By: Harden, Tollison

To: Education; Fees, Salaries and Administration

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 3164

AN ACT TO AMEND SECTION 37-61-9, MISSISSIPPI CODE OF 1972, TO 1 REQUIRE SCHOOL BOARDS TO FILE BUDGET REQUESTS WITH THE LEVYING 3 AUTHORITIES ON OR BEFORE AUGUST 15; TO AMEND SECTION 37-7-455, MISSISSIPPI CODE OF 1972, TO AUTHORIZE SCHOOL DISTRICTS TO SELL 5 SURPLUS PROPERTY OTHER THAN REAL PROPERTY AND BUILDINGS AT PUBLIC AUCTION WITHOUT HAVING ADVERTISED FOR AND RECEIVED COMPETITIVE BIDS; TO BRING FORWARD SECTIONS 37-59-43 AND 29-3-113, MISSISSIPPI 6 7 8 CODE OF 1972; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 SECTION 1. Section 37-61-9, Mississippi Code of 1972, is 10 amended as follows:[CRG1] 11 12 37-61-9. (1) On or before the fifteenth day of August of each year, the local school board of each school district, with 13 14 the assistance of the superintendent of schools or administrative superintendent, shall prepare and file with the levying authority 15 for the school district, as defined in Section 37-57-1, 16 17 Mississippi Code of 1972, at least two (2) copies of a budget of 18 estimated expenditures for the support, maintenance and operation 19 of the public schools of the school district for the fiscal year commencing on July 1 of such year. Such budget shall be prepared 20 21 on forms prescribed and provided by the State Auditor and shall 22 contain such information as the State Auditor may require. (2) In addition, on or before the fifteenth day of August of 23 24 each year, the local school board of each school district, with

the assistance of the superintendent of schools or administrative

superintendent, shall prepare and file with the State Department

of Education such budgetary information as the State Board of

Education may require. The State Board of Education shall

prescribe and provide forms to each school district for this

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- 30 purpose.
- 31 (3) Prior to the adoption of a budget pursuant to this
- 32 section, the school board of each school district shall hold at
- 33 least one (1) public hearing to provide the general public with an
- 34 opportunity to comment on the taxing and spending plan
- 35 incorporated in the proposed budget. The public hearing shall be
- 36 held at least one (1) week prior to the adoption of the budget
- 37 with advance notice. After final adoption of the budget, a
- 38 synopsis of such budget in a form prescribed by the State
- 39 Department of Audit shall be published in a newspaper having
- 40 general circulation in the school district on a date different
- 41 from the date on which the county or any municipality therein may
- 42 publish its budget.
- 43 (4) Beginning with the fiscal year 1995-1996, there shall be
- 44 imposed limitations on budgeted expenditures for certain
- 45 administration costs, as defined hereinafter, in an amount not
- 46 greater than One Hundred Fifty Thousand Dollars (\$150,000.00) plus
- 47 four percent (4%) of the expenditures of all school districts each
- 48 year. For purposes of this subsection, "administration costs"
- 49 shall be defined as expenditures for salaries and fringe benefits
- 50 paid for central administration costs from all sources of revenue
- 51 in the following expenditure functions as defined in the
- 52 MISSISSIPPI PUBLIC SCHOOL DISTRICT FINANCIAL ACCOUNTING MANUAL:
- 53 2300 = Support Services General Administration
- 54 2310 = Board of Education Services
- 55 2320 = Executive Administration Services
- 56 2330 = Special Area Administration Services
- 57 2500 = Business Services
- 58 2510 = Fiscal Services
- 59 2520 = Purchasing Services
- 60 2530 = Warehousing and Distributing Services
- 61 2540 = Printing, Publishing and Duplicating Services
- 62 2590 = Other Support Services Business
- 63 2800 = Support Services Central
- 2810 = Planning, Research, Development and Evaluation
- 65 2820 = Information Services
- 66 2830 = Staff Services

67 2840 = Data Processing Services

68 Any costs classified as "administration costs" for purposes 69 of this subsection which can be demonstrated by the local school 70 district to be an expenditure that results in a net cost savings 71 to the district that may otherwise require budget expenditures for functions not covered under the definition of administration costs 72 73 herein may be excluded from the limitations imposed herein. 74 local school board shall make a specific finding of such costs and spread such finding upon its minutes, which shall be subject to 75 76 the approval of the Office of Educational Accountability of the 77 State Department of Education. Any school district required to 78 make expenditure cuts, as a result of application of this 79 subsection, shall not be required to reduce such expenditures more 80 than twenty-five percent (25%) in any year in order to comply with 81 this mandate.

The State Auditor shall ensure that functions in all expenditure categories to which this administrative limitation applies shall be properly classified.

This section shall not apply to central administration with five (5) or less full-time employees, or to those school districts which can substantiate that comparable reductions have occurred in administrative costs for the five-year period immediately prior to school year 1993-1994. In the event the application of this section may jeopardize the fiscal integrity or operations of the school district, have an adverse impact on the ability of the district to deliver educational services, or otherwise restrict the district from achieving or maintaining a quality education program, the State Board of Education shall be authorized to exempt the application of this section to such school district pursuant to rules and regulations of the State Board of Education consistent with the intent of this section.

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99 SECTION 2. Section 37-7-455, Mississippi Code of 1972, is

100 amended as follows:[CRG2]

37-7-455. (1) Except as otherwise provided in subsection 101 102 (2) of this section, all such land, buildings or other property shall be sold only after the receipt of sealed bids therefor after 103 104 the time and place of making such sale has been duly advertised in some newspaper having a general circulation in the county in which 105 the property is located once each week for three (3) consecutive 106 weeks with the first publication to be made not less than fifteen 107 108 (15) days prior to the date upon which such bids are to be 109 received and opened. The property shall be sold to the highest and best bidder for cash, but the school board shall have the 110 111 right to reject any and all bids. If the property is not sold pursuant to such advertisement, the school board * * *, by 112 resolution, may set a date for an open meeting of the school board 113 to be held within sixty (60) days after the date upon which the 114 115 bids were opened. At the meeting held pursuant to such 116 resolution, the school board may sell by auction the * * * 117 property for a consideration not less than the highest sealed bid previously received pursuant to the advertisement. At the 118 meeting, * * * any interested party may bid for cash, and the 119 property shall be sold to the highest and best bidder for cash, 120 121 but the school board shall have the right to reject any and all 122 bids. The school board may require a written confirmation of bids received at such called meeting before selling the property at 123 124 auction, but it shall not be necessary that sealed bids be 125 received before conducting the auction. 126 (2) As an alternative to the procedures established under subsection (1) of this section, the school board of a school 127 128 district may elect, in its discretion, to sell by public auction 129 any property, other than real property or buildings of the school 130 district, which is not used for school or related school purposes 131 and not needed in the operation of the schools. Before such auction, the school board shall adopt a resolution calling for the 132

133	auction and shall advertise the auction in some newspaper having a
134	general circulation in the county in which the property is located
135	once each week for two (2) consecutive weeks, with the first
136	publication to be made not less than fifteen (15) days before the
137	date upon which the auction shall be held. The advertisement
138	shall include a general description of the property to be sold at
139	the auction and the date, time and place that such auction shall
140	be held. At the auction, any interested party may bid for cash.
141	The property shall be sold to the highest and best bidder;
142	however, the school board may reject any and all bids. When
143	selling property under this subsection, a school board is not
144	required to advertise for or receive competitive bids in
145	connection with the sale of the property. Any items not sold at
146	such auctions or any other property, other than real property or
147	buildings of the district, not classified as fixed assets for
148	school purposes pursuant to regulations of the State Department of
149	Audit, which no longer have useful value to the school district,
150	in the discretion of the school board or its designated
151	representative, may be destroyed or disposed of in any manner
152	whatsoever, provided that no school official or employee derives
153	any personal economic benefit from such disposal.
154	(3) When the sale of such property <u>is</u> authorized and
155	approved by the school board, the president of the school board
156	shall be authorized and empowered to execute a conveyance of the
157	property upon the terms and for the consideration fixed by the
158	board. The school board shall reserve unto the district at least
159	an undivided one-half $(1/2)$ nonparticipating royalty interest in
160	all oil, gas and minerals in, on or under the land, and all
161	proceeds derived from royalties upon the reserved mineral
162	interests shall be used as provided by Section 37-7-457; if the
163	mineral interests of the district are less than the full and
164	undivided ownership, the undivided royalty interest reserved by
165	the district shall be reduced proportionately.

166 SECTION 3. Section 37-59-43, Mississippi Code of 1972, is 167 brought forward as follows:[RDD3] 168 37-59-43. (1) Whenever any school district or levying authority, as defined in Section 37-57-1(1)(b), acting on behalf 169 170 of a school district, shall have on hand any bond and interest 171 funds, any funds derived from the sale of bonds, or any other funds in excess of the sums which will be required for payment of 172 current obligations and expenses as they come due, and which are 173 174 not needed or cannot by law be used for the payment of the current 175 obligations or expenses of the school district, the school board of the district shall have the power and authority to invest such 176 177 excess funds in any bonds or other direct obligations of the 178 United States of America or the State of Mississippi, or of any county or municipality of this state, which such county or 179 municipal bonds have been approved by a reputable bond attorney or 180 181 have been validated by a decree of the chancery court; or in 182 interest-bearing time certificates of deposit or interest-bearing 183 accounts with any financial institution approved for the deposit 184 of state funds; and such institution shall be eligible to hold 185 school district funds to the extent that it is qualified as a 186 depository for state funds; or in any type of investment permitted by Sections 27-105-33(d) and 27-105-33(e). The rate of interest 187 188 on such time certificates of deposit and interest-bearing accounts 189 may be negotiated. The negotiated rate of interest shall be at the highest rate possible at the date of purchase or investment 190 191 for such time certificates of deposit or interest-bearing 192 accounts. In any event, the bonds or obligations in which such 193 funds are invested shall mature or be redeemable prior to the time the funds so invested will be needed for expenditure. When bonds 194 195 or other obligations have been so purchased, the same may be sold 196 or surrendered for redemption at any time, except certificates of 197 deposit which must mature, by order or resolution of such school 198 board, and the president of the school board, when authorized by

- such order or resolution, shall have the power and authority to execute all instruments and take such other action as may be necessary to effectuate the sale or redemption thereof.
- 202 (2) The provisions of subsection (1) of this section shall
 203 also apply to funds of junior college districts, and the governing
 204 authorities of such districts are vested with all power and
 205 authority with respect to such funds and matters herein mentioned
 206 as are vested in the other boards mentioned above with respect to
- 208 (3) All earnings from funds other than bond funds or bond
 209 sinking funds in excess of One Hundred Dollars (\$100.00) in any
 210 fiscal year, invested according to the provisions of subsections
 211 (1) and (2) of this section shall be deposited in the district
 212 fund from which the investment was made, or the treasury of the
 213 junior college, as the case may be. Earnings from such school
- 214 district funds which are less than One Hundred Dollars (\$100.00)
- 215 in any fiscal year may be deposited in the school district
- 216 maintenance fund, or in the district fund from which the
- 217 investment was made, in the discretion of the school board.
- 218 Earnings from funds invested out of bond funds or bond sinking
- 219 funds, together with the principal thereof, shall be deposited in
- 220 the fund from which the investment was made.
- 221 (4) Nothing contained in this section shall be construed to
- 222 prevent the payment of a portion of the earnings derived from the
- 223 investment of bond proceeds or any other amounts in the bond fund
- 224 or related reserve or sinking funds to the federal government to
- 225 the extent required by the federal laws applicable to such bonds
- 226 or the interest income thereon in order to maintain their tax
- 227 exempt status.

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such matters.

- SECTION 4. Section 29-3-113, Mississippi Code of 1972, is
- 229 brought forward as follows:[RDD4]
- 230 29-3-113. The principal fund shall be a permanent township
- 231 fund which shall consist of funds heretofore or hereafter derived

- 232 from certain uses or for certain resources of school trust lands
- 233 which shall be invested and, except as otherwise provided in this
- 234 section, only the interest and income derived from such funds
- 235 shall be expendable by the school district.
- The principal fund shall consist of:
- 237 (a) Funds received for easements and rights-of-way
- 238 pursuant to Section 29-3-91;
- 239 (b) Funds received for sales of lieu land pursuant to
- 240 Sections 29-3-15 through 29-3-25;
- 241 (c) Funds received from any permanent damage to the
- 242 school trust land;
- 243 (d) Funds received from the sale of nonrenewable
- 244 resources including but not limited to the sale of sand, gravel,
- 245 dirt, clays and royalties received from the sale of mineral ores,
- 246 coal, oil and gas;
- (e) Funds received from the sale of buildings pursuant
- 248 to Section 29-3-77;
- 249 (f) Funds received from the sale of timber; and
- 250 (g) Funds received pursuant to Section 29-3-23(2).
- It shall be the duty of the board of education to keep the
- 252 principal fund invested in any direct obligation issued by or
- 253 guaranteed in full as to principal and interest by the United
- 254 States of America or in certificates of deposit issued by a
- 255 qualified depository of the State of Mississippi as approved by
- 256 the State Treasurer. The certificates of deposit may bear
- 257 interest at any rate per annum which may be mutually agreed upon
- 258 but in no case shall said rate be less than that paid on passbook
- 259 savings.
- The board of education is likewise authorized to invest said
- 261 funds in interest bearing deposits or other obligations of the
- 262 types described in Section 27-105-33, as the same now is or may
- 263 hereafter be amended, or in any other type investment in which any
- 264 other agency, instrumentality or subdivision of the State of

265 Mississippi may invest, except that one hundred percent (100%) of 266 said funds are hereby authorized to be so invested. For the 267 purposes of investment, the principal fund of each township may be combined into one or more district accounts; however, the docket 268 269 book of the county superintendent shall at all times reflect the proper source of such funds. Provided that funds received from 270 the sale of timber shall be placed in a separate principal fund 271 272 account, and may be expended for any of the purposes authorized by 273 law. 274 The board of education shall have authority to borrow such funds at a rate of interest not less than four percent (4%) per 275 276 annum and for a term not exceeding twenty (20) years, for the 277 erection, equipment or repair of said district schools, to provide local funds for any building project approved by the State Board 278 of Education or to provide additional funds for forest stand 279 280 improvement as set forth in Section 29-3-47. In addition, the 281 board may borrow such funds under the same interest restrictions for a term not exceeding ten (10) years to provide funds for the 282 283 purchase of school buses. The board of education of any school 284 district in any county that has an aggregate amount of assets in 285 its principal fund in excess of Five Million Dollars (\$5,000,000.00), may deduct an amount not to exceed Five Hundred 286 287 Thousand Dollars (\$500,000.00) for the purpose of covering the 288 cost of asbestos removal from school district buildings. asbestos removal shall be construed to constitute the repair of 289 290 school district facilities as prescribed in Section 29-3-115. 291 No school land trust funds may be expended after the annual 292 payment date until the payment is made on such loan. The annual payment can be made from any funds available to the school 293 294 district except minimum foundation program funds. 295 It shall be unlawful for the board of education to borrow any 296 sixteenth section school funds in any other manner than that 297 prescribed herein, and if any such funds shall be borrowed or

invested in any other manner, any officer concerned in making such loan and investment or suffering the same to be made in violation of the provisions of this section, shall be liable personally and on his official bond for the safety of the funds so loaned.

SECTION 5. This act shall take effect and be in force from

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and after its passage.