By: Dearing

To: Environment Prot, Cons and Water Res

## SENATE BILL NO. 2966 (As Passed the Senate)

AN ACT TO AMEND SECTION 41-3-16, MISSISSIPPI CODE OF 1972, TO REVISE THE SIZE AND MEMBERSHIP OF THE LOCAL GOVERNMENTS AND RURAL WATER SYSTEMS IMPROVEMENTS BOARD; TO INCREASE THE MAXIMUM LOAN 1 3 AMOUNT UNDER THE LOCAL GOVERNMENTS AND RURAL WATER SYSTEMS 5 IMPROVEMENTS LOAN PROGRAM TO \$3,000,000.00; AND FOR RELATED 6 PURPOSES. 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 41-3-16, Mississippi Code of 1972, is 8 9 amended as follows:[LR1] 41-3-16. (1) (a) There is established a local governments 10 11 and rural water systems improvements revolving loan program to be administered by the State Department of Health, referred to in 12 13 this section as "department," for the purpose of assisting counties, incorporated municipalities, districts or other water 14 organizations that have been granted tax exempt status under 15 either federal or state law, in making improvements to their water 16 17 systems, including construction of new water systems or expansion 18 or repair of existing water systems. Loan proceeds may be used by the recipient for planning, professional services, acquisition of 19 20 interests in land, acquisition of personal property, construction, 21 construction-related services, maintenance, and any other reasonable use which the board, in its discretion, may allow. For 22 purposes of this section, "water systems" has the same meaning as 23 2.4 the term "public water system" under Section 41-26-3. 25 (i) There is created a board to be known as the 26 "Local Governments and Rural Water Systems Improvements Board,"

referred to in this section as "board," to be composed of the

following nine (9) members: \* \* \* the State Health Officer who

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- 29 shall serve as chairman of the board; the Executive Director of
- 30 the Department of Economic and Community Development; the
- 31 Executive Director of the Department of Environmental Quality; the
- 32 Executive Director of the Department of Finance and
- 33 Administration; the Executive Director of the Mississippi
- 34 Association of Supervisors; \* \* \* the Executive Director of the
- 35 Mississippi Municipal <u>League</u>; <u>the Executive Director of the</u>
- 36 <u>Consulting Engineers Council; the</u> State Director of the <u>U.S.</u>
- 37 <u>Department of Agriculture, Rural Development; and</u> a manager of a
- 38 rural water system. \* \* \*
- 39 \* \* \*
- 40 The Governor shall appoint a manager of a rural water
- 41 system \* \* \* from a list of candidates provided by the <a href="Executive">Executive</a>
- 42 <u>Director of the Mississippi Rural Water Association.</u> The
- 43 <u>Executive Director of the Mississippi Rural Water Association</u>
- 44 shall provide the Governor a list of candidates which shall
- 45 contain a minimum of three (3) candidates for each appointment.
- 46 <u>(ii)</u> Nonappointed members of the board may
- 47 designate another representative of their agency or association to
- 48 serve as an alternate.
- 49 <u>(iii) The gubernatorial</u> appointee shall serve a
- 50 term concurrent with the term of the Governor and until a
- 51 <u>successor is appointed and qualified</u>. No member, officer or
- 52 employee of the Board of Directors of the Mississippi Rural Water
- 53 Association \* \* \* shall be eligible for appointment.
- 54 (c) The department shall furnish the board with
- 55 facilities and staff as needed to administer this section. The
- 56 department may contract, upon approval by the board, for those
- 57 facilities and staff needed to administer this section, including
- 58 routine management, as it deems necessary.
- (d) Members of the board may not receive any salary,
- 60 compensation or per diem for the performance of their duties under
- 61 this section.
- 62 (2) (a) There is created a special fund in the State
- 63 Treasury to be designated as the "Local Governments and Rural
- 64 Water Systems Improvements Revolving Loan Fund, " referred to in
- 65 this section as "revolving fund," which fund shall consist of

66 those monies as provided in Sections 6 and 13 of Chapter 521, Laws 67 of 1995. The revolving fund may receive appropriations, bond 68 proceeds, grants, gifts, donations or funds from any source, public or private. The revolving fund shall be credited with all 69 70 repayments of principal and interest derived from loans made from 71 the revolving fund. The monies in the revolving fund may be 72 expended only in amounts appropriated by the Legislature. revolving fund shall be maintained in perpetuity for the purposes 73 74 established in this section and Sections 6 through 20 of Chapter 75 521, Laws of 1995. Unexpended amounts remaining in the revolving fund at the end of a fiscal year shall not lapse into the State 76 77 General Fund, and any interest earned on amounts in the revolving fund shall be deposited to the credit of the fund. Monies in the 78 79 revolving fund may not be used or expended for any purpose except as authorized under this section and Sections 6 through 20 of 80 81 Chapter 521, Laws of 1995. Any monies in the fund may be used to 82 match any federal funds that are available for the same or related purposes for which funds are used and expended under this section 83 84 and Sections 6 through 20 of Chapter 521, Laws of 1995. federal funds shall be used and expended only in accordance with 85 86 federal laws, rules and regulations governing the expenditure of those funds. No person shall use any monies from the revolving 87 88 fund for the acquisition of real property or any interest in real property unless that property is integral to the project funded 89 under this section and the purchase is made from a willing seller. 90 91 No county, incorporated municipality or district shall acquire 92 any real property or any interest in any real property for a project funded through the revolving fund by condemnation. 93 board's application of Sections 43-37-1 through 43-37-13 shall be 94 95 no more stringent or extensive in scope, coverage and effect than 96 federal property acquisition laws and regulations. There is created a special fund in the State 97

Treasury to be designated as the "Local Governments and Rural

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99 Water Systems Emergency Loan Fund, "hereinafter referred to as "emergency fund," which fund shall consist of those monies as 100 101 provided in Sections 6 and 13 of Chapter 521, Laws of 1995. emergency fund may receive appropriations, bond proceeds, grants, 102 103 gifts, donations or funds from any source, public or private. 104 emergency fund shall be credited with all repayments of principal 105 and interest derived from loans made from the emergency fund. 106 monies in the emergency fund may be expended only in amounts 107 appropriated by the Legislature. The emergency fund shall be 108 maintained in perpetuity for the purposes established in this 109 section and Section 6 of Chapter 521, Laws of 1995. Unexpended 110 amounts remaining in the emergency fund at the end of a fiscal year shall not lapse into the State General Fund. Any interest 111 earned on amounts in the emergency fund shall be deposited to the 112 credit of the fund. Monies in the emergency fund may not be used 113 114 or expended for any purpose except as authorized under this 115 section and Section 6 of Chapter 521, Laws of 1995. (c) The board created in subsection (1) shall establish 116 117 loan programs by which loans may be made available to counties, 118 incorporated municipalities, districts or other water 119 organizations that have been granted tax exempt status under 120 either federal or state law, to assist those counties, incorporated municipalities, districts or water organizations in 121 122 making water systems improvements, including the construction of new water systems or expansion or repair of existing water 123 124 systems. The interest rate on those loans may vary from time to time and from loan to loan, and will be at or below market 125 interest rates as determined by the board. The board shall act as 126 127 quickly as is practicable and prudent in deciding on any loan 128 request that it receives. Loans from the revolving fund or 129 emergency fund may be made to counties, incorporated municipalities, districts or other water organizations that have 130 131 been granted tax exempt status under either federal or state law,

132 as set forth in a loan agreement in amounts not to exceed one hundred percent (100%) of eligible project costs as established by 133 134 the board. The board may require county, municipal, district or 135 other water organization participation or funding from other 136 sources, or otherwise limit the percentage of costs covered by 137 loans from the revolving fund or the emergency fund. The maximum amount for any loan from the emergency fund shall be Five Hundred 138 139 Thousand Dollars (\$500,000.00), and the maximum amount for any 140 loan from the revolving fund shall be Three Million Dollars 141 (\$3,000,000.00). A county that receives a loan from the revolving 142 (d) 143 fund or the emergency fund shall pledge for repayment of the loan 144 any part of the homestead exemption annual tax loss reimbursement to which it may be entitled under Section 27-33-77, as may be 145 required to meet the repayment schedule contained in the loan 146 147 agreement. An incorporated municipality that receives a loan from 148 the revolving fund or the emergency fund shall pledge for repayment of the loan any part of the sales tax revenue 149 150 distribution to which it may be entitled under Section 27-65-75, 151 as may be required to meet the repayment schedule contained in the 152 loan agreement. All recipients of such loans shall establish a 153 dedicated source of revenue for repayment of the loan. Before any 154 county or incorporated municipality shall receive any loan, it 155 shall have executed with the State Tax Commission and the board a loan agreement evidencing that loan. The loan agreement shall not 156 157 be construed to prohibit any recipient from prepaying any part or all of the funds received. The repayment schedule in each loan 158 agreement shall provide for (i) monthly payments, (ii) semiannual 159 160 payments or (iii) other periodic payments, the annual total of 161 which shall not exceed the annual total for any other year of the 162 loan by more than fifteen percent (15%). The loan agreement shall provide for the repayment of all funds received from the revolving 163 164 fund within not more than fifteen (15) years or a term as

165 otherwise allowed by the federal Safe Drinking Water Act, and all

166 funds received from the emergency fund within not more than five

- 167 (5) years from the date of project completion, and any repayment
- 168 shall commence not later than one (1) year after project
- 169 completion. The State Tax Commission shall withhold semiannually
- 170 from counties and monthly from incorporated municipalities from
- 171 the amount to be remitted to the county or municipality, a sum
- 172 equal to the next repayment as provided in the loan agreement.
- 173 (e) Any county, incorporated municipality, district or
- 174 other water organization desiring to construct a project approved
- 175 by the board which receives a loan from the state for that purpose
- 176 but which is not eligible to pledge for repayment under the
- 177 provisions of paragraph (d) of this subsection, shall repay that
- 178 loan by making payments each month to the State Treasurer through
- 179 the Department of Finance and Administration for and on behalf of
- 180 the board according to Section 7-7-15, to be credited to either
- 181 the revolving fund or the emergency fund, whichever is
- 182 appropriate, in lieu of pledging homestead exemption annual tax
- 183 loss reimbursement or sales tax revenue distribution.
- Loan repayments shall be according to a repayment schedule
- 185 contained in each loan agreement as provided in paragraph (d) of
- 186 this subsection.
- 187 (f) Any district created pursuant to Sections 19-5-151
- 188 through 19-5-207 that receives a loan from the revolving fund or
- 189 the emergency fund shall pledge for repayment of the loan any part
- 190 of the revenues received by that district pursuant to Sections
- 191 19-5-151 through 19-5-207, as may be required to meet the
- 192 repayment schedule contained in the loan agreement.
- 193 (g) The State Auditor, upon request of the board, shall
- 194 audit the receipts and expenditures of a county, an incorporated
- 195 municipality, district or other water organization whose loan
- 196 repayments appear to be in arrears, and if the Auditor finds that
- 197 the county, incorporated municipality, district or other water

198 organization is in arrears in those repayments, the Auditor shall 199 immediately notify the chairman of the board who may take any 200 action as may be necessary to enforce the terms of the loan agreement, including liquidation and enforcement of the security 201 202 given for repayment of the loan, and the Executive Director of the 203 Department of Finance and Administration who shall withhold all 204 future payments to the county of homestead exemption annual tax 205 loss reimbursements under Section 27-33-77 and all sums allocated 206 to the county or the incorporated municipality under Section 207 27-65-75 until such time as the county or the incorporated 208 municipality is again current in its loan repayments as certified 209 by the board.

210 All monies deposited in the revolving fund or the (h) emergency fund, including loan repayments and interest earned on 211 212 those repayments, shall be used only for providing loans or other 213 financial assistance to water systems as the board deems 214 appropriate. In addition, any amounts in the revolving fund or the emergency fund may be used to defray the reasonable costs of 215 216 administering the revolving fund or the emergency fund and conducting activities under this section and Sections 6 through 20 217 218 of Chapter 521, Laws of 1995, subject to any limitations 219 established in the federal Safe Drinking Water Act, as amended and 220 subject to annual appropriation by the Legislature. The 221 department is authorized, upon approval by the board, to use amounts available to it from the revolving fund or the emergency 222 223 fund to contract for those facilities and staff needed to 224 administer and provide routine management for the funds and loan 225 program.

- (3) In administering this section and Sections 6 through 20 of Chapter 521, Laws of 1995, the board created in subsection (1) of this section shall have the following powers and duties:
- 229 (a) To supervise the use of all funds made available 230 under this section and Sections 6 through 20 of Chapter 521, Laws

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- 231 of 1995, for local governments and rural water systems
- 232 improvements;
- (b) To promulgate rules and regulations, to make
- 234 variances and exceptions thereto, and to establish procedures in
- 235 accordance with this section and Sections 6 through 20 of Chapter
- 236 521, Laws of 1995, for the implementation of the local governments
- 237 and rural water systems improvements revolving loan program;
- 238 (c) To require, at the board's discretion, any loan
- 239 recipient to impose a per connection fee or surcharge or amended
- 240 water rate schedule or tariff on each customer or any class of
- 241 customers, benefiting from an improvement financed by a loan made
- 242 under this act, for repayment of any loan funds provided under
- 243 this section and Sections 6 through 20 of Chapter 521, Laws of
- 244 1995. The board may require any loan recipient to undergo a water
- 245 system viability analysis and may require a loan recipient to
- 246 implement any result of the viability analysis. If the loan
- 247 recipient fails to implement any result of a viability analysis as
- 248 required by the board, the board may impose a monetary penalty or
- 249 increase the interest rate on the loan, or both.
- 250 (d) To review and certify all projects for which funds
- 251 are authorized to be made available under this section and
- 252 Sections 6 through 20 of Chapter 521, Laws of 1995, for local
- 253 governments and rural water systems improvements;
- 254 (e) To requisition monies in the Local Governments and
- 255 Rural Water Systems Improvements Revolving Loan Fund and the Local
- 256 Governments and Rural Water Systems Emergency Loan Fund and
- 257 distribute those monies on a project-by-project basis in
- 258 accordance with this section;
- (f) To ensure that the funds made available under this
- 260 section and Sections 6 through 20 of Chapter 521, Laws of 1995, to
- 261 a county, an incorporated municipality, a district or a water
- 262 organization that has been granted tax exempt status under either
- 263 federal or state law provide for a distribution of projects and

- funds among the entities under a priority system established by the board;
- 266 (g) To maintain in accordance with generally accepted 267 government accounting standards an accurate record of all monies 268 in the revolving fund and the emergency fund made available to 269 counties, incorporated municipalities, districts or other water 270 organizations under this section and Sections 6 through 20 of
- 271 Chapter 521, Laws of 1995, and the costs for each project;
- 272 (h) To establish policies, procedures and requirements 273 concerning viability and financial capability to repay loans that
- 274 may be used in approving loans available under this section,
- 275 including a requirement that all loan recipients have a rate
- 276 structure which will be sufficient to cover the costs of
- 277 operation, maintenance, major equipment replacement and repayment
- 278 of any loans made under this section; and
- (i) To file annually with the Legislature a report
- 280 detailing how monies in the Local Governments and Rural Water
- 281 Systems Improvements Revolving Loan Fund and the Local Governments
- 282 and Rural Water Systems Emergency Loan Fund were spent during the
- 283 preceding fiscal year in each county, incorporated municipality,
- 284 district or other water organization, the number of projects
- 285 approved and constructed, and the cost of each project.
- For efficient and effective administration of the loan
- 287 program, revolving fund and emergency fund, the board may
- 288 authorize the department or the State Health Officer to carry out
- 289 any or all of the powers and duties enumerated above.
- 290 SECTION 2. This act shall take effect and be in force from
- 291 and after its passage.