed in accordance with the lease agreement and may provide that all or any obligations thereunder are payable from specified revenues pledged as security therefor.

or legal entity for the purpose of enabling the person or legal entity to construct the facility on the property and to lease the facility to the city.

A ground lease shall not be for a primary term in excess of twice the primary term of the lease with respect to the facility to be constructed on the real property. Any public body in the state may lease, sell or otherwise convey property to the city without consideration or for

consideration as the governing body of the public body shall determine to be appropriate under the circumstances, and to enter into agreements with the city relating thereto, which agreements may extend over any period of time, notwithstanding any provision or rule of law to the contrary.

(3) This section shall be full and complete authority for the authorization, execution and delivery of lease agreements authorized under this act, and none of the restrictions, requirements, conditions and limitations of the general law of the state applicable to acquisition, construction and drawing of buildings or facilities shall apply to lease agreements under this section, and all powers necessary to carry out provisions of this section are conferred upon the city, including, but not limited to, acquiring real and personal property outside the municipal limits of the city.

SECTION 11. All obligations, including, but not limited to, bonds, notes, lease-purchase agreements and other evidence of indebtedness issued by the city pursuant to this act or state law and all interest payable thereunder or with respect thereto, all leases, trust indentures, deeds of trust, mortgages, security agreements and other contracts or agreements entered into pursuant to this act or state law, and all purchases required to construct the facility or to acquire equipment shall be exempt from all taxation in the state, including, but not limited to, sales taxes and the contractor's tax imposed by Section 27-65-21, Mississippi Code of 1972. As provided by general law applicable to political subdivisions of the state, the facility and the revenues derived from its operation shall also be exempt from all taxation in the state, including, but not limited to, all ad valorem taxes levied by the state or any political subdivision thereof.

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section 12. This act shall be full and complete authority for the
exercise of all powers and authority granted herein and no
requirements or restrictions of law which would otherwise be
applicable to acts of the city shall be applicable except as expressly
provided herein.

SECTION 13. Chapter 987, Local and Private Laws of 1997, which
authorizes the City of Hollandale to construct a special needs
correctional facility, is repealed.

SECTION 14. This act shall take effect and be in force from and after its passage.