To: Ways and Means

By: Smith (35th)

HOUSE BILL NO. 1605

1 2 3 4 5	AN ACT TO CREATE THE MISSISSIPPI PUBLIC SCHOOL RELIEF ACT; TO PROVIDE AN INCOME TAX CREDIT FOR TAXPAYERS WHO MAKE CASH CONTRIBUTIONS TO SCHOOL TUITION ORGANIZATIONS OR PUBLIC SCHOOLS; TO AMEND SECTIONS 37-7-301 AND 37-19-27, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
7	SECTION 1. Sections 1 through 3 of this act shall be known
8	and may be cited as the Mississippi Public School Relief Act.
9	SECTION 2. It is the intent and purpose of Sections 1
10	through 3 of this act to: (a) provide greater financial resources
11	from Mississippi taxpayers for Mississippi public schools, (b)
12	provide assistance for families of low or limited financial
13	resources who want expanded educational opportunities for their
14	children, (c) affirm that all children are unique and learn
15	differently and may benefit from these expanded educational
16	opportunities, and (d) enable Mississippi to achieve a greater
17	level of educational excellence.
18	SECTION 3. (1) Except as otherwise provided in subsection
19	(3) of this section, for any taxpayer who makes a voluntary cash
20	contribution to a school tuition organization or a qualified
21	school that is a public school, a credit against the income taxes
22	imposed by Section 27-7-1 et seq., Mississippi Code of 1972, shall
23	be allowed in the amount provided in subsection (2) of this
24	section. For purposes of this section:
25	(a) "School tuition organization" means a charitable
26	organization in this state which is exempt from federal taxation
27	under Section 501(c)(3) of the Internal Revenue Code and which

28 allocates at least ninety percent (90%) of its annual revenue for

29 educational scholarships or tuition grants to children in order to

- 30 allow them to attend any qualified school of their parent's or
- 31 guardian's choice, or for reimbursement to public qualified
- 32 schools for expenses incurred in enrolling students lawfully
- 33 transferred to such a school from outside the school's school
- 34 district, or both.
- 35 (b) "Qualified school" means a public or nonpublic
- 36 primary or secondary school in this state. In the case of a
- 37 nonpublic school, the school must not discriminate on the basis of
- 38 race, color, sex, handicap or national origin, and the school must
- 39 maintain educational standards equivalent to the standards
- 40 established by the State Department of Education for the state
- 41 schools as outlined in the Approval Requirements of the State
- 42 Board of Education for Nonpublic Schools.
- 43 (2) (a) The income tax credit provided in subsection (1) of
- 44 this section for a voluntary cash contribution to a school tuition
- 45 organization shall be equal to the amount of the contribution to
- 46 such organization during the taxable year, not to exceed the
- 47 lesser of Five Hundred Dollars (\$500.00) or the amount of income
- 48 tax imposed upon the taxpayer for the taxable year reduced by the
- 49 sum of all other credits allowable to such taxpayer under the
- 50 state income tax laws, except credit for tax payments made by or
- 51 on behalf of the taxpayer. In the case of married individuals
- 52 filing separate returns, each person may claim an amount not to
- 53 exceed one-half (1/2) of the tax credit which would have been
- 54 allowed for a joint return. Any unused portion of the credit may
- 55 be carried forward for the next five (5) succeeding tax years.
- 56 (b) The income tax credit provided in subsection (1) of
- 57 this section for a voluntary cash contribution to a qualified
- 58 school that is a public school shall be equal to the amount of the
- 59 contribution to such school during the taxable year, not to exceed
- 60 the lesser of Two Hundred Dollars (\$200.00) or the amount of
- 61 income tax imposed upon the taxpayer for the taxable year reduced
- 62 by the sum of all other credits allowable to such taxpayer under
- 63 the state income tax laws, except credit for tax payments made by
- 64 or on behalf of the taxpayer. In the case of married individuals

- 65 filing separate returns, each person may claim an amount not to
- 66 exceed one-half (1/2) of the tax credit which would have been
- 67 allowed for a joint return. Any unused portion of the credit may
- 68 be carried forward for the next five (5) succeeding tax years.
- 69 (3) Any amount of a cash contribution made by a taxpayer
- 70 that is applied toward the credit provided in this section may not
- 71 be used as a deduction by the taxpayer for state income tax
- 72 purposes.
- 73 (4) The tax credit provided for in this section shall not be
- 74 allowed if the taxpayer designates the taxpayer's cash
- 75 contribution to the school tuition organization for the direct
- 76 benefit of any dependent of the taxpayer.
- 77 SECTION 4. Section 37-7-301, Mississippi Code of 1972, is
- 78 amended as follows:
- 79 37-7-301. The school boards of all school districts shall
- 80 have the following powers, authority and duties in addition to all
- 81 others imposed or granted by law, to wit:
- 82 (a) To organize and operate the schools of the district
- 83 and to make such division between the high school grades and
- 84 elementary grades as, in their judgment, will serve the best
- 85 interests of the school;
- 86 (b) To introduce public school music, art, manual
- 87 training and other special subjects into either the elementary or
- 88 high school grades, as the board shall deem proper;
- 89 (c) To be the custodians of real and personal school
- 90 property and to manage, control and care for same, both during the
- 91 school term and during vacation;
- 92 (d) To have responsibility for the erection, repairing
- 93 and equipping of school facilities and the making of necessary
- 94 school improvements;
- 95 (e) To suspend or to expel a pupil for misconduct in
- 96 the school, upon school buses, on the road to and from school,
- 97 during recess or upon the school playgrounds, and to delegate such

98 authority to the appropriate officials of the school district;

- 99 (f) To visit schools in the district, in their
- 100 discretion, in a body for the purpose of determining what can be
- 101 done for the improvement of the school in a general way;
- 102 (g) To support, within reasonable limits, the
- 103 superintendent, administrative superintendent, principal and
- 104 teachers where necessary for the proper discipline of the school;
- 105 (h) To exclude from the schools students with what
- 106 appears to be infectious or contagious diseases; provided,
- 107 however, such student may be allowed to return to school upon
- 108 presenting a certificate from a public health officer, duly
- 109 licensed physician or nurse practitioner that the student is free
- 110 from such disease;
- 111 (i) To require those vaccinations specified by the
- 112 State Health Officer as provided in Section 41-23-37, Mississippi
- 113 Code of 1972;
- 114 (j) To see that all necessary utilities and services
- 115 are provided in the schools at all times when same are needed;
- 116 (k) To authorize the use of the school buildings and
- 117 grounds for the holding of public meetings and gatherings of the
- 118 people under such regulations as may be prescribed by said board;
- 119 (1) To prescribe and enforce rules and regulations not
- 120 inconsistent with law or with the regulations of the State Board
- 121 of Education for their own government and for the government of
- 122 the schools, and to transact their business at regular and special
- 123 meetings called and held in the manner provided by law;
- 124 (m) To maintain and operate all of the schools under
- 125 their control for such length of time during the year as may be
- 126 required;
- (n) To enforce in the schools the courses of study and
- 128 the use of the textbooks prescribed by the proper authorities;
- 129 (o) To make orders directed to the superintendent of
- 130 schools or administrative superintendent for the issuance of pay

131 certificates for lawful purposes on any available funds of the

132 district and to have full control of the receipt, distribution,

- 133 allotment and disbursement of all funds provided for the support
- 134 and operation of the schools of such school district whether such
- 135 funds be derived from state appropriations, local ad valorem tax
- 136 collections, or otherwise;
- 137 (p) To select all school district personnel in the
- 138 manner provided by law, and to provide for such employee fringe
- 139 benefit programs, including accident reimbursement plans, as may
- 140 be deemed necessary and appropriate by the board;
- (q) To provide athletic programs and other school
- 142 activities and to regulate the establishment and operation of such
- 143 programs and activities;
- 144 (r) To join, in their discretion, any association of
- 145 school boards and other public school-related organizations, and
- 146 to pay from local funds other than minimum foundation funds, any
- 147 membership dues;
- 148 (s) To expend local school activity funds, or other
- 149 available school district funds, other than minimum education
- 150 program funds, for the purposes prescribed under this paragraph.
- 151 "Activity funds" shall mean all funds received by school officials
- 152 in all school districts paid or collected to participate in any
- 153 school activity, such activity being part of the school program
- 154 and partially financed with public funds or supplemented by public
- 155 funds. The term "activity funds" shall not include any funds
- 156 raised and/or expended by any organization unless commingled in a
- 157 bank account with existing activity funds, regardless of whether
- 158 the funds were raised by school employees or received by school
- 159 employees during school hours or using school facilities, and
- 160 regardless of whether a school employee exercises influence over
- 161 the expenditure or disposition of such funds. Organizations shall
- 162 not be required to make any payment to any school for the use of
- 163 any school facility if, in the discretion of the local school

164 governing board, the organization's function shall be deemed to be 165 beneficial to the official or extracurricular programs of the 166 school. For the purposes of this provision, the term "organization" shall not include any organization subject to the 167 168 control of the local school governing board. Activity funds may 169 only be expended for any necessary expenses or travel costs, 170 including advances, incurred by students and their chaperons in attending any in-state or out-of-state school-related programs, 171 conventions or seminars and/or any commodities, equipment, travel 172 173 expenses, purchased services or school supplies which the local school governing board, in its discretion, shall deem beneficial 174 175 to the official or extracurricular programs of the district, including items which may subsequently become the personal 176 property of individuals, including yearbooks, athletic apparel, 177 book covers and trophies. Activity funds may be used to pay 178 179 travel expenses of school district personnel. The local school 180 governing board shall be authorized and empowered to promulgate rules and regulations specifically designating for what purposes 181 182 school activity funds may be expended. The local school governing board shall provide (a) that such school activity funds shall be 183 184 maintained and expended by the principal of the school generating 185 the funds in individual bank accounts, or (b) that such school 186 activity funds shall be maintained and expended by the 187 superintendent of schools in a central depository approved by the board. The local school governing board shall provide that such 188 189 school activity funds be audited as part of the annual audit required in Section 37-9-18. The State Auditor shall prescribe a 190 uniform system of accounting and financial reporting for all 191 192 school activity fund transactions; To contract, on a shared savings, lease or 193 194 lease-purchase basis, for energy efficiency services and/or 195 equipment as provided for in Section 31-7-14, not to exceed ten 196 (10) years;

197 (u) To maintain accounts and issue pay certificates on 198 school food service bank accounts;

199 (v) (i) To lease a school building from an individual, 200 partnership, nonprofit corporation or a private for-profit 201 corporation for the use of such school district, and to expend 202 funds therefor as may be available from any non-minimum program 203 sources. The school board of the school district desiring to 204 lease a school building shall declare by resolution that a need 205 exists for a school building and that the school district cannot 206 provide the necessary funds to pay the cost or its proportionate 207 share of the cost of a school building required to meet the 208 present needs. The resolution so adopted by the school board shall be published once each week for three (3) consecutive weeks 209 in a newspaper having a general circulation in the school district 210 211 involved, with the first publication thereof to be made not less 212 than thirty (30) days prior to the date upon which the school 213 board is to act on the question of leasing a school building. no petition requesting an election is filed prior to such meeting 214 215 as hereinafter provided, then the school board may, by resolution 216 spread upon its minutes, proceed to lease a school building. 217 at any time prior to said meeting a petition signed by not less 218 than twenty percent (20%) or fifteen hundred (1500), whichever is 219 less, of the qualified electors of the school district involved 220 shall be filed with the school board requesting that an election be called on the question, then the school board shall, not later 221 222 than the next regular meeting, adopt a resolution calling an election to be held within such school district upon the question 223 of authorizing the school board to lease a school building. Such 224 225 election shall be called and held, and notice thereof shall be 226 given, in the same manner for elections upon the questions of the 227 issuance of the bonds of school districts, and the results thereof shall be certified to the school board. If at least three-fifths 228 229 (3/5) of the qualified electors of the school district who voted

230	in such election shall vote in favor of the leasing of a school
231	building, then the school board shall proceed to lease a school
232	building. The term of the lease contract shall not exceed twenty
233	(20) years, and the total cost of such lease shall be either the
234	amount of the lowest and best bid accepted by the school board
235	after advertisement for bids or an amount not to exceed the
236	current fair market value of the lease as determined by the
237	averaging of at least two (2) appraisals by members of the
238	American Institute of Real Estate Appraisers or the Society of
239	Real Estate Appraisers. The term "school building" as used in
240	this item (v) shall be construed to mean any building or buildings
241	used for classroom purposes in connection with the operation of
242	schools and shall include the site therefor, necessary support
243	facilities, and the equipment thereof and appurtenances thereto
244	such as heating facilities, water supply, sewage disposal,
245	landscaping, walks, drives and playgrounds. The term "lease" as
246	used in this item $(v)(i)$ may include a lease/purchase contract;
247	(ii) If two (2) or more school districts propose
248	to enter into a lease contract jointly, then joint meetings of the
249	school boards having control may be held but no action taken shall
250	be binding on any such school district unless the question of
251	leasing a school building is approved in each participating school
252	district under the procedure hereinabove set forth in item (v)(i).
253	All of the provisions of item $(v)(i)$ regarding the term and amount
254	of the lease contract shall apply to the school boards of school
255	districts acting jointly. Any lease contract executed by two (2)
256	or more school districts as joint lessees shall set out the amount
257	of the aggregate lease rental to be paid by each, which may be
258	agreed upon, but there shall be no right of occupancy by any
259	lessee unless the aggregate rental is paid as stipulated in the
260	lease contract. All rights of joint lessees under the lease
261	contract shall be in proportion to the amount of lease rental paid
262	by each;

263 (w) To employ all noninstructional and noncertificated 264 employees and fix the duties and compensation of such personnel 265 deemed necessary pursuant to the recommendation of the 266 superintendent of schools or the administrative superintendent;

- 267 (x) To employ and fix the duties and compensation of 268 such legal counsel as deemed necessary;
- 269 (y) Subject to rules and regulations of the State Board 270 of Education, to purchase, own and operate trucks, vans and other 271 motor vehicles, which shall bear the proper identification 272 required by law;
- (z) To expend funds for the payment of substitute
  teachers and to adopt reasonable regulations for the employment
  and compensation of such substitute teachers;
  - (aa) To acquire in its own name by purchase all real property which shall be necessary and desirable in connection with the construction, renovation or improvement of any public school building or structure. If the board shall be unable to agree with the owner of any such real property in connection with any such project, the board shall have the power and authority to acquire any such real property by condemnation proceedings pursuant to Section 11-27-1 et seq., Mississippi Code of 1972, and for such purpose, the right of eminent domain is hereby conferred upon and vested in said board. Provided further, that the local school board is authorized to grant an easement for ingress and egress over sixteenth section land or lieu land in exchange for a similar easement upon adjoining land where the exchange of easements affords substantial benefit to the sixteenth section land; provided, however, the exchange must be based upon values as determined by a competent appraiser, with any differential in value to be adjusted by cash payment. Any easement rights granted over sixteenth section land under such authority shall terminate when the easement ceases to be used for its stated purpose. No

sixteenth section or lieu land which is subject to an existing

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296 lease shall be burdened by any such easement except by consent of

297 the lessee or unless the school district shall acquire the

- 298 unexpired leasehold interest affected by the easement;
- 299 (bb) To charge reasonable fees related to the
- 300 educational programs of the district, in the manner prescribed in
- 301 Section 37-7-335;
- 302 (cc) Subject to rules and regulations of the State
- 303 Board of Education, to purchase relocatable classrooms for the use
- 304 of such school district, in the manner prescribed in Section
- 305 37-1-13;
- 306 (dd) Enter into contracts or agreements with other
- 307 school districts, political subdivisions or governmental entities
- 308 to carry out one or more of the powers or duties of the school
- 309 board, or to allow more efficient utilization of limited resources
- 310 for providing services to the public;
- 311 (ee) To provide for in-service training for employees
- 312 of the district. Until June 30, 1994, the school boards may
- 313 designate two (2) days of the minimum school term, as defined in
- 314 Section 37-19-1, for employee in-service training for
- 315 implementation of the new statewide testing system as developed by
- 316 the State Board of Education. Such designation shall be subject
- 317 to approval by the State Board of Education pursuant to uniform
- 318 rules and regulations;
- 319 (ff) The school boards of all school districts, as part
- 320 of their duties to prescribe the use of textbooks, may provide
- 321 that parents and legal guardians shall be responsible for the
- 322 textbooks and for the compensation to the school district for any
- 323 books which are not returned to the proper schools upon the
- 324 withdrawal of their dependent child. If a textbook is lost or not
- 325 returned by any student who drops out of the public school
- 326 district, the parent or legal guardian shall also compensate the
- 327 school district for the fair market value of the textbooks;
- 328 (gg) To conduct fund-raising activities on behalf of

- 329 the school district that the local school board, in its
- 330 discretion, deems appropriate or beneficial to the official or
- 331 extracurricular programs of the district; provided that:
- 332 (i) Any proceeds of the fund-raising activities
- 333 shall be treated as "activity funds" and shall be accounted for as
- 334 are other activity funds under this section; and
- 335 (ii) Fund-raising activities conducted or
- 336 authorized by the board for the sale of school pictures, the
- 337 rental of caps and gowns or the sale of graduation invitations for
- 338 which the school board receives a commission, rebate or fee shall
- 339 contain a disclosure statement advising that a portion of the
- 340 proceeds of the sales or rentals shall be contributed to the
- 341 student activity fund;
- 342 (hh) To allow individual lessons for music, art and
- 343 other curriculum-related activities for academic credit or
- 344 nonacademic credit during school hours and using school equipment
- 345 and facilities, subject to uniform rules and regulations adopted
- 346 by the school board;
- 347 (ii) To charge reasonable fees for participating in an
- 348 extracurricular activity for academic or nonacademic credit for
- 349 necessary and required equipment such as safety equipment, band
- 350 instruments and uniforms;
- 351 (jj) To conduct or participate in any fund-raising
- 352 activities on behalf of or in connection with a tax-exempt
- 353 charitable organization;
- 354 (kk) To exercise such powers as may be reasonably
- 355 necessary to carry out the provisions of this section; \* \* \*
- 356 (11) To expend funds for the services of nonprofit arts
- 357 organizations or other such nonprofit organizations who provide
- 358 performances or other services for the students of the school
- 359 district; and
- 360 (mm) To accept any contribution or other term of
- 361 <u>financial assistance.</u>

362 SECTION 5. Section 37-19-27, Mississippi Code of 1972, is 363 amended as follows: 364 37-19-27. (1) Legally transferred students going from one school district to another shall be counted for teacher allotment 365 366 and allotments for supportive services by the school district 367 wherein the pupils attend school, including cost allotments prescribed in Sections 37-19-19 and 37-19-31 for school district 368 369 administrative and clerical salaries and other expenses, but shall 370 be counted for transportation allotment purposes in the school 371 district which furnishes or provides the transportation. school boards of the school districts which approve the transfer 372 373 of a student under the provisions of Section 37-15-31 shall enter 374 into an agreement and contract for the payment or nonpayment of any portion of their local maintenance funds which they deem fair 375 and equitable in support of any transferred student. Except as 376 377 provided in subsection (2) of this section, local maintenance 378 funds shall be transferred only to the extent specified in the agreement and contract entered into by the affected school 379 380 districts. The terms of any local maintenance fund payment transfer contract shall be spread upon the minutes of both of the 381 382 affected school district school boards. The school district accepting any transfer students under the provisions of Section 383 384 37-15-31(1) shall be authorized to accept tuition from such 385 students \* \* \* and such agreement may remain in effect for any length of time designated in the contract. The terms of such 386 387 student transfer contracts and the amounts of any tuition charged 388 any transfer student shall be spread upon the minutes of both of the affected school boards. Any voluntary cash contribution made 389 to a school and any assistance provided by a school tuition 390 organization as described in Section 3 of House Bill No. 391 392 2000 Regular Session, may be designated for such tuition payments. 393 No school district accepting any transfer students under the 394 provisions of Section 37-15-31(2), which provides for the transfer

- 395 of certain school district employee dependents, shall be
- 396 authorized to charge such transfer students any tuition fees.
- 397 (2) Local maintenance funds shall be paid by the home school
- 398 district to the transferee school district for students granted
- 399 transfers under the provisions of Sections 37-15-29(3) and
- 400 37-15-31(3), Mississippi Code of 1972, not to exceed the
- 401 "individual student entitlement" as defined in Section
- 402 37-22-1(2)(d), Mississippi Code of 1972, multiplied by the number
- 403 of such legally transferred students.
- 404 SECTION 6. Nothing in this act shall affect or defeat any
- 405 claim, assessment, appeal, suit, right or cause of action for
- 406 taxes due or accrued under the income tax laws before the date on
- 407 which this act becomes effective, whether such claims,
- 408 assessments, appeals, suits or actions have been begun before the
- 409 date on which this act becomes effective or are begun thereafter;
- 410 and the provisions of the income tax laws are expressly continued
- 411 in full force, effect and operation for the purpose of the
- 412 assessment, collection and enrollment of liens for any taxes due
- 413 or accrued and the execution of any warrant under such laws before
- 414 the date on which this act becomes effective, and for the
- 415 imposition of any penalties, forfeitures or claims for failure to
- 416 comply with such laws.
- SECTION 7. The Legislature declares that the provisions of
- 418 this act are not severable and that this act would not have been
- 419 enacted without the inclusion of all provisions. If any provision
- 420 of this act is for any reason held invalid, the entire act is
- 421 invalid.
- SECTION 8. This act shall take effect and be in force from
- 423 and after January 1, 2000.