To: Ways and Means

By: Reeves, Whittington, Brown

HOUSE BILL NO. 1545 (As Passed the House)

AN ACT TO AMEND SECTIONS 21-33-501, 21-33-503, 21-33-505, 21-33-507, 21-33-509, 21-33-511, 21-33-513, 21-33-517 AND 21-33-519, MISSISSIPPI CODE OF 1972, TO REVISE THE DEFINITION OF 3 THE TERM "SPECIAL IMPROVEMENTS" FOR PURPOSES OF SPECIAL LOCAL 5 IMPROVEMENT TAXING DISTRICTS; TO REVISE THE PROCEDURES FOR 6 ESTABLISHING SPECIAL LOCAL IMPROVEMENT TAXING DISTRICTS; TO REVISE THE ENTITIES THAT MAY MANAGE A SPECIAL LOCAL IMPROVEMENT TAXING 7 8 DISTRICT AND USE THE PROCEEDS FROM THE SPECIAL AD VALOREM TAX 9 LEVIED BY A MUNICIPALITY TO FUND IMPROVEMENTS IN A DISTRICT; TO 10 REVISE THE SPECIAL LOCAL IMPROVEMENT DISTRICTS FOR WHICH A 11 MUNICIPALITY MAY ISSUE BONDS TO FUND IMPROVEMENTS; TO REVISE THE 12 SPECIAL LOCAL IMPROVEMENT DISTRICTS FOR WHICH A MUNICIPALITY MAY DELEGATE AUTHORITY TO AN URBAN RENEWAL AGENCY OR REDEVELOPMENT 13 AUTHORITY; TO BRING FORWARD SECTIONS 21-33-515, 21-33-521, 14 15 21-33-523 AND 21-33-525, MISSISSIPPI CODE OF 1972; AND FOR RELATED 16 PURPOSES. 17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 18 SECTION 1. Section 21-33-501, Mississippi Code of 1972, is 19 amended as follows: 21-33-501. For the purposes of this article, the following 20 words and phrases shall have the meanings ascribed herein unless 21 2.2 the context clearly indicates otherwise: 23 "Issuing authority" means any municipality or any urban renewal agency or redevelopment authority within such city 24 25 or town having authority to issue bonds pursuant to this article. 26 (b) "Local improvements" means (i) any improvements 27 constructed within a special local improvement taxing district or 28 services established under this article to improve the appearance 29 or functioning of property located within the district including, 30 but not limited to, parks and related facilities, sidewalks, 31 streets, street curbing, street medians, planting areas, walls,

lighting equipment, fountains and flagpoles; (ii) trees, shrubs,

flowers and other vegetation; (iii) security enhancements

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34 including, but not limited to, cameras, radios, monitors and
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- 35 related equipment; (iv) private patrol services; (v) the
- 36 <u>acquisition</u>, rehabilitation and sale of property in a special
- 37 <u>local improvement taxing district;</u> and <u>(vi)</u> any expenditures made
- 38 in conjunction with the improvements set forth above such as the
- 39 removal and relocation of utility service or purchase and removal
- 40 of signs.
- 41 (c) "Special local improvement taxing district" means a
- 42 district established pursuant to Section 21-33-503 and may be
- 43 comprised of either residential or nonresidential real property.
- 44 Nonresidential real property located within or immediately
- 45 adjacent to a special local improvement taxing district comprised
- 46 of residential real property may be included within such special
- 47 local improvement taxing district by a request submitted in
- 48 writing by the owner of such nonresidential property to the
- 49 governing authorities of the municipality. Residential real
- 50 estate property located within or immediately adjacent to a
- 51 special local improvement taxing district comprised of
- 52 nonresidential real property may be included within such special
- 53 local improvement taxing district by a request submitted in
- 54 writing by the owner of such residential property to the governing
- 55 authorities of the municipality.
- (d) "Municipality" means any city or town incorporated
- 57 under the laws of the State of Mississippi with a population in
- 58 excess of one hundred ninety thousand (190,000) according to the
- 59 latest federal decennial census.
- SECTION 2. Section 21-33-503, Mississippi Code of 1972, is
- 61 amended as follows:
- 62 21-33-503. (1) <u>(a)</u> The governing authority of a
- 63 municipality is authorized to establish one or more special local
- 64 improvement taxing districts and to levy and collect an annual
- 65 special tax not to exceed six (6) mills against only that taxable
- 66 real property that is included within each such district, provided
- 67 that such a special tax shall not be levied or collected unless
- 68 the governing authority (a) shall have adopted a resolution (i)
- 69 designating an area a special local improvement taxing district
- 70 and (ii) specifying the maximum millage to be levied on taxable

- 71 real property in the district under this section, and (b) has
- 72 received a petition in favor of the levy of such tax signed by the
- 73 owners of at least <u>sixty percent (60%)</u> of the taxable real
- 74 property in the proposed district. For purposes of this
- 75 subsection, "owners" means those persons possessing a majority of
- 76 the ownership interest in a piece of taxable real property.
- 77 (b) Such special tax levy shall be excluded from the
- 78 limitations imposed under Section 27-39-321. Before adopting such
- 79 resolution, the governing authority shall hold a public hearing
- 80 with respect thereto after public notice by publication at least
- 81 twice, once a week for two (2) consecutive weeks in a newspaper of
- 82 general circulation in the municipality, with the first
- 83 publication being not less than fourteen (14) calendar days before
- 84 the date specified for such hearing, such notice to include the
- 85 date, time and place of such hearing, the proposed boundaries of
- 86 such special local improvement taxing district and the maximum
- 87 special tax to be levied on property in such district under this
- 88 section.
- 89 <u>(c)</u> The boundaries of the special local improvement
- 90 taxing district shall not be modified and special taxes shall not
- 91 be levied in excess of the maximum set forth in such resolution,
- 92 unless:
- 93 (i) The governing authority shall have amended
- 94 such resolution to reflect such modifications in the boundaries
- 95 and tax levy;
- 96 (ii) The governing authority has received a
- 97 petition in favor of the levy of the special tax signed by owners,
- 98 as that term is defined in subsection (1) of this section, of at
- 99 least seventy percent (70%) of the taxable real property within
- 100 the modified boundaries of the district; and
- 101 <u>(iii)</u> A public hearing is held as provided in
- 102 subsection (2) of this section. Any special local improvement
- 103 taxing district established under this article may include any

104 real property located within the corporate boundaries of the 105 municipality.

- 106 (a) As an alternative to the procedure provided in subsection (1) of this section, a special local improvement taxing 107 108 district may be created under this subsection (2) if the 109 boundaries of the proposed special local improvement taxing district are within the boundaries of the homeowners' association 110 representing that area. Upon delivery of a petition to the clerk 111 112 of the municipality in which the proposed district is located, signed by the owners of at least sixty percent (60%) of the 113 114 taxable real property in the homeowners' association representing 115 the area in the proposed district, the municipality shall begin efforts to establish the district. Within fifteen (15) days after 116 receipt of such a petition, the clerk of the municipality shall 117 mail ballots to all of the property owners in the proposed special 118 119 local improvement taxing district providing for a referendum on the issue of creating the district. The ballot shall clearly 120 state the issue to be decided and shall indicate the date by which 121 122 the ballot must be returned to the clerk of the municipality, 123 which date may not be later than thirty (30) days after the date the clerk mailed the ballots. The governing authorities of the 124 125 municipality shall adopt a resolution creating the special local improvement taxing district if on or before the last day fixed for 126 127 the return of ballots, the owners of at least sixty percent (60%) 128 of the taxable real property in the proposed special local 129 improvement taxing district vote in favor of creating the 130 district. The resolution shall contain a description of the boundaries of the district and shall specify the maximum millage 131 132 rate to be levied upon taxable real property in the district for 133 the municipality's fiscal year. 134
- (b) The homeowners' association representing the 135 property owners in the special local improvement taxing district 136

shall submit a plan to the municipality specifying the local

- 137 <u>improvements proposed for the district during the municipality's</u>
- 138 upcoming fiscal year and the total amount proposed to be expended
- 139 for the improvements. The governing authorities of the
- 140 <u>municipality may levy a special tax not to exceed six (6) mills</u>
- 141 upon all taxable real property in the district to provide funds
- 142 <u>for the local improvements.</u>
- 143 (c) The procedures required in this subsection (2) for
- 144 the establishment of a district shall be used for the modification
- 145 of the boundaries of a district.
- SECTION 3. Section 21-33-505, Mississippi Code of 1972, is
- 147 amended as follows:
- 148 21-33-505. (1) $\underline{\text{(a)}}$ Upon the adoption of a resolution
- 149 establishing a special local improvement taxing district as set
- 150 forth under Section 21-33-503(1), the governing authority of a
- 151 municipality shall be authorized to exercise the following powers
- 152 within any special local improvement taxing district:
- 153 <u>(i)</u> To provide for the planning and design of
- 154 local improvements and the coordination of landscape design on
- 155 different parcels of property, including the preparation of
- 156 working drawings for the construction, acquisition and
- 157 installation of local improvements;
- 158 <u>(ii)</u> To purchase, acquire, install and construct
- 159 local improvements;
- 160 <u>(iii)</u> To purchase and acquire easements, air
- 161 rights, scenic rights-of-way and other interests in land on which
- 162 local improvements can be placed and which are necessary or
- 163 desirable in connection with any local improvements;
- 164 <u>(iv)</u> To provide for the management of local
- 165 improvements, including but not limited to, providing maintenance
- 166 and services within the district; and
- 167 <u>(v)</u> To contract with a nonprofit local association
- 168 duly incorporated under the laws of the State of Mississippi to
- 169 undertake all or a portion of the activities within the local

170	improvement district.
171	(b) A special local improvement taxing district created
172	under Section 21-33-503(1) shall be dissolved by resolution of the
173	governing authority of the municipality if all activities for
174	which such district was established have been completed and no
175	debts incurred in connection with such activities are outstanding.
176	(2) (a) Upon the adoption of a resolution establishing a
177	special local improvement taxing district as set forth under
178	Section 21-33-503(2), the homeowners' association representing the
179	property area in the district shall be authorized to exercise the
180	following powers within the special local improvement taxing
181	district:
182	(i) To provide for the planning and design of
183	local improvements and the coordination of landscape design on
184	different parcels of property, including the preparation of
185	working drawings for the construction, acquisition and
186	installation of local improvements;
187	(ii) To purchase, acquire, install and construct
188	<pre>local improvements;</pre>
189	(iii) To purchase and acquire easements, air
190	rights, scenic rights-of-way and other interests in land on which
191	local improvements can be placed and which are necessary or
192	desirable in connection with any local improvements;
193	(iv) To provide for the management of local
194	improvements, including but not limited to, providing maintenance
195	and services within the district; and
196	(v) To contract with a nonprofit local association
197	duly incorporated under the laws of the State of Mississippi to
198	undertake all or a portion of the activities within the district.
199	(b) A special local improvement taxing district
200	established under Section 21-33-503(2) that has satisfied all

indebtedness incurred in connection with activities of the

district may be dissolved by following the petition and ballot

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203 procedures provided for the establishment of the district in
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- 204 <u>Section 21-33-503(2).</u>
- SECTION 4. Section 21-33-507, Mississippi Code of 1972, is
- 206 amended as follows:
- 207 21-33-507. (1) The proceeds of any special tax levied on
- 208 real estate property located within a special local improvement
- 209 taxing district under Section 21-33-503(1) may be used to pay
- 210 costs including administrative costs of and relating to exercising
- 211 the powers set forth in Section 21-33-505(1).
- 212 Nothing stated herein shall prevent the use of such special
- 213 tax for the purpose of planning and design of local improvement
- 214 for any property located within a district and the coordination of
- 215 landscape design on different parcels of property.
- 216 (2) (a) The proceeds of any special ad valorem tax levied
- 217 on real property located within a special local improvement taxing
- 218 district under Section 21-33-503(2) may be used to pay costs
- 219 <u>including administrative costs of and relating to exercising the</u>
- 220 powers set forth in Section 21-33-505(2). The municipality shall
- 221 <u>hold the proceeds of the special ad valorem tax levy until</u>
- 222 <u>disbursing the proceeds to the homeowners' association</u>
- 223 representing the area in a district created under Section
- 224 <u>21-33-503(2)</u>. The proceeds from the special ad valorem tax levy
- 225 <u>disbursed to a homeowners' association shall remain public funds</u>
- 226 and shall be subject to review by the State Auditor of Public
- 227 Accounts. The municipality may retain a portion of the proceeds
- 228 of such tax levy in an amount necessary to defray costs incurred
- 229 by the municipality in establishing a district or modifying the
- 230 <u>boundaries of a district. A homeowners' association shall keep</u>
- 231 the proceeds of such ad valorem tax levy separate and apart from
- 232 other funds of the association. Accounting for receipts and
- 233 <u>expenditures of proceeds from the ad valorem tax levy shall be</u>
- 234 <u>made separately and apart from the accounting of receipts and</u>
- 235 <u>expenditures of the homeowners' association for other funds of the</u>

- 236 <u>district</u>. The homeowners' association shall have its books and
- 237 records audited annually by an independent certified public
- 238 <u>accountant and shall file a written report of the audit with the</u>
- 239 <u>clerk of the municipality</u>. The clerk of the municipality shall
- 240 make the report of the audit available for public review. A
- 241 special local improvement taxing district shall operate on the
- 242 <u>same fiscal year as the municipality.</u>
- (b) Nothing in this subsection (2) shall prevent the
- 244 <u>use of such special tax for the purpose of planning and design of</u>
- 245 local improvements for any property located within a district and
- 246 the coordination of landscape design on different parcels of
- 247 property.
- SECTION 5. Section 21-33-509, Mississippi Code of 1972, is
- 249 amended as follows:
- 250 21-33-509. <u>(1) (a)</u> The governing authority of a
- 251 municipality exercising the authority to levy a special tax as set
- 252 forth in Section 21-33-503(1) shall levy such tax at the maximum
- 253 rate specified in the resolution provided for in Section
- 254 21-33-503(1) against all property in such special local
- 255 improvement taxing district unless a lesser rate will provide
- 256 revenues sufficient to pay debt service on all bonds payable from
- 257 such tax and to pay costs of exercising the powers authorized
- 258 pursuant to Section 21-33-505(1), and if a municipality has
- 259 delegated to an urban renewal agency or redevelopment authority
- 260 any of its authority under this article, the governing authority
- 261 of such urban renewal agency or redevelopment authority shall have
- 262 certified to the municipality that a lesser tax rate will be
- 263 sufficient to make such payments, in which event the governing
- 264 authority of the municipality shall levy such tax at such lesser
- 265 rate.
- 266 (b) The governing authority may also enter into
- 267 agreements for the benefit of holders of bonds issued by an urban
- 268 renewal agency or redevelopment authority of the municipality

pursuant to Section 21-33-511 including, without limitation, 269 270 agreements limiting or restricting issuance of bonds by the 271 municipality which would be payable from such special tax, to the extent that such governing authorities shall determine that such 272 273 agreements are necessary or desirable in connection with the 274 issuance of bonds by an urban renewal agency or redevelopment authority pursuant to Section 21-33-511. 275 276 (2) The governing authorities of a municipality exercising 277 the authority to levy a special tax as set forth in Section 278 21-33-503(2) shall levy such tax at the maximum rate specified in the resolution provided for in Section 21-33-503(2) against all 279 280 taxable property in such special local improvement taxing district 281 unless a lesser rate will provide revenues sufficient to pay the costs of improvements included in the plan submitted to the 282 283 municipality under Section 21-33-503(2)(b). 284 SECTION 6. Section 21-33-511, Mississippi Code of 1972, is 285 amended as follows: 21-33-511. The governing authority which has elected to 286 287 exercise the authority to establish special local improvement taxing districts as provided in <u>Section 21-33-503(1)</u> and the 288 289 governing authority of any urban renewal agency or redevelopment 290 authority to which authority under this article shall have been delegated, are authorized, in their discretion, to issue bonds for 291 292 the purpose of defraying any costs described in Section 21-33-507(1); refunding outstanding bonds; paying costs relating 293 294 to the issuance of such bonds; and establishing any reserve funds determined to be appropriate. Such bonds may be issued without an 295 election thereon upon the adoption of a resolution by the 296 297 governing authority of the issuing authority. Such bonds shall 298 not be subject to any limitation as to amount and shall not be 299 included in computing the statutory limitation of indebtedness of

such issuing authority under any present or future law.

bonds shall bear such date or dates, shall be of such denomination

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or denominations, shall bear interest at such rate or rates as shall be approved by the issuing authority, shall be payable at such place or places within or without the State of Mississippi, shall mature at such time or times and upon such terms and may be made redeemable prior to maturity with or without premium, shall bear such registration privileges and shall be in substantially such form as shall be determined by resolution of the governing authority of such issuing authority. Any bonds issued under this article may be sold at public or private sale at such price as may be determined by the governing authority.

Such bonds shall be executed by the manual or facsimile signature of the official or officials of such issuing authority which have been designated by the governing authority, with the seal of the issuing authority affixed thereto or reproduced thereon. Whenever such bonds shall have been signed by the officials designated to sign the same who were in office at the time of such signing but who may have ceased to be such officials prior to the date of the sale and delivery of such bonds, or who may not have been in office on the date such bonds may bear, the signatures of such officials upon such bonds shall nevertheless be valid and sufficient for all purposes and have the same effect as if the person so officially signing such bonds had remained in office until the delivery of the same to the purchaser or had been in office on the date such bonds may bear.

326 SECTION 7. Section 21-33-513, Mississippi Code of 1972, is 327 amended as follows:

21-33-513. Bonds issued under the provisions of this article shall be payable, both as to principal and interest, solely out of such special taxes levied pursuant to Section 21-33-503(1), and any contributions received by the issuing authority for such purpose, as shall be specified in the resolution authorizing issuance of such bonds, and the full faith and credit of the issuing authority shall not be pledged therefor, and such fact

- 335 shall be recited on the face of each bond.
- 336 SECTION 8. Section 21-33-517, Mississippi Code of 1972, is
- 337 amended as follows:
- 338 21-33-517. The governing body of a municipality that has
- 339 <u>established a special local improvement taxing district under</u>
- 340 <u>Section 21-33-503(1)</u>, by resolution or order adopted by such
- 341 governing body, may delegate the other authority granted under
- 342 this article, including the authority to plan, construct and
- 343 maintain local improvements pursuant to Section 21-33-505(1) and
- 344 the authority to issue bonds pursuant to Section 21-33-511, to the
- 345 urban renewal agency or the redevelopment authority of the
- 346 municipality. If such authority has been so delegated hereunder
- 347 and thereafter exercised, then any taxes levied hereunder shall be
- 348 paid, upon receipt by the municipality, to the entity to which
- 349 such authority has been delegated.
- 350 SECTION 9. Section 21-33-519, Mississippi Code of 1972, is
- 351 amended as follows:
- 352 21-33-519. Any municipality which has formed a special
- 353 local improvement taxing district under the authority of <u>Section</u>
- 354 <u>21-33-503(1)</u>, any urban renewal agency or redevelopment authority
- 355 which has been delegated authority under this article, and any
- 356 <u>homeowners' association representing the area in a district</u>
- 357 <u>established under Section 21-33-503(2)</u>, may accept and expend
- 358 contributions from any other sources and apply such contributions
- 359 to any of the purposes set forth in this article.
- 360 SECTION 10. Section 21-33-515, Mississippi Code of 1972, is
- 361 brought forward as follows:
- 362 21-33-515. (1) A resolution issuing bonds in compliance
- 363 with this article may include any covenants which the governing
- 364 authority deems necessary to make such bonds secure and
- 365 marketable, including, but without limitation, covenants regarding
- 366 the application of the bond proceeds; the pledging, application
- 367 and securing of special taxes; the creation and maintenance of

- reserves; covenants to levy special taxes; covenants to enforce
 agreements; the investment of funds; the issuance of additional
 bonds; the terms and conditions upon which bondholders may
 exercise their rights and remedies; the replacement of lost,
 destroyed or mutilated bonds; the definition, consequences and
- remedies of an event of default; and the appointment of a receiver in the event of a default.
- (2) All taxes or other revenues pledged to the payment of 375 376 such bonds shall be subject to a lien in favor of the holders of 377 such bonds, and all such taxes received by the issuing authority, or the municipality if such bonds shall have been issued by a 378 379 redevelopment authority or an urban renewal agency shall be 380 immediately subject to such lien without any physical delivery 381 thereof or further act by the issuing authority, and such lien 382 shall be effective as against all parties asserting claims against 383 the issuing authority or municipality, whether by way of tort, 384 contract or otherwise, whether or not such parties may have had 385 notice of such lien. Such pledge or trust agreement creating the 386 same need not be filed or recorded except in the official minutes 387 of the issuing authority.
- 388 (3) The state does hereby covenant with the holders of any
 389 such bonds that it will not, while any such bonds shall be
 390 outstanding, limit or diminish the right and power of any
 391 municipality to levy the special taxes authorized by this article,
 392 or the right and power of any municipality, urban renewal agency
 393 or redevelopment authority to fulfill any covenants with or for
 394 the benefit of such bondholders.
- 395 SECTION 11. Section 21-33-521, Mississippi Code of 1972, is 396 brought forward as follows:
- 397 21-33-521. Bonds issued under the provisions of this article 398 shall be legal investments for commercial banks, savings and loan 399 associations and insurance companies organized under the laws of 400 this state.

- SECTION 12. Section 21-33-523, Mississippi Code of 1972, is
- 402 brought forward as follows:
- 403 21-33-523. This article, without reference to any statute
- 404 not referred to herein, shall be deemed to be full and complete
- 405 authority for the issuance of bonds, and shall be construed as an
- 406 additional and alternative method therefor, and none of the
- 407 present restrictions, requirements, conditions or limitations of
- 408 law applicable to the issuance or sale of bonds, notes or other
- 409 obligations by issuers in this state shall apply to the issuance
- 410 and sale of bonds under this article, and no proceedings shall be
- 411 required for the issuance of bonds other than those provided for
- 412 and required herein, and all powers necessary to be exercised in
- 413 order to carry out the provisions of this article are hereby
- 414 conferred.
- SECTION 13. Section 21-33-525, Mississippi Code of 1972, is
- 416 brought forward as follows:
- 417 21-33-525. The bonds authorized by this article and the
- 418 income therefrom shall be exempt from all taxation in the State of
- 419 Mississippi.
- 420 SECTION 14. The Attorney General of the State of Mississippi
- 421 shall submit this act, immediately upon approval by the Governor,
- 422 or upon approval by the Legislature subsequent to a veto, to the
- 423 Attorney General of the United States or to the United States
- 424 District Court for the District of Columbia in accordance with the
- 425 provisions of the Voting Rights Act of 1965, as amended and
- 426 extended.
- 427 SECTION 15. This act shall take effect and be in force from
- 428 and after the date it is effectuated under Section 5 of the Voting
- 429 Rights Act of 1965, as amended and extended.