By: Compretta, Simpson

To: Judiciary A

HOUSE BILL NO. 1217

- AN ACT TO AMEND SECTIONS 25-4-103 AND 25-4-105, MISSISSIPPI CODE OF 1972, TO CLARIFY EXCEPTIONS RELATIVE TO THE PROHIBITIONS
- 3 IMPOSED UPON PUBLIC SERVANTS; TO REVISE CERTAIN DEFINITIONS; TO
- 4 PROVIDE AN EXCEPTION FOR MINISTERIAL ACTS; AND FOR RELATED
- 5 PURPOSES.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 7 <u>SECTION 1.</u> It is the intent of this act to clarify the
- 8 prohibitions created by Section 25-4-105 by recognizing that the
- 9 performance of ministerial acts by a public servant does not fall
- 10 within the scope of the prohibitions of Section 25-4-105,
- 11 Mississippi Code of 1972, or Section 109 of the Mississippi
- 12 Constitution of 1890. It is also the intent of this legislation
- 13 to recognize that there is no violation of the prohibitions of
- 14 Section 25-4-105, Mississippi Code of 1972, and of Section 109 of
- 15 the Mississippi Constitution of 1890, when any pecuniary benefit
- 16 to the public servant is minimal, speculative or remote.
- SECTION 2. Section 25-4-103, Mississippi Code of 1972, is
- 18 amended as follows:[LH1]
- 19 25-4-103. The following definitions apply in this article
- 20 unless the context otherwise requires:
- 21 (a) "Authority" means any component unit of a
- 22 governmental entity.
- 23 (b) "Benefit" means any gain or advantage which is not
- 24 <u>minimal, speculative or remote</u> to the beneficiary, including any
- 25 gain or advantage to a third person pursuant to the desire or
- 26 consent of the beneficiary.
- 27 (c) "Business" means any corporation, partnership, sole

- 28 proprietorship, firm, enterprise, franchise, association,
- 29 organization, holding company, self-employed individual, joint
- 30 stock company, receivership, trust or other legal entity or
- 31 undertaking organized for economic gain, a nonprofit corporation
- 32 or other such entity, association or organization receiving public
- 33 funds.
- 34 (d) "Business with which he is associated" means any
- 35 business of which a public servant or his relative is an officer,
- 36 director, owner, partner, employee or is a holder of more than ten
- 37 percent (10%) of the fair market value or over which such public
- 38 servant or his relatives exercise control and from which he or his
- 39 relative derives more than <u>Seventy-five Thousand Dollars</u>
- 40 <u>(\$75,000.00)</u> in annual income * * *. <u>This income figure shall</u>
- 41 <u>increase January 1 of each calendar year beginning in the year</u>
- 42 2001 by an amount equal to the average year-to-year increases, if
- 43 any, in the United States Department of Labor Consumer Price Index
- 44 for the Southeastern United States statistical area.
- Passive ownership of less than ten percent (10%) of the stock
- 46 <u>in a publicly traded corporation so long as such ownership does</u>
- 47 <u>not constitute control is expressly exempted.</u>
- (e) "Compensation" means money or thing of value
- 49 received, or to be received, from any person for services
- 50 rendered.
- 51 (f) "Contract" means:
- 52 (i) Any agreement to which the government is a
- 53 party; or
- 54 (ii) Any agreement on behalf of the government
- 55 which involves the payment of public funds.
- (g) "Government" means the state and all political
- 57 entities thereof, both collectively and separately, including, but
- 58 not limited to:
- 59 (i) Counties;
- 60 (ii) Municipalities;

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                    (iii) All school districts;
                    (iv) All courts; and
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                        Any department, agency, board, commission,
    institution, instrumentality, or legislative or administrative
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    body of the state, counties or municipalities created by statute,
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    ordinance or executive order including all units that expend
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    public funds.
                    "Governmental entity" means the state, a county, a
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    municipality or any other separate political subdivision
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    authorized by law to exercise a part of the sovereign power of the
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    state.
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               (i)
                    "Income" means money or thing of value received, or
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    to be received, from any source derived, including, but not
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    limited to, any salary, wage, advance, payment, dividend,
    interest, rent, forgiveness of debt, fee, royalty, commission or
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    any combination thereof.
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                    "Intellectual property" means any formula, pattern,
    compilation, program, device, method, technique or process created
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    primarily as a result of the research effort of an employee or
    employees of an institution of higher learning of the State of
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    Mississippi.
                    "Material financial interest" means a personal and
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    pecuniary interest, direct or indirect, accruing to a public
    servant or spouse, either individually or in combination with each
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    other. Notwithstanding the foregoing, the following shall not be
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    deemed to be a material financial interest with respect to a
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    business with which a public servant may be associated:
                    (i) Ownership of any interest of less than ten
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    percent (10%) in a business where the aggregate annual net income
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    to the public servant therefrom is less than <u>Seventy-five Thousand</u>
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    Dollars ($75,000.00). This income figure shall increase January 1
    of each calendar year beginning in the year 2001 by an amount
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equal to the average year-to-year increase, if any, in the United

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- 94 States Department of Labor Consumer Price Index for the
- 95 <u>Southeastern United States statistical area;</u>
- 96 (ii) Ownership of any interest of less than two
- 97 percent (2%) in a business where the aggregate annual net income
- 98 to the public servant therefrom is less than <u>One Hundred Fifty</u>
- 99 Thousand Dollars (\$150,000.00). This income figure shall increase
- 100 January 1 of each calendar year beginning in the year 2001 by an
- 101 amount equal to the average year-to-year increase, if any, in the
- 102 <u>United States Department of Labor Consumer Price Index for the</u>
- 103 Southeastern United States statistical area;
- 104 (iii) The income as an employee of a relative if
- 105 neither the public servant or relative is an officer, director or
- 106 partner in the business and any ownership interest would not be
- 107 deemed material pursuant to subparagraph (i) or (ii) herein; or
- 108 (iv) The income of the spouse of a public servant
- 109 when such spouse is a contractor, subcontractor or vendor with the
- 110 governmental entity that employs the public servant and the public
- 111 servant exercises no control, direct or indirect, over the
- 112 contract between the spouse and such governmental entity.
- 113 (1) "Pecuniary benefit" means benefit in the form of
- 114 money, property, commercial interests or anything else the primary
- 115 significance of which is economic gain. Expenses associated with
- 116 social occasions afforded public servants shall not be deemed a
- 117 pecuniary benefit.
- 118 (m) "Person" means any individual, firm, business,
- 119 corporation, association, partnership, union or other legal
- 120 entity, and where appropriate a governmental entity.
- 121 (n) "Property" means all real or personal property.
- 122 (o) "Public funds" means money belonging to the
- 123 government.
- 124 (p) "Public servant" means:
- 125 (i) Any elected or appointed official of the
- 126 government;

- 127 (ii) Any officer, director, commissioner,
- 128 supervisor, chief, head, agent or employee of the government or
- 129 any agency thereof, or of any public entity created by or under
- 130 the laws of the state of Mississippi or created by an agency or
- 131 governmental entity thereof, any of which is funded by public
- 132 funds or which expends, authorizes or recommends the use of public
- 133 funds; or
- 134 (iii) Any individual who receives a salary, per
- 135 diem or expenses paid in whole or in part out of funds authorized
- 136 to be expended by the government.
- 137 (q) "Relative" means the spouse, child or parent.
- 138 (r) "Securities" means stocks, bonds, notes,
- 139 convertible debentures, warrants, evidences of debts or property
- 140 or other such documents.
- SECTION 3. Section 25-4-105, Mississippi Code of 1972, is
- amended as follows:[LH2]
- 143 25-4-105. (1) No public servant shall use his official
- 144 position to obtain pecuniary benefit for himself other than that
- 145 compensation provided for by law, or to obtain pecuniary benefit
- 146 for any relative or any business with which he is associated.
- 147 (2) No public servant shall be interested, directly or
- 148 indirectly, during the term for which he shall have been chosen,
- 149 or within one (1) year after the expiration of such term, in any
- 150 contract with the state, or any district, county, city or town
- 151 thereof, authorized by any law passed or order made by any board
- of which he may be or may have been a member.
- 153 (3) No public servant shall:
- 154 (a) Be a contractor, subcontractor or vendor with the
- 155 governmental entity of which he is a member, officer, employee or
- 156 agent, other than in his contract of employment, or have a
- 157 material financial interest in any business which is a contractor,
- 158 subcontractor or vendor with the governmental entity of which he
- 159 is a member, officer, employee or agent.

- (b) Be a purchaser, direct or indirect, at any sale
 made by him in his official capacity or by the governmental entity
 of which he is an officer or employee, except in respect of the
 sale of goods or services when provided as public utilities or
- 164 offered to the general public on a uniform price schedule.
- (c) Be a purchaser, direct or indirect, of any claim,

 certificate, warrant or other security issued by or to be paid out

 of the treasury of the governmental entity of which he is an

 officer or employee.
- 169 (d) Perform any service for any compensation during his
 170 term of office or employment by which he attempts to influence a
 171 decision of the authority of the governmental entity of which he
 172 is a member.
- (e) Perform any service for any compensation for any
 person or business after termination of his office or employment
 in relation to any case, decision, proceeding or application with
 respect to which he was directly concerned or in which he
 personally participated during the period of his service or
 employment.
- 179 (4) Notwithstanding the provisions of subsection (3) of this 180 section, a public servant or his relative:
- 181 (a) May be an officer or stockholder of banks or

 182 savings and loan associations or other such financial institutions

 183 bidding for bonds, notes or other evidences of debt or for the

 184 privilege of keeping as depositories the public funds of a

 185 governmental entity thereof or the editor or employee of any

 186 newspaper in which legal notices are required to be published in

 187 respect to the publication of said legal notices.
- (b) May be a contractor or vendor with any authority of
 the governmental entity other than the authority of the
 governmental entity of which he is a member, officer, employee or
 agent or have a material financial interest in a business which is
 a contractor or vendor with any authority of the governmental

193 entity other than the authority of the governmental entity of which he is a member, officer, employee or agent where such 194 195 contract is let to the lowest and best bidder after competitive bidding and three (3) or more legitimate bids are received or 196 197 where the goods, services or property involved are reasonably available from two (2) or fewer commercial sources, provided such 198 199

transactions comply with the public purchases laws.

(c) May be a subcontractor with any authority of the governmental entity other than the authority of the governmental entity of which he is a member, officer, employee or agent or have a material financial interest in a business which is a subcontractor with any authority of the governmental entity other than the authority of the governmental entity of which he is a member, officer, employee or agent where the primary contract is let to the lowest and best bidder after competitive bidding or where such goods or services involved are reasonably available from two (2) or fewer commercial sources, provided such transactions comply with the public purchases laws.

(d) May be a contractor, subcontractor or vendor with any authority of the governmental entity of which he is a member, officer, employee or agent or have a material financial interest in a business which is a contractor, subcontractor or vendor with any authority of the governmental entity of which he is a member, officer, employee or agent: (i) where such goods or services involved are reasonably available from two (2) or fewer commercial sources, provided such transactions comply with the public purchases laws; or (ii) where the contractual relationship involves the further research, development, testing, promotion or merchandising of an intellectual property created by the public servant.

223 May purchase securities issued by the governmental entity of which he is an officer or employee if such securities 224 225 are offered to the general public and are purchased at the same

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- 226 price as such securities are offered to the general public.
- 227 (f) May have an interest less than a material financial
- 228 interest in a business which is a contractor, subcontractor or
- 229 vendor with any governmental entity.
- 230 (g) May contract with the Mississippi Veteran's Home
- 231 Purchase Board, Mississippi Housing Finance Corporation, or any
- 232 other state loan program, for the purpose of securing a loan;
- 233 however, public servants shall not receive favored treatment.
- (h) May be employed by or receive compensation from an
- 235 authority of the governmental entity other than the authority of
- 236 the governmental entity of which the public servant is an officer
- 237 or employee.
- 238 (i) If a member of the Legislature or other public
- 239 servant employed on less than a full-time basis, may represent a
- 240 person or organization for compensation before an authority of the
- 241 governmental entity other than an authority of the governmental
- 242 entity of which he is an officer or employee.
- 243 (j) If a constable, may be employed and receive
- 244 compensation as a deputy sheriff of the county for which he serves
- 245 as constable.
- 246 (5) No person may intentionally use or disclose information
- 247 gained in the course of or by reason of his official position or
- 248 employment as a public servant in any way that could result in
- 249 pecuniary benefit for himself, any relative, or any other person,
- 250 if the information has not been communicated to the public or is
- 251 not public information.
- 252 (6) Notwithstanding any provisions of this section to the
- 253 contrary, the performance by a public servant of an act that is
- 254 <u>ministerial in nature shall not be a violation of this section.</u>
- 255 (7) Any contract made in violation of this section may be
- 256 declared void by the governing body of the contracting or selling
- 257 authority of the governmental subdivision or a court of competent
- 258 jurisdiction and the contractor or subcontractor shall retain or

- 259 receive only the reasonable value, with no increment for profit or
- 260 commission, of the property or the services furnished prior to the
- 261 date of receiving notice that the contract has been voided.
- 262 (8) Any person violating the provisions of this section
- 263 shall be punished as provided for in Sections 25-4-109 and
- 264 25-4-111.
- 265 SECTION 4. The Attorney General of the State of Mississippi
- 266 shall submit this act, immediately upon approval by the Governor,
- 267 or upon approval by the Legislature subsequent to a veto, to the
- 268 Attorney General of the United States or to the United States
- 269 District Court for the District of Columbia in accordance with the
- 270 provisions of the Voting Rights Act of 1965, as amended and
- 271 extended.
- 272 SECTION 5. This act shall take effect and be in force from
- 273 and after the date it is effectuated under Section 5 of the Voting
- 274 Rights Act of 1965, as amended and extended.